#### BEFORE THE

#### CALIFORNIA ENERGY COMMISSION

In the Matter of:	)
	) Docket No. 09-IEP-IC
Preparation of the 2009	)
Integrated Energy Policy Report	)
(2009 IEPR)	)

JOINT IEPR AND ELECTRICITY AND NATURAL GAS COMMITTEE WORKSHOP

NATURAL GAS PRICE VOLATILITY AND POTENTIAL IMPACTS OF CARBON REGULATION ON THE GAS MARKET

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A
1516 NINTH STREET
SACRAMENTO, CALIFORNIA

TUESDAY, JUNE 16, 2009

9:00 A.M.

Reported by: Peter Petty Contract Number: James D. Boyd, Vice Chair and Associate Member, IEPR and Electricity & Natural Gas Committee
Susan Brown, His advisor
Jeffrey D. Byron, Presiding Member, IEPR and
Electricity & Natural Gas Committee
Kristy Chew, His Advisor

#### STAFF PRESENT

Suzanne Korosec, IEPR Lead Ruben Tavares Leon D. Brathwaite Randy Roesser Peter Puglia Paul Deaver Mike Magaletti Ross Miller

#### PRESENTERS

Randy Roesser, CEC
Peter Puglia, CEC
Dale Nesbitt, Altos Inc.
James Osten, IHSGlobal Insight
David Hoppock, Duke University\*
Eric Williams\*
Professor Kenneth Medlock III,
Baker Institute at Rice University

#### Public Comment

Marshall Clark, Dept. of General Services, State of California

\* Via WebEx

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2 JUNE 16, 2009

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- 9:09 a.m.
- 3 MS. KOROSEC: I am Suzanne Korosec. I lead the
- 4 Energy Commission's Integrated Energy Policy Report Unit.
- 5 Those of you have been to many IEPR workshops, you are going
- 6 to get tired of hearing my same spiel time after time, but
- 7 it still goes on. We have got about another 20 of these
- 8 before we bring it to the end.
- 9 Welcome to today's workshop on Natural Gas Issues.
- 10 This is a joint workshop by the Energy Commission's
- 11 Integrated Energy Policy Report Committee and the
- 12 Electricity and Natural Gas Committee. The workshop is
- 13 being held as part of the 2009 IEPR Proceeding. The Energy
- 14 Commission is required by statute to develop an IEPR every
- 15 two years that covers major energy trends and issues faced
- 16 in California, and provides recommendations to help the
- 17 state meet our energy goals.
- The topics of today's workshop are natural gas
- 19 price volatility and potential impacts of carbon regulations
- 20 on natural gas for power generation. Natural gas plays a
- 21 crucial role in California's energy markets, it is probably
- 22 about a third of the state's total energy requirements, and
- 23 it is particularly critical in the electricity sector with
- 24 about half the natural gas we consume being used to generate
- 25 electricity.

	1 Th€	notice	for	today'	s	workshop	contained	а	number
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- 2 of discussion questions on each topic and we are looking
- 3 forward to getting good input from all the stakeholders in
- 4 response to those questions.
- A few housekeeping items. The restrooms are out
- 6 in the atrium, through the double doors and to your left,
- 7 there is a snack room on the second floor at the top of the
- 8 stairs, under the white awning, and if there is an emergency
- 9 and we need to evaluate the building, please follow the
- 10 staff to the park that is diagonal to the building,
- 11 Roosevelt Park, and wait there for the all clear signal.
- 12 Today's workshop is being broadcast through our
- 13 WebEx conferencing system. Parties need to be aware that we
- 14 are recording the workshop. We will make a recording
- 15 available immediately after the workshop on our website and,
- 16 once the written transcript is completed, that will be
- 17 posted on our website, as well.
- 18 For speakers and commenters today, please make
- 19 sure to speak very close to the microphones so we can make
- 20 sure the folks on the WebEx can hear all the speakers, and
- 21 the questions and the responses. Even though it will sound
- 22 as though you are speaking very loudly, it is coming across
- 23 very faint on the WebEx. We will have two opportunities for
- 24 public comments today, and I will take comments from those
- 25 in the room first, followed by those listening in on the

- 1 WebEx. For parties in the room, it is very helpful if you
- 2 can give the Court Reporter a business card when you are
- 3 done speaking so we can make sure that your name and
- 4 affiliation are correct in the transcript. For people
- 5 listening on the WebEx, we do have your lines muted, but we
- 6 will open them during the question and answer periods, and
- 7 during the public comment period. And also, if you have
- 8 questions, you can send a chat to the WebEx Coordinator and
- 9 they will make sure that is sent out and there will be an
- 10 opportunity to answer. So with that brief introduction,
- 11 Commission Boyd, I will turn it over to you for opening
- 12 remarks.
- 13 COMMISSIONER BOYD: Thank you and good morning,
- 14 everybody. Excuse the slight delay. As you see, there is
- 15 only one Commissioner up here; the other is on his way
- 16 across the street to the State Capitol, where he is going to
- 17 be testifying shortly before a legislative committee. We
- 18 have to do that on occasion, so... Commissioner Byron and I
- 19 constitute both the Integrated Energy Policy Report
- 20 Committees and the Electricity and Natural Gas Committee.
- 21 Commissioner Byron happens to be Chair of both. And he may
- 22 or may not be able to join us some time during the
- 23 procedures today, he hopes he will, but you just never know
- 24 when you are finally going to be called upon to testify.
- 25 And with the chaos going on across the street, I would not

- 1 even want to speculate as to when that might be. And
- 2 therefore, we were doing some logistical scrambling this
- 3 morning to get started here. Kristy Chew, whose nameplate
- 4 is sitting there, is in the building. We talked a few
- 5 moments ago and she will be joining us soon. She is an
- 6 advisor to Mr. Byron and will sit through the proceedings.
- 7 On my left is my principal advisor, Susan Brown. We are
- 8 both long-time veterans of the natural gas issue. There are
- 9 a lot of familiar faces in the audience here. Some of us go
- 10 back, Lord, a decade to the original Inter-Agency Natural
- 11 Gas Committee that was established during the electricity
- 12 crisis. So it is a familiar subject to many folks and many
- 13 of us. Interesting agenda today. Of course, we always
- 14 talked about price volatility; it is part of the process out
- 15 here. Hi, Kristy.
- MS. CHEW: Hi.
- 17 COMMISSIONER BOYD: You have been introduced
- 18 already, Kristy.
- MS. CHEW: Thank you.
- 20 COMMISSIONER BOYD: I also found it novel to have
- 21 -- and I am looking forward to Ruben's presentation on price
- 22 forecasts under uncertainty. I think we have lived under
- 23 uncertainty forever, or certainly for quite some time. And
- 24 the new element that is mentioned in the notice, and on the
- 25 agenda, of course, is carbon regulation, which dominates

- 1 virtually everything we talk about now days. As I have said
- 2 in other forums and will continue to say in various forums,
- 3 there have been lots of policy drivers in California down
- 4 through the years that have picked up energy issues, energy
- 5 and air quality, I have always talked about we are joined at
- 6 the hip, and in our business of energy and price
- 7 uncertainty, price volatility, supply concerns, outside the
- 8 North American Continent, it always has affected what we
- 9 did, but when it comes to climate change, carbon regulation,
- 10 what have you, everything else pales in significance. You
- 11 cannot -- everything fits under the general umbrella of
- 12 climate change issues, so it will be interesting to have
- 13 that discussion today, as well. So with no further ado, I
- 14 would like to get today's proceedings started. I am looking
- 15 forward to hearing what folks have to say. I welcome you
- 16 all to today's hearing and hope you all recognize that --
- 17 this is really a workshop; I should not have used the word
- 18 "hearing." I encourage you at any point in time, if you
- 19 have a matter of interest, a question, or comments, we
- 20 solicit your comments, and we want this to be as moderately
- 21 informal as it can be. We do ask that, if you have a
- 22 comment or a question that you come to the podium there and
- 23 use the microphone so that the people out there listening in
- 24 can hear you. We cannot pick up anything if you shout a
- 25 question from the audience. So tradition is, please come to

- 1 the podium and also, for our own staff's benefit, we record
- 2 these things so we can go back and see what you say on
- 3 occasion, and we need the microphone to pick that up. So
- 4 with that, again, welcome, and we will get started.
- 5 Suzanne, I do not know if I am turning it back to you
- 6 momentarily?
- 7 MS. KOROSEC: Actually, we are going right to Mr.
- 8 Tavares.
- 9 COMMISSIONER BOYD: Mr. Tavares, Ruben, it is
- 10 yours.
- MR. TAVARES: Good morning, Commissioner Boyd.
- 12 Good morning, Susan, Kristy, everybody, good morning.
- 13 Again, as Commissioner Boyd said, we are going to make it as
- 14 informal as possible, so if anybody has any questions or
- 15 comments, just get close to the microphone and hopefully we
- 16 can get your good input so that we can have a complete
- 17 record.
- 18 Last month, May 14<sup>th</sup>, we had a joint committee
- 19 workshop in this room where we had a number of speakers make
- 20 presentations on natural gas supply and infrastructure. We
- 21 learned that natural gas from shale formations in North
- 22 America is plentiful. Also there are some environmental
- 23 issues that we need to go over again. We had a series of
- 24 presentations from natural gas cropland transporters with
- 25 products detailing plans to continue bringing gas to the

- 1 West from sources either in the San Juan Basin, Permian,
- 2 Rockies, or the Western Canadians basins. We also learned
- 3 that in the schism for re-gasification facilities of LNG has
- 4 diminished somehow, basically here in the West, although
- 5 some projects continue to move forward like Oregon and LNG.
- 6 After the main workshop, we had a follow-up discussion on
- 7 infrastructure issues during the June 4<sup>th</sup> Natural Gas Working
- 8 Group meeting. We received various comments to the staff
- 9 papers from the utilities. We will read those comments and
- 10 incorporate appropriate revisions to our papers before they
- 11 become final.
- Today, we focus our attention on natural gas
- 13 prices, mainly the uncertainties of forecasting natural gas
- 14 prices. Their historical volatility over the ten years and
- 15 the difficulty, again, of forecasting natural gas prices.
- 16 There are many variables that influence price and natural
- 17 gas in the market. Some of the variables are market driven
- 18 and some other are of regulatory nature. We will touch on
- 19 one particular variable that will become very very important
- 20 in the future and that is carbon regulation, both at the
- 21 state level and the federal level. We have a couple of
- 22 presentations from the staff this morning, four
- 23 presentations from each person in the field and one panel
- 24 discussion this afternoon that will try to answer some of
- 25 the questions that we have, especially about uncertainty of

- 1 forecasting. There will be a couple of opportunities for
- 2 the public to make comments, one before luncheon and the
- 3 other one at the end of the day. So with that, I want to go
- 4 through my slides.
- I think in the last workshop that we had, May 14<sup>th</sup>,
- 6 we indicated that, in the early 1990s gas supply increased
- 7 due to the strong introduction, mainly in the Western
- 8 [inaudible] [10:52] of the basin. And at the time, prices
- 9 were around \$2.00 per thousand cubic feet. Later on, the
- 10 gas amount increased, especially for power generation, and
- 11 also the price continued to increase up to \$4.00, more or
- 12 less, per thousand cubic feet. Domestic natural gas
- 13 production actually peaked in 2001 at 52 billion cubic feet
- 14 per day. The gas demand continued to increase for the year
- 15 2000s and increased up to 60 billion cubic feet today and
- 16 the price of gas again kept increasing from \$5, to \$6, and
- 17 up to \$7 per dozen cubic feet.
- 18 This graph actually shows the historical increase
- 19 in natural gas demand in the United States from 1990 to the
- 20 year 2008, and we can see it kept increasing up to the year
- 21 1997 more or less, and industrial gas demand actually
- 22 decreased, but natural gas amount for electricity generation
- 23 kept increasing, and we have here from EIA a forecast of
- 24 what the demand will be in the future -- again, it is just a
- 25 forecast, and the EIA has provided this forecast many times.

- 2 Natural Gas demand; this includes Canada and Mexico and, as
- 3 you can see, we are currently up to very close to 80 Bcf per
- 4 day. Historical natural gas production in the United States
- 5 by different areas, we can see that the Gulf of Mexico has
- 6 been declining in 2000s since 1999, but we have some
- 7 compensation there from the Rocky Mountains and the Mid-
- 8 Continent. So the Mid-Continent increase in natural gas
- 9 supply is mainly due to the shale natural gas production.
- 10 Another graph, it shows the increases in natural
- 11 gas prices over time since 1995, and we can see in 1995 the
- 12 more or less year 2000-2001 energy crisis we had prices in
- 13 the more or less \$2-\$3 per thousand cubic feet, it kept
- 14 increasing in the early 2000s all the way to 2004, and now
- 15 we have prices increasing again in 2006-2007 up until the
- 16 last year, we see a collapse in the prices all the way down
- 17 to, actually last Friday, they were under \$3 per thousand
- 18 cubic feet at the California border; however, I heard the
- 19 day before yesterday prices are climbing up again, so who
- 20 knows what...?
- Now I want to draw your attention to what the
- 22 directives are for the distribution as far as making some
- 23 natural gas assessments and forecasts in all aspects of the
- 24 energy industry and, again, that includes natural gas, and
- 25 it also mentions prices at the very end of the sentence

- 1 here. The California Resources [inaudible] [14:48] again
- 2 directs and actually makes the point in one of the sections
- 3 indicating that we must pay attention to potential problems
- 4 or uncertainties in the electricity and natural gas markets.
- 5 So today's topic will be exploring all of these
- 6 uncertainties, and hopefully we will have some questions for
- 7 the experts that are going to be making presentations later
- 8 on.
- 9 Gas prices are important. And the reason they are
- 10 important is because California consumes actually over 6 Bcf
- 11 a day in natural gas; that is 2.3 trillion cubic feet a
- 12 year. And most of the gas that California consumes, about
- 13 87 percent, comes from out of state. And the natural gas
- 14 production in the state is actually decreasing. During the
- 15 energy crisis in 2000-2001, California spent \$19 billion on
- 16 natural gas. That is an average price of about over \$8.00
- 17 per thousand cubic feet; again, there were a lot of price
- 18 spikes at the time, so it was expensive gas. It was almost
- 19 double the cost of natural gas that we had to spend in the
- 20 previous years, even though we were consuming the same.
- 21 More than 40 percent of the natural gas that we consume is
- 22 consumed by the power sector, and so it has a big impact on
- 23 electricity rates.
- What is the goal of natural gas price forecasts?
- 25 We at the Energy Commission receive, very often, many

- 1 requests from within the Energy Commission, and also from
- 2 outside, for the natural gas price forecasts. And it is
- 3 used in many events, in many venues, and for many purposes.
- 4 It is used to estimate for power prices, even the California
- 5 Public Utilities Commission have used in the past our price
- 6 forecasts to be used for the market price reference. They
- 7 used to evaluate renewable energy projects. It is used at
- 8 financial institutions who will receive calls from banks
- 9 that want to have a natural gas price forecast to actually
- 10 lend money for energy projects. In our own state agencies,
- 11 they actually ask for natural gas price forecasts to develop
- 12 energy projects for the state agencies.
- 13 So how have we done? What is our record? This is
- 14 just a few of the examples that we have provided in the
- 15 natural gas market assessments from 1995, 1998, and then we
- 16 jump a few years because we did not have data, or we could
- 17 not find it, and in 2003, 2005, and 2007, and as you can
- 18 see, our record has not been that great. This is the actual
- 19 price of natural gas and this is our forecast from here.
- 20 But actually, we are not alone.
- 21 COMMISSIONER BOYD: I was going to say, Ruben, has
- 22 anybody had anything better?
- MR. TAVARES: Let me show you that. Interesting,
- 24 enough, in the 2005 IEPR, as part of a work that we were
- 25 doing to forecasts of electricity rates, we asked the

- 1 utilities, both POUs and the IOUs, to give us their own
- 2 forecasts, and they all agree, but with one condition, this
- 3 has to be confidential. So they applied for confidentiality
- 4 to us and we gave them confidentiality, and you can see the
- 5 three IOUs gave us the forecasts, and we have six POUs. And
- 6 they are all over the place. One here was very [inaudible]
- 7 [19:32] all the way from \$7, \$8, \$9 per thousand cubic feet,
- 8 so this is what they gave us at the time.
- 9 In the next draft, we have EIA's forecast. Again,
- 10 they have -- their forecast is 1982. Back in '82, they were
- 11 forecasting, you know, this kind of crisis, the nature we
- 12 are down here, as you can see, and this green line indicates
- 13 the natural prices of natural gas. This is all historical.
- 14 So as you can see, the forecasting process has been very
- 15 very difficult. So the question is, how can we move forward
- 16 given that everybody asks for forecasts, all forecasts are
- 17 wrong, it is virtually impossible to account for all the
- 18 variables that will influence natural gas prices, given the
- 19 importance that some variables change over time. They have
- 20 been changing. How can we take into account this
- 21 uncertainty in the forecasts and actually make those
- 22 forecasts useful for the work that we need to do and that we
- 23 have obligations under our own laws and our own mandates?
- 24 So I am going to pose the question to everyone that is going
- 25 to be making presentations today, and hopefully at the end

- 1 of the day we have a good discussion with a panel of
- 2 experts so that they can give us some additional guideline
- 3 of how we can make all of these problems that we generate
- 4 useful for the public and for the state in the future.
- 5 So with that, I would like to invite anybody who
- 6 wants to make any comments or who has any questions.
- 7 COMMISSIONER BOYD: Quick question. I was
- 8 gratified to see on the slide the three -- the reference to
- 9 transportation use of natural gas, although it is a tiny
- 10 little line, it is there. And although I am not employed by
- 11 T. Boone Pickens, I do not necessarily agree with everything
- 12 he says, I and the CEC are fans of natural gas playing a
- 13 role in our future transportation segment, so I was glad to
- 14 see that. Now, a question, Ruben. On Slide 5, you
- 15 reference shale in the Mid-Continent, or the Mid-Continent
- 16 line being responsible, or shale being responsible for
- 17 perhaps this growth. Is the majority of the shale gas in
- 18 the Mid-Continent slice, or is it distributed in other
- 19 areas? I remember overlaying a map and I was reasonably
- 20 familiar with all the fields, I cannot recite the names for
- 21 you, but there is a fairly substantial, I thought, would be
- 22 the Eastern slice.
- MR. TAVARES: Actually, Commission, I am not
- 24 really the right person to answer that question, but we have
- 25 today through all them that have seen their presentations,

- 1 and they show precisely where all that production is. So
- 2 we have plenty of material today that will answer the
- 3 question.
- 4 COMMISSIONER BOYD: And my last comment, you
- 5 mentioned the 2005 IEPR and, of course, that was the last
- 6 IEPR, and that was the year where we really honed in on the
- 7 natural gas price forecast chaos that we had experienced to
- 8 date, and I suddenly feel like the days echo all over again
- 9 as the famous American one said. But in any event, I look
- 10 forward to the experts today straightening this out. Thank
- 11 you. Any folks in the audience have any questions? Here
- 12 comes a question from a fellow staffer.
- MR. BRATHWAITE: Good morning, everybody. I am
- 14 Leon Brathwaite. I work here at the Commission. I have a
- 15 question for State Commissioners. I guess I want to make a
- 16 statement. So if I understand all of natural gas that is
- 17 produced from shales, comes from the Mid-Continent,
- 18 primarily the Barnett Shale, so that is basically the story.
- 19 I mean, in the East, we have the Marcellus Shale which is
- 20 not being developed, but that is about where we hang in
- 21 terms of development when compared to the Barnett shale.
- 22 So most of the shale gas comes from the Barnett --
- COMMISSIONER BOYD: What about potential?
- MR. BRATHWAITE: The potential is definitely in
- 25 the East. The Marcellus shale, I think you could classify

- 1 it as the mother or the father of all shales, but it is not
- 2 yet as developed as the Barnett.
- 3 COMMISSIONER BOYD: Thank you.
- 4 MR. BRATHWAITE: Sure.
- 5 MR. TAVARES: I just forgot, you prepared a paper
- 6 last month on shale. I forgot -- so he knows all the
- 7 answers from now on.
- 8 COMMISSIONER BOYD: I read his paper, but I have
- 9 already forgotten it. I forget everything --
- 10 MR. TAVARES: Thank you, Commissioner Boyd. Yes,
- 11 you are in good company, I also forget those things, so...
- 12 Our next presenter is part of the staff, Randy Roesser. He
- 13 is going to talk about price volatility. Randy?
- 14 MR. ROESSER: Good morning. I waited about 19
- 15 years to get up to this podium. It took me long after
- 16 working at the Commission to actually get to this
- 17 microphone. Now I am not so sure I am happy to be here --
- 18 COMMISSIONER BOYD: Where have they been hiding
- 19 you. I know, the budget guy, the budget guy, I remember
- 20 you, Randy.
- MR. ROESSER: Okay --
- 22 COMMISSIONER BOYD: You can get ahead.
- 23 MR. ROESSER: I am not sure if it is easier to
- 24 predict natural gas prices or where the budget is going to
- 25 go from here. I am sure either way --

1 COMMISSIONER BOYD:	I was the Budget Officer of	а
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- 2 State Department once, so you, too, can become Commissioner.
- 3 MR. ROESSER: Okay. Good morning. As I said, the
- 4 past 18 months have been quite a ride for the natural gas
- 5 market and natural gas prices, in particular. For those of
- 6 you as old as me, you might even call it an E Ticket ride.
- 7 Those of you younger that do not know what that is, you need
- 8 to get out your Blackberries and you can Google that and
- 9 figure that out. So if we look back at 2008, the spot
- 10 prices at Henry Hub, the primary trading hub in the U.S.,
- 11 spot prices began the year at \$7.83; by early July, they
- were above \$13.00, and then, by the end of 2008, they were
- 13 back just a little over \$5.60. One year ago today, the
- 14 Henry Hub spot price closed at \$12.51; yesterday, it closed
- 15 at \$3.80. One year ago today, California's spot prices were
- 16 just under \$12.00 million cubic feet; yesterday, California
- 17 prices closed under \$3.00. So, clearly, natural gas prices
- 18 have been volatile the past 12-18 months, for sure. But
- 19 then I guess the question is, today, that maybe we are going
- 20 to explore, is how volatile have the prices been? Do those
- 21 numbers themselves clearly demonstrate the level of
- 22 volatility. This is just the clinical definition of
- 23 "volatility" found on the Investorwords website, everyone
- 24 can read that. And while volatility is characterized as the
- 25 degree of price changes, the ultimate impact to natural gas

- 1 prices also depends on the influence of a couple other
- 2 concepts of mean reversion, and stationary. Mean reversion
- 3 simply put is a statistical measure of how fast and how
- 4 strong prices migrate from either an exuberant level or a
- 5 depressed level, back to a current equilibrium or accepted
- 6 price level. And stationary indicates whether that price
- 7 level, that equilibrium or accepted price level has been
- 8 flat or constant over a period of time. So, in essence,
- 9 those three factors are really what drive the actual price
- 10 of natural gas.
- 11 This chart here really tells the story that
- 12 volatility is not necessarily associated with high prices.
- 13 Volatility really is the variance or the degree of the day-
- 14 to-day price changes, not the actual level of those prices,
- 15 and that is what characterizes the volatile market. Thus,
- 16 periods of high prices alone are not a good indicator of
- 17 whether volatility is high, or whether volatility is
- 18 increasing, for that matter. For example, if you look at
- 19 the chart, and if you look at the fall of 2005, if you look
- 20 at the green line in the fall of 2005, or the summer of
- 21 2008, those high price levels, those spikes there, and you
- 22 compare those to the price levels in December of 2001 or
- 23 December of 2004, prices are not as high back then, but if
- 24 you look at the orange line, you can see that the level of
- 25 volatility measured on a day to day price change metric is

- 1 actually lower in those years when the prices are lower.
- 2 So all we have is we have the high prices, an indication
- 3 that high prices then and of themselves, do not indicate
- 4 higher levels of volatility.
- 5 So the other question that we looked at, and Ruben
- 6 touched on this a little bit, is why is there a growing
- 7 interest in natural gas price volatility. And I think the
- 8 simple answer is because price volatility impacts both
- 9 consumers and producers of natural gas. And here we just
- 10 have a list of residential customers. Their demand is
- 11 primarily driven by heating needs, with very little
- 12 opportunity to adjust that demand. And certainly price
- 13 spikes can hit low income households pretty hard, you know,
- 14 just increasing the number of households that cannot pay
- 15 their bills, default to the utilities. Of course, the IOUs
- 16 do offer some assistance with balanced budget billing and
- 17 other low income assistance, state sponsored, and IOU
- 18 sponsored at, you know, residential. Small commercial
- 19 operators are also affected by price spikes, putting stress
- 20 on their operating budgets. Industrial users are often
- 21 large consumers of natural gas, therefore, price spikes can
- 22 have a significant impact on their operations, even driving
- 23 some of their operational decisions such as the fuel
- 24 switching, where available, all of that, especially in
- 25 California, is a declining option. Or there have even been

- 1 cases where prices have been so high or so volatile that
- 2 industrial users have suspended operations because it is
- 3 just too hard to plan a budget for those prices.
- 4 Power generators, the 2007 EIA Power Generation
- 5 data shows that 25 percent of the U.S. and more than 50
- 6 percent of California electric power is generated from
- 7 natural gas, therefore, natural gas volatility can spread
- 8 and continue on and pass through to create volatile
- 9 electricity crises. And finally, gas producers make product
- 10 evaluation investment decisions less certain; Ruben touched
- 11 on this also. Lenders who are potentially going to
- 12 capitalize on some of these projects, price volatility
- 13 increases the risk on the uncertainty for those lenders,
- 14 therefore the cost of that capital for projects can increase
- 15 and effect the gas producers, as well.
- In doing the research for natural gas volatility,
- 17 I took a look at historical natural gas prices, and because
- 18 of the acceptance as a benchmark for natural gas domestic
- 19 prices, Henry Hub's spot prices are what we are going to
- 20 focus on mainly here, just as a way of consistent comparison
- 21 of prices. If you look back over the last dozen years or
- 22 so, prices were fairly stable, hovering around \$2.00 in
- 23 million cubic feet back in the late 90s; since 2000, that
- 24 equilibrium or accepted price has slowly but steadily moved
- 25 higher. In the last couple of years, basically being in the

- 1 \$6 to \$8 per million cubic feet range, all the while
- 2 experiencing four significant periods of price spikes that
- 3 are shown here -- winter of 2000, the crisis, February of
- 4 2003, a very short-lived price spike, the fall of 2005, and
- 5 the summer of 2008.
- 6 Some of the factors that affect natural gas prices
- 7 and volatility include supply and demand balances, you know,
- 8 which can result from demand spikes in very cold winters, or
- 9 low storage heading into winter, or falling production, or
- 10 falling imports, infrastructure issues such as inadequate
- 11 pipeline capacity; a good example of this was, last fall,
- 12 occurred in the Rocky Mountain area where some of the spot
- 13 prices of gas actually fell below a dollar per million cubic
- 14 feet simply because the take-away capacity was temporarily
- 15 lowered through some inspection and infrastructure work, so
- 16 that had a significant effect of short-term driving prices
- 17 down significantly. Weather, of course, is a principal
- 18 driver of demand. It can also affect supply like that
- 19 occurred in 2005 following the backpack hurricanes of
- 20 Katrina and Rita, which damaged much of the supply
- 21 production infrastructure in the Gulf Coast region.
- 22 Regional global economic conditions can drive demand up or
- 23 down. The current situation we are in now, global crisis,
- 24 clearly I think it is pretty well known that most areas of
- 25 energy demand are down on oil and natural gas, so that kind

- 1 of effect there. Speculative trading, the level of
- 2 speculative trading, I believe, has grown significantly in
- 3 recent years. Last month, a debate hit the papers and the
- 4 trade publications pretty steadily about the U.S. Natural
- 5 Gas Fund, and EFT that reportedly held title to as much as
- 6 80 percent of the NYMEX June contracts opened interest back
- 7 in May, that 80 percent has been disputed by some folks, but
- 8 clearly I think the impact of just pure speculative trading
- 9 has definitely entered the picture of natural gas prices and
- 10 contributed to volatility of those prices. Market
- 11 manipulation, of course, is always a concern, and there have
- 12 been cases of that in the past that have been documented.
- 13 And finally, unreliable data. The lack of sound data, of
- 14 course, can lead to market actions based on market
- 15 perceptions instead of market realities and, again, that can
- 16 drive prices and potentially increase volatility through
- 17 unreliable data.
- 18 The four major price spikes that the previous
- 19 chart, this chart here, narrows the window down to this
- 20 decade, starting in January of 2000, and it clearly shows
- 21 the four significant price spikes that I mentioned earlier.
- 22 Looking at the first one, the winter of 2001, there was
- 23 several physical market factors that contributed to the
- 24 winter 2000-2001 price spike. We had low storage heading
- 25 into the winter peak demand, partially a result of the south

- 1 and west having a warmer than normal summer temperatures
- 2 which increase natural gas demand for electricity generation
- 3 for cooling, and also some of the folks with purchased
- 4 storage delayed purchasing that natural gas in the hopes
- 5 that prices would decline in the fall, and they could get
- 6 the storage in there. But unfortunately the prices did not
- 7 decline as they thought, and so we did enter the winter peak
- 8 with lower storage levels than we would like. The cold
- 9 weather began early and it was harsh. Forty of the lower 48
- 10 states experienced below normal temperatures. And finally,
- 11 several strong years of economic growth had increased
- 12 natural gas demand consistently over the last previous few
- 13 years.
- 14 If we look at this chart here, this shows the
- 15 Southern California border prices spiked to nearly \$60.00
- 16 during that same period. So if we go back, you can see the
- 17 Henry Hub price here was a little bit over \$10.00, and then
- 18 Southern California spiked almost \$60. There were two key
- 19 factors that contributed to the California spike in prices
- 20 during this period, and that was in August of 2000, there
- 21 was a major pipeline explosion in New Mexico. It reduced
- 22 California supply by about 400 million cubic feet a day,
- 23 which was about six percent total of California demand. So
- 24 that was one occurrence that contributed to this spike in
- 25 prices just in California. And the market manipulation that

- 1 we mentioned a minute ago, in a March 2003 final report,
- 2 FERC documented numerous cases of market manipulation and
- 3 concluded that these were a significant factor that was
- 4 responsible for the California extremely high prices, it was
- 5 significantly higher -- five times as high as the Henry Hub
- 6 price.
- 7 In February of 2003, a short-lived price spike
- 8 here, Henry Hub prices closed at just under \$19, \$18.85 per
- 9 million cubic feet, so that was an extreme short-term spike,
- 10 but like I said, it was short-lived as prices fell the very
- 11 next day to just over \$10, so from just under \$19 to just
- 12 over \$10 in one trading day. Around the U.S. they are
- 13 worried with higher prices, especially in the Northeast,
- 14 where prices exceeded \$30 per million cubic feet. The
- 15 effects of low storage and high demand and infrastructure
- 16 constraints, especially up in the Northeast, were compounded
- 17 by the fact that a major storm came in that hit much of the
- 18 U.S., spiking demand clearly in the Northeast, and the storm
- 19 was so severe that, actually, there was some freezing off of
- 20 wells in the Mid-Continent area, which actually temporarily
- 21 curtailed supply coming out of that production region, so
- 22 spiking demand and some impact to supply caused that short-
- 23 term spike. But as this chart shows, it was short-lived.
- 24 Because of the sudden and significant nature and degree of
- 25 this price spike, FERC again looked for evidence of market

- 1 manipulation, but concluded there was none. In fact, part
- 2 of their final report stated that the physical and financial
- 3 markets appeared to work pretty well during this price spike
- 4 period.
- 5 Moving on to the fall of 2005, I think everyone
- 6 knows this, the fact that Hurricanes Katrina and Rita hit;
- 7 Katrina hit in late August, and Rita hit in late September,
- 8 not quite 30 days later. The Gulf region was significantly
- 9 impacted and caused some significant declines in natural gas
- 10 production. At the time in 2005, the Gulf of Mexico
- 11 offshore region was provided about 20 percent of total U.S.
- 12 supply, marketed production, so disruptions in supply did
- 13 exert upward pressure on natural gas prices. The peak price
- 14 levels after Katrina was \$15.27, and after Rita in December,
- 15 we actually had \$15.40 in mid-December. Just a little
- 16 background on that -- Katrina destroyed 46 drilling
- 17 platforms and damaged 20 additional platforms and 100
- 18 pipelines, and then a month later, Rita came in and
- 19 destroyed another 69 platforms, damaged another 32, and
- 20 another 82 pipelines. So the infrastructure damage to that
- 21 region was quite severe by these back-to-back hurricanes,
- 22 and therefore you have the huge price spikes. The break in
- 23 the lines there for Hurricane and Rita, which is actually
- 24 where trading was suspended for a short period of time
- 25 following the actual price jumps from those hurricanes.

1	So	2008,	last	year.	When	I	first	started	looking
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- 2 at the natural gas issues, it was obviously a very
- 3 interesting year. If you look at the red line there, that
- 4 is the 2008 prices, and as you can see, right from the
- 5 beginning in January, the beginning of 2008, the difference
- 6 in where prices were headed compared to the previous two
- 7 years, the previous two years, as you can see, they pretty
- 8 much flowed within the \$6 to \$8 band, and actually drifted
- 9 lower coming out of winter, heading into the spring season a
- 10 little bit, but not last year. The prices just marched
- 11 northward and continued until they hit the peak in early
- 12 July. But then again, looking at the backside, after July,
- 13 if we hit the peak, the prices declined actually at a
- 14 quicker pace than they had increased, and then if you go all
- 15 the way to the right and you look at the end of the year in
- 16 December, we were not only below where we were at the
- 17 beginning of the year in 2008, we were below where we were
- 18 the previous two years. So it was quite a roller coaster
- 19 ride in 2008.
- 20 There were several fiscal market factors that
- 21 contributed to this price volatility in 2008. We had low
- 22 storage loads coming out of the winter; there was a shutdown
- 23 at the Independence Hub, which was about a bcf per day
- 24 production loss out of the Gulf of Mexico; electric
- 25 generation demand continued as climate change concerns

- 1 strengthened, and all of those contributed to increasing
- 2 prices. And then, when we headed downward, I think this
- 3 most significant market factor that contributed to the
- 4 falling prices was the expansion, this sudden awareness, or
- 5 the sudden production of the expanding unconventional
- 6 supply, domestic supply, of shale gas and so on. It really
- 7 did kind of change the dynamics and kind of turned the
- 8 market on its head, frankly. It was everything from
- 9 expanding the future potential reserves and what the U.S.
- 10 had for domestic future production to turning around the
- 11 need for LNG. We went within a six or 12-month period, went
- 12 from LNG was going to be a significant necessary supply for
- 13 the U.S. to not so. It just really changed the dynamic of
- 14 the market. But I also believe there were several market
- 15 financial factors that played a role in 2008, market
- 16 speculation, I think, began to increase. We had extremely
- 17 high oil prices -- oil prices hit just under \$150. We had
- 18 the value of the U.S. dollar, the shrinking value of the
- 19 U.S. dollar, and then, of course, the global economic crisis
- 20 which also then slammed the brakes on demand of natural gas.
- 21 So those financial market factors also played a role, I
- 22 believe, in the crisis. And we will just take a quick look
- 23 here at this chart. The red line is the crude oil price,
- 24 the blue line is Henry Hub natural gas prices, so if we just
- 25 look at that for the moment, I think it is clear that most

- 1 analysts agree that the historic explanation, or one of
- 2 them, for the link between oil and natural gas prices, the
- 3 ability of fuel switch, which has significantly diminished
- 4 in recent years, and therefore weakening any link between
- 5 all of natural gas prices. You know, I think it is a fair
- 6 thing to think about, that as market speculation grows as an
- 7 influence in the market, that potentially the energy
- 8 commodities -- oil and natural gas, as speculative
- 9 investment opportunities provide the basis for a continuing
- 10 link between oil and natural gas. If you look at the green
- 11 line, that is the value of the U.S. dollar. And you can
- 12 see, as the prices were headed north in the first half of
- 13 2007 and 2008, you can see the value of the U.S. dollar
- 14 inversely related here and falling as the prices of those
- 15 energy commodities went up. And then, right when we hit the
- 16 peak prices and turned around, and oil prices began to fall,
- 17 and natural gas prices began to fall, you can see the dollar
- 18 did a reversal and started heading northward also. So
- 19 again, I think it is more than just coincidence that that is
- 20 the case, that the value of the U.S. dollar does affect
- 21 demand and prices for energy commodities as speculative
- 22 investments.
- Finally, then, we took a look at the accuracy of
- 24 past forecasts. Ruben had this chart up on his
- 25 presentation. Mine looks a little prettier, the color I put

- 1 in there, but... Essentially, this is the same chart that
- 2 Ruben had. This is the price forecasts that EIA had back in
- 3 1982, and again you can see the white line here are the
- 4 actual prices, and then all the others are the EA forecasts.
- 5 As Ruben had mentioned, in the 80s, their prices tended to
- 6 be higher than the actual prices, and now they have kind of
- 7 migrated where a lot of the forecasts are actually below
- 8 what actual prices turned out to be.
- 9 So, you know, I think forecasting efforts are
- 10 certainly going to have to figure out a way to effectively
- 11 recognize and consider the future of price volatility and
- 12 the uncertainty of many of the physical and financial
- 13 factors that contribute to price volatility, and factor that
- 14 into the forecasting methods to somehow make these price
- 15 forecasts more useful to policy makers and market
- 16 participants. Certainly, the factors that drive price
- 17 volatility are some of the same factors that are used in
- 18 forecasting, and clearly there is a lot of uncertainty about
- 19 the proper values to assign these variables, or, as Ruben
- 20 said, even to the weight to put on the different factors as
- 21 that changes potentially from year to year, or period to
- 22 period. And, of course, the evolution of carbon regulation
- 23 policies as significant uncertainty to the whole picture of
- 24 price forecasting. The market analyst, Katie Elder, who I
- 25 think is known by a lot of folks here in this room, in an

- 1 October 2008 article, simply put, stated carbon regulation
- 2 changes everything. So clearly, I think that is going to
- 3 play a large part in the future forecasting. Also in the
- 4 paper, we examined four different natural gas price
- 5 forecasts, and you can see the chart shows a wide range of
- 6 prices, particularly in 2009, so right in the front end of
- 7 the forecast, you can see the price forecast in 2009 range
- 8 from \$5.70 to over \$10 per million cubic foot. That
- 9 represents a 77 percent price difference, and the fact that
- 10 it is so near term, that the difference is so great, I think
- 11 that is just a good illustration of the uncertainty and the
- 12 risk of accepting singular, date-specific, single point
- 13 price forecasts for policy decisions, or business decisions,
- 14 for that matter. I think it paints a picture that whoever
- 15 is using these forecasts for decision making needs to be
- 16 careful and understand what it is saying and what they are
- 17 reading.
- 18 So finally, these are some of the issues I think
- 19 that, hopefully, by the end of the day we will have a little
- 20 better understanding. Some of the experts here can weigh-in
- 21 on this, hopefully, and provide some valuable insight into
- 22 some of these questions that are pertinent to the issue of
- 23 price volatility and its effect on price forecasts. That
- 24 concludes my presentation.
- 25 COMMISSIONER BOYD: Thanks, Randy. I had read

- 1 your paper and thought it was quite good. Quick -- well,
- 2 it is almost not a question. On Slide 7, you referenced a
- 3 link between gas and oil prices, and many of us have
- 4 followed that for years, and it seems to me, and you kind of
- 5 said it, "experts" [quote unquote] have said, and have
- 6 tended to agree for a number of years, that there is no
- 7 logic for the link any longer. But it just cannot break
- 8 itself, it is still tends to be there, so I think it is just
- 9 the market psychology, but that is just a guess on my part,
- 10 in any event, so you cannot ignore that fact, whether you
- 11 like it or not. And energy pricing, when people look for a
- 12 hook to grab onto, I think that is one, that and everything
- 13 else, they tend to follow -- yet, the value of the dollar
- 14 thing, I mean, that is just a linear event is one of --
- MR. ROESSER: Well, it is interesting, when I
- 16 first started researching, because I do not have this --
- 17 with all due respect -- ancient history of the relationship
- 18 in the past for oil and natural gas, so basically I just
- 19 started from scratch, and I can tell you that I can find
- 20 extremely compelling arguments on both sides of that issue,
- 21 from quite respected experts and who come to different
- 22 conclusions about that relationship. So it certainly is
- 23 complex and there still is ongoing debate, I do believe, on
- 24 the strength of that relationship.
- 25 COMMISSIONER BOYD: Well, I am somewhat of an

- 1 amateur economist, even though I am allegedly an economist
- 2 at the Commission, and I have had a lot of economics in my
- 3 life, and I believe very strongly in behavioral economics is
- 4 a very key component of our life, that we are paying more
- 5 and more attention to now. So, in any event, very good.
- 6 Thank you. Questions, comments from the folks in the
- 7 audience?
- 8 MR. ROESSER: Leon?
- 9 MR. BRATHWAITE: Roesser.
- 10 MR. ROESSER: I thought you had a question. Never
- 11 mind. Okay, thank you.
- 12 MR. TAVARES: Thank you, Randy. Our next speaker
- 13 is also part of the staff of the Commission, Peter Puglia.
- 14 He is going to make a presentation on some research that he
- 15 did on carbon regulation of potential impacts, especially in
- 16 the power sector. So, Peter?
- MR. PUGLIA: Thank you, Ruben. I have been here
- 18 nine years and this is my first trip to this podium, another
- 19 first is that I think I am the only presenter, or the first
- 20 presenter, who uses the first last name format for his e-
- 21 mail address. That is my contribution to the Energy
- 22 Commission. You can do that, staff.
- I spent a number of weeks reviewing studies of key
- 24 federal and state legislation on the greenhouse gas impacts
- 25 on natural gas generation. The policy levers, that is the

- 1 term that has become the jargon up in our office, the
- 2 levers mostly in legislation include these elements right
- 3 here, either apply -- with economic constraints, you are
- 4 either going to have them apply to economic constraints, or
- 5 you are going to have markets asserting their will, which
- 6 most of you are familiar with. The studies cover every one
- 7 of these parameters, some of them to different degrees than
- 8 others because the studies have with over-selecting,
- 9 maintained their own interests and their own objectives, and
- 10 the work that they do, they want to try to justify certain
- 11 findings scientifically -- who would not want to do that?
- 12 That is not true of all of them, I am not going to identify
- 13 anybody, but some of the conclusions they come up with are
- 14 modeled well, and they are documented well, and they are
- 15 definitely reasonable.
- 16 The studies I looked at include one from the
- 17 Energy Information Administration, Duke University, and we
- 18 will be hearing from them later today, they will give what I
- 19 expect will be a robust and interesting defense of their own
- 20 study, the Natural Resources Defense Council also did an
- 21 interesting study that, unlike the others, they did not look
- 22 at any particular policy lever, they did not look at carbon
- 23 caps, they did not look at renewables, they did not look at
- 24 choices in fuel types, favoring natural gas over coal, they
- 25 just looked at what happens if you do not do anything. And

- 1 they also -- another interesting conclusion from their
- 2 study that is not seen in any of this, in any of the other
- 3 studies, is that they not only modeled economic impacts,
- 4 they modeled what also are -- they called them
- 5 "discontinuity and non-economic costs," and non-economic
- 6 costs are human health, wilderness, wildlife costs, and
- 7 discontinuity costs would be catastrophic to events like the
- 8 break-up of the West Antarctic Ice Sheet, which could be an
- 9 abrupt event and, according to their study, could
- 10 dramatically increase sea levels and inundate a lot of real
- 11 estate. None of the other studies did that. And the point,
- 12 of course, of the NRDC study is, "Stop debating and do
- 13 something." That is really what they are trying to say.
- 14 They could have sent somewhere here to say the same thing.
- 15 Monetizing those kinds of variables, we all probably
- 16 recognize it is difficult to monetize; in fact, on
- 17 wilderness or wildlife, or much less the break-up of the
- 18 West Antarctic Ice Sheet. The other studies, however, from
- 19 EPRI, American Gas Foundation, and the landmark opinion that
- 20 the Public Utilities Commission did with the Energy
- 21 Commission, the final opinion last year on AB 32, are the
- 22 studies that I looked at. What I am describing here is a
- 23 prevailing conclusions, this is not where we have clear and
- 24 unambiguous agreement on any of these particular findings
- 25 that you see up here; there is either explicit agreement

- 1 amongst the reviewed studies, or it is a reasonable
- 2 induction from the studies' findings; if you review the
- 3 studies yourselves, you have looked at the modeling results,
- 4 you will see that it is a reasonable induction that they
- 5 came to each of these particular conclusions. None of this
- 6 really is that surprising, certainly not these three. And
- 7 also, the variables that they chose may not be the same
- 8 assumptions, it shows, very considerably. But, again, the
- 9 inductions are definitely reasonable. And recent
- 10 developments are serving to justify these conclusions,
- 11 especially if you look at what we are seeing in the West.
- 12 The West Natural Gas Fire Generation is the marginal fuel
- 13 component for at least 90 percent of the day, and the trend
- 14 in the other inter-connects of North America is also going
- 15 towards the same kind of fuel stack, getting away from coal,
- 16 coal projects are being canceled, natural gas units are
- 17 being proposed in their place, the results they are going to
- 18 get from their own grid operations will be what we are
- 19 getting from ours.
- Okay, some of the differences of opinion which are
- 21 -- those are actually explicit, those are not just
- 22 differences of inductions, these are explicit statements
- 23 that, of course, have to do with the assumptions that were
- 24 used in the modeling, have to do with the results, they have
- 25 to do with the models that they use. There are only two

- 1 studies that use the same model, the Duke study and the EIS
- 2 study both use NEMS, but that is where the similarities end.
- 3 The two institutions made their own changes based on
- 4 information that was either updated or that they believed is
- 5 more important in attempting to justify their thesis. An
- 6 example, Duke, in their modeling, they indicate there is a
- 7 steep loss from the implementation of the Lieberman-Warner
- 8 bill, Senate Bill 2191, which died a couple of years ago in
- 9 the Senate, never came to the floor, but is instrumental in
- 10 understanding what could happen to federal legislation
- 11 because it passed out of the House Energy and Commerce
- 12 Committee the Waxman-Markey Bill, H.R. 2454, which has the
- 13 same kind of policy levers and the same objectives as the
- 14 Lieberman-Warner Act, and the modeling results. EPA last
- 15 month did some modeling of the Waxman-Markey Bill and said
- 16 the results are similar to the Lieberman-Warner. And so,
- 17 for purposes of getting educated on the consequences of such
- 18 legislation, Senate Bill 2191, even though it is dead, it is
- 19 still relevant to understanding what those consequences
- 20 could be. Now, what Duke did in modeling the carbon caps
- 21 from Senate Bill 2191, is they included retrofits of carbon
- 22 captured sequestration; EIA did not do that, they did not
- 23 model any carbon capture sequestration retrofits to existing
- 24 power plants because they explicitly point out that the
- 25 legislation is not clear as to whether that is allowed.

- 1 Duke was interested in seeing how that might be maximized,
- 2 or how the carbon savings could be maximized. EIA has only
- 3 the mandate, instead. It is a perfectly reasonable
- 4 justification for going different routes in their modeling.
- 5 An almost uniform opinion about the effect of
- 6 carbon caps on the natural gas generation cohort is that,
- 7 because of its continually plummeting price, will capital
- 8 costs, natural gas for our generation is going to displace
- 9 nuclear renewables and coal if CCS, capital costs for coal
- 10 plants are a lot higher than they are for Combined Cycle Gas
- 11 Turbines. Duke disagreed and you will find out later, in
- 12 better detail, one of their major findings is that natural
- 13 gas fire generation is not going to do that at all. Another
- 14 interesting difference is that these institutions differ on
- 15 the strategies that will best minimize greenhouse gas policy
- 16 costs. One I found most -- nobody else talked about -- was
- 17 an American Gas Foundation study which Black & Veatch did
- 18 for them, and they used an efficiency methodology that,
- 19 instead of calculating the efficiency of a particular fuel
- 20 in a residential commercial application, using the
- 21 application itself, the AGF study looked at the energy use
- 22 from the point at which the energy is generated, or
- 23 produced, all the way out to the application itself. For
- 24 example, a clothes dryer, instead of measuring efficiency of
- 25 a clothes dryer itself, you measure if it is electric

- 1 powered, you measure the efficiency of the power grid that
- 2 produces electricity, the transmission losses getting
- 3 electricity to the clothes dryer, and include the clothes
- 4 dryer itself. The AGF study advocates heavy fuel switching
- 5 from electricity to natural gas, and using that methodology
- 6 of efficiency to say that your savings are considerably
- 7 greater than you could ever expect from electricity. It is
- 8 not a conclusion that the EPRI study focused on, nobody else
- 9 looked at it, and you would not expect anybody but the gas
- 10 people to look at it, but it is a rational and it is a
- 11 defensible -- it is a difficult to dispute conclusion, the
- 12 efficiency that they say your average get -- your average
- 13 efficiency you get is 27 percent using electricity in
- 14 residential and commercial applications, and you get closer
- 15 to 90 percent if you just substitute natural gas and pump
- 16 the gas to those applications. There is very little gas
- 17 lost if you know anything about thermodynamics, and waste
- 18 heat, and combustion, you would have to agree that they have
- 19 a really good point.
- 20 There is an interesting -- it is in my draft
- 21 paper, and it has been brought up here, too -- the Duke and
- 22 the EIA studies, as I said, are the closest in the use of
- 23 assumptions and methodologies, and as I have pointed out,
- 24 both of them use nouns -- there are some key differences
- 25 between the two studies beyond that. They both, as you see,

- 1 they looked at a Senate Bill 2191 core case, which they
- 2 ran. Those are not the same, you can see, in the caption
- 3 below there are some important distinctions that EIA
- 4 probably would sign off on these, on the Duke studies at
- 5 this point because the Duke study relies on more updated
- 6 natural gas production technology assumptions. The Duke
- 7 study relies on updated capital cost assumptions. The EIA
- 8 studies were just a few months older. No criticism there.
- 9 What is interesting is that, you know, we start out looking
- 10 at what on its face might seem like apples vs. apples, but
- 11 in both the assumptions and the results, we are getting --
- 12 fortunately -- something different; we are getting an actual
- 13 empirical distinction between the results you get from one
- 14 set of assumptions and the results you get from another.
- 15 And this is not insignificant for planners. If you are
- 16 expecting your carbon caps to have this kind of effect on
- 17 generation, as you see form EIA, where Duke says, no, you
- 18 actually could get away with it, you can actually be better
- 19 off, what is a planner supposed to think? Or a policy maker
- 20 supposed to do? Updating assumptions, which we all know
- 21 just means changing them based on your latest historical
- 22 data, well, not entirely, but in large part, so in looking
- 23 at quite a difference of results here that leave you pretty
- 24 much lost, I would say. Some of you recognize this from the
- 25 Public Utilities Energy Commission Final Opinion on

- 1 Greenhouse Gas Regulatory Strategies. Again, it is not a
- 2 surprising result, it agrees with the prevailing
- 3 conclusions, simply put, your natural gas price increases --
- 4 in this case, it is modeled as going from \$6.00 per million
- 5 Btu, it goes to \$12.00, here is what you get, you get an
- 6 increase in retail electricity rates in California, only, is
- 7 what this modeling is, about three and a half cents a
- 8 kilowatt hour. That is not interesting, but it is helpful
- 9 because most of our thermal generation is already natural
- 10 gas. It is doing that particularly major impact on
- 11 emissions. And those of you who are familiar with the --
- 12 say a decision also recognized this -- this is the PLEXOS
- 13 modeling of the entire Western grid, which is what happens
- 14 when you apply a carbon price to power plant emissions, and
- 15 you vary it from zero dollars to \$160, politically
- 16 unrealistic, I am told, but people like to see what might
- 17 happen anyway.
- 18 Finally, this is part of the introduction that my
- 19 draft report was -- the implications when your baselines
- 20 change. Here I am just looking at EIAs annual energy
- 21 outlooks between two different years, and you look at the
- 22 difference in key variables, in this case, natural gas
- 23 consumption and prices. Look at the change. You are going
- 24 from projected consumption in the outer years, going from 5
- 25 to over 7 trillion cubic feet. And prices increase by two

- 1 to three dollars for most of the forecast term. Yeah, this
- 2 is where planning agencies like the Energy Commission are
- 3 going to get the shaft because the consequences for this --
- 4 as Ruben and Randy showed us some of these forecasts, but
- 5 what happens to renewables or efficiency programs when your
- 6 market -- the market clearing price for electricity is set
- 7 by natural gas -- combined cycle gas turbines, again, are
- 8 setting the price 90 percent of the time, and centers for
- 9 renewables or efficiency are basically -- they face a bit of
- 10 a threat when the cost of generation gets so low based on a
- 11 much lower forecast for price. Of course, there is a
- 12 difference for contract prices for coal or for biofuels, or
- 13 for natural gas ever catching up with spot prices, and these
- 14 things -- these forecasts do not mean anything. But if you
- 15 are a planner, you have to look at some kind of a forecast
- 16 in order to set your policy, and that is what we are stuck
- 17 wondering, how well will renewables for efficiency programs
- 18 fare in a low gas price environment.
- 19 So the questions that these studies attempted to
- 20 resolve, and for which they gave very reasonable answers,
- 21 what kind of consequence do we get? Are we going to switch
- 22 from coal power generation to natural gas generation? I
- 23 think I hinted earlier on that we are already seeing that.
- 24 It is already documented. EIA has looked at natural gas and
- 25 coal generation in the Southeast United States, and they are

- 1 seeing that natural gas is actually switching with coal in
- 2 the dispatch stack because of the low price of natural gas
- 3 relative to coal. Again, there is -- this is just a
- 4 preliminary result that most of these fuels are under
- 5 contract, and procurement on spot is a minor part of their
- 6 cost. And California is leading the way on this trend of
- 7 favoring natural gas and the thermal generation cohort.
- 8 What is going to be the potential impact on gas supplies in
- 9 California? And these other potential issues that I think
- 10 are addressed in depth in some of the other presentations
- 11 have been given in the natural gas workshops, again, relying
- 12 on forecasts, and there has been some controversy about the
- 13 consequences for those. There is a wild card with LNG
- 14 exports. We now have the Kitimat facility permitted to
- 15 export natural gas and take advantage of winter time price
- 16 differentials for LNG that exceed a dollar per million Btu,
- 17 it will be \$2 to \$3, and that is a wild card that could
- 18 influence the answer to this question. And generally, the
- 19 studies, as I pointed out earlier, they generally agree that
- 20 there is going to be an increased demand for natural gas for
- 21 electricity generation. In California, the policy is set by
- 22 the Air Resources Board, their Scoping Plan, and their
- 23 priority is to focus on renewables and energy efficiency
- 24 measures. The result might differ in California than it
- 25 would elsewhere in the United States, and the studies which

- 1 focus mostly on national legislation tend to arrive at a
- 2 different result. That is my presentation.
- 3 COMMISSIONER BOYD: Thank you, Peter. To me, this
- 4 is quite fascinating and it is going to deserve a lot of
- 5 additional review and study, particularly with our friends
- 6 down the street, the Air Resources Board, and their concern.
- 7 That has been my long-held feeling, that why California is
- 8 heavily dependant on natural gas as [inaudible] [75:12] is a
- 9 product of air quality regulations years and years ago, that
- 10 drove us away from fuel oil; we never were cursed, as I like
- 11 to say, with coal. And I have worried and you exacerbate
- 12 that worry here about us finding ourselves overly dependent
- 13 on natural gas, just because that is where we end up with
- 14 regard to demand and supply and price consequences in the
- 15 future. And it is going to prove to be interesting, I mean,
- 16 in my tour of duty here, we have gone from gas feast to
- 17 famine and back to feast, i.e., shale gas has brought us
- 18 back into speculations of, you know, the [inaudible] [76:11]
- 19 again in gas like it was some time ago, but there will be a
- 20 debate about how much of that shale gas can really be
- 21 recovered, not technologically, but due to other rules and
- 22 regulations.
- 23 MR. PUGLIA: Right. Environmental complaints
- 24 about the water and --
- 25 COMMISSIONER BOYD: And therefore where will we

- 1 end up -- the nuclear debate will be there, the renewables
- 2 issue, and I have watched for years as folks I have known
- 3 for years, Air directors in other states, discovered the air
- 4 quality benefits of natural gas, and slowly started driving
- 5 their states in that direction, in some areas away from
- 6 coal, and we watched the economics of coal head east -- or
- 7 gas, rather -- head east because of the economics. This
- 8 agency found itself saying we are going to need more gas in
- 9 our future, we do not care where it comes from, North Saudi
- 10 to West, West and LNG, and so we were great proponents of
- 11 the need for LNG in California, and collectively we ran into
- 12 that brick wall, concern and interest. LNG has, pardon the
- 13 expression, seemed to evaporate for the near term, but it
- 14 may be lurking out there in the shadows in terms of how much
- 15 of that coal gas -- that shale gas -- can we get, coupled
- 16 with what U.S. wide demand going to be because of carbon
- 17 considerations and what have you. So anyway, it will be an
- 18 interesting future for a lot of you.
- 19 MR. PUGLIA: You seem to be recapitulating the
- 20 irrational exuberance of one fuel type, to the next, to the
- 21 next.
- COMMISSIONER BOYD: Well, in my tour of duty here,
- 23 we have watched the pendulum swing violently from one end of
- 24 the field to the other, and it is up to you younger people
- 25 to grab that pendulum and stabilize it somewhere where you

- 1 end up with my favorite expression of a mixed portfolio of
- 2 fuels, so you are not overly dependent on one and, you know,
- 3 the supply-demand issue does not crunch you. And I think we
- 4 are doing a better job in this arena than was done
- 5 nationally in the transportation fuel area that has many
- 6 here today. But in any event, very good presentation,
- 7 Peter. Good work.
- 8 MR. PUGLIA: Thank you.
- 9 COMMISSIONER BOYD: Comments, questions from folks
- 10 in the audience? Dialogue? Agreements? Disagreements?
- 11 MS. BROWN: I guess I have a question, just a
- 12 quick one. So what I am inferring from your presentation is
- 13 that carbon caps are likely to increase the demand for
- 14 natural gas across the country, and therefore the price.
- 15 And so it is a question of how much. And then I quess my
- 16 question would be, how would California's demand for natural
- 17 gas compare to other parts of the country? Are we expected
- 18 to feel higher than average increases in gas prices as a
- 19 result of carbon caps than, say, other parts of the country?
- 20 I guess that is my \$64,000 question.
- 21 MR. PUGLIA: Yeah, and I will give you a qualified
- 22 answer. Yeah, it is. Well, nationally -- it is a
- 23 continental market, and if prices go up elsewhere in the
- 24 continent, they are going to be going up here, too. There
- 25 are differentials, of course, in any pricing point with

- 1 Henry Hub, but in general they are expected to go up.
- 2 Again, Coal is about half the generation in the United
- 3 States and if that recedes, and it is displaced -- replaced,
- 4 I should say -- by natural gas, then continental demand is
- 5 going to go up. And if demand goes up, the other side will
- 6 just be supply. But, you know, and that sets the price.
- 7 COMMISSIONER BOYD: Demand for gas goes up, the
- 8 price of gas goes up, the value of IGCC or something like
- 9 that could hold.
- MR. PUGLIA: Right, and the price differentials in
- 11 LNG are going to continue to leak supply overseas, too, if
- 12 we continue to see \$2 to \$3 differentials in LNG with other
- 13 pricing points in the world, and that Kitimat is going to be
- 14 the start.
- 15 COMMISSIONER BOYD: Yes, sir. We have finally got
- 16 someone from the audience over here.
- 17 MR. OSTEN: Hi. Jim Osten, HIS Global Insight.
- 18 First off, thank you for your presentation. I think the
- 19 number one issue here today was addressed in your
- 20 presentation, is what happens to gas demand long-term in the
- 21 utility sector, which we have many answers. But just to
- 22 comment on the modeling, when we model the reaction to the
- 23 carbon policies, you can do it with a carbon tax, or you can
- 24 do it with mandates, or you can do it sort of trial and
- 25 error to get to the target. And I think a good question to

- 1 go back for the models for your next position, is to what
- 2 extent they just did a mandate, or they forced the answer on
- 3 the model, or did they put in a carbon tax and calibrate --
- 4 MR. PUGLIA: They calibrate the tax, they did it
- 5 then. Nobody did a tax, everyone used a cap.
- 6 MR. OSTEN: Right. When we analyzed the Boxer
- 7 Bill and we put all the pieces in, we found that everything
- 8 matched and you met the target. It was obvious, if you
- 9 asked uses of models, if somebody had used the model to sort
- 10 of design and integrate the policies to understand how to
- 11 get to them, to the coal, so --
- MR. PUGLIA: I think you probably understand that
- 13 Congress avoided a tax and went with a cap because, as you
- 14 know, and they were told, the tax gives you a certainty of
- 15 cost, but if you look at a market where the information is
- 16 not perfect, then you want to try to shoot for either
- 17 certainty of cost, or certainty of productions, and the cap,
- 18 as I think you know, will get you a lot more certainty of
- 19 carbon reductions than will cost generators. That is their
- 20 problem. They can worry about the costs themselves and I
- 21 think that is what motivated the preference for legislation,
- 22 ignoring taxes and going instead with caps.
- 23 MR. OSTEN: Good. Just one final comment. Some
- 24 of these models, did you could get a chance to talk with the
- 25 people who ran the models, find out if they have ever run

- 1 them with a carbon tax, and get a sense of the
- 2 responsiveness that the models have to the fact that could
- 3 be --
- 4 MR. PUGLIA: That would be interesting, yeah.
- 5 MR. OSTEN: Thank you.
- 6 COMMISSIONER BOYD: Thank you. Anyone else? I
- 7 keep forgetting to ask, what are you going to do about
- 8 people on the Web, if they want to ask questions?
- 9 MS. KOROSEC: We are monitoring the chats to make
- 10 sure if anyone has a question, so I will just remind folks
- 11 on WebEx, if you do want to ask a question, make sure that
- 12 you let the Coordinator know.
- MR. TAVARES: Uh, thank you, Peter. By the way,
- 14 there is going to be a presentation this afternoon by a
- 15 specialist from Duke University, one of the studies that
- 16 Peter just described. So our next speaker is Dale Nesbitt.
- 17 He is very well known in the industry. He is going to talk
- 18 about carbon regulation, renewables, electricity, and the
- 19 consequences to gas markets. Now, Dr. Nesbitt holds a
- 20 Bachelor of Science degree in the Engineering Science from
- 21 the University of Nevada. He also holds a Masters degree in
- 22 Mechanical Engineering from Stanford, and a Masters and PhD
- 23 degree in Engineering Economics from Stanford University.
- 24 Dr. Nesbitt is known in the energy industry for his market
- 25 analysis, including the North American Regional Gas Model,

- 1 the World Gas Trade Model, the World Oil Model, the Western
- 2 European Gas Model, the North American Regional Electricity
- 3 Model, the North American Emissions Model, and the North
- 4 American Coal Model, and other models. The market modeling
- 5 methods developed by Dr. Nesbitt have been used for most of
- 6 North America and the World energy companies in oil, gas,
- 7 electricity, and coal, and emissions business. So, Dr.
- 8 Nesbitt.
- 9 COMMISSIONER BOYD: Welcome, Dr. Nesbitt. If
- 10 Commissioner Byron were here, he would feel real good as a
- 11 Stanford graduate and [inaudible] [85:36] U.C. Berkeley
- 12 graduate.
- DR. NESBITT: Absolutely. Very good to see you
- 14 again. Good to see the Commission and the audience. And I
- 15 do want to say thank you for that introduction, Ruben. I do
- 16 want to announce that, when I came from the University of
- 17 Nevada to California, I dropped the average IQ of both
- 18 states.
- 19 I am going to talk a little bit today, I do not
- 20 have a lot of time. Thank you very much for the opportunity
- 21 to talk to you. I remember last time I was here, I talked
- 22 about world gas and North American gas, talked a little bit
- 23 about that tangentially. The topic today is carbon, and you
- 24 have also got to talk about renewables, RPS and RECs, as
- 25 will. And what does that mean for natural gas demand? I

- 1 remember the last IEPR, there was a big debate whether, if
- 2 you have more renewables entering the system, what does that
- 3 do to natural gas demand? And we had the right answer back
- 4 then and I think we can justify it a little better now. But
- 5 I will talk a little bit -- a lot, actually -- about
- 6 emission of  $SO_x$ ,  $NO_x$ , Mercury, and  $CO_x$  -- I usually say
- 7 "socks," that means  $SO_2$  -- I will talk a little about
- 8 renewables, talk a lot about what the incremental impact of
- 9 CO<sub>2</sub> regulation, particularly cap and trade regulations, can
- 10 be. And thanks to Jim Osten, I think he lay out correctly,
- 11 you really can not model CO<sub>2</sub> unless you model it
- 12 endogenously. Everybody please raise their right hand and
- 13 repeat after me: The price of CO<sub>2</sub> depends on the price of
- 14 fuels, and the price of fuels depends on the price of  $CO_2$ .
- 15 You cannot run CO2 scenarios -- you cannot do it because you
- 16 get fundamentally inconsistent economically valueless kinds
- 17 of things. We have seen this in sulfates, we have seen this
- 18 in  $NO_x$  for many years. When the price of gas changes, hello?
- 19 SO<sub>2</sub> price changes. This is not an accident. These prices
- 20 are intertwined. And we are going to talk a lot about that
- 21 today. Hey, this is like my computer back home.
- Okay, how does environmental regulation work? It
- 23 is worth talking about this generically, just for a minute,
- 24 and then we will talk about some results. And in
- 25 particular, how does the electric sector -- and I will talk

- 1 a little about the oil sector if you like -- respond to CO<sub>2</sub>
- 2 cap and trade or tax regulation? What is going to happen
- 3 over there? And how is that going to affect gas demand, and
- 4 gas burn, and gas price? The most important reg question,
- 5 everybody wants to know that. If the price of CO2 is
- 6 endogenized in the system, what is it going to be? Is it
- 7 going to be \$200 a ton? Is it going to be \$7 a ton, or is
- 8 it going to be somewhere between? Or, in the spirit of
- 9 uncertainty, is there a uniform probability distribution
- 10 between zero and infinity? That is what a lot of people
- 11 think.
- 12 Electricity in the good old days, everything was a
- 13 label problem. Who was it that said that all politics are
- 14 local? Well, all electricity was local until now.
- 15 Everybody dispatched their own systems, they built their own
- 16 plant, the met their own need. If there was intercourse
- 17 between the systems, it was on the transmission system.
- 18 There was a pooling agreement. That was it. That world has
- 19 changed. Oh, and back in those days, there was such a thing
- 20 as dispatch. Everybody raise your hand if you think
- 21 dispatch is a concept that means anything today? Notice my
- 22 hand is down? People run their plants when they want to.
- 23 They do not run them when they do not want to. There is no
- 24 dispatch anymore. If there was dispatch when we had
- 25 centralized, we would have had monopolies. Now days, with

- 1 the advent of  $SO_x$ ,  $NO_x$ , mercury, and  $CO_2$  regulation, you
- 2 cannot just look at each plant locally, you have to
- 3 understand the thermodynamics, or you need to study the heat
- 4 rates like we always did, but you have to know -- and thank
- 5 God people have accounted for this -- the amount of SO<sub>2</sub>, the
- 6 amount of  $NO_x$ , the amount of Mercury, and the amount of  $CO_2$  a
- 7 plant puts out, per Btu of fuel or per megawatt hour. If
- 8 you ignore that and just look at the thermodynamics, then we
- 9 are on the left on this diagram, or the various plants
- 10 types. The left-most bar is gas in both groups. And all
- 11 the right-most bars are different kinds of coal. And we all
- 12 know, if we look at gas prices where they are today and coal
- 13 prices where they are today, coal plants are cheaper than
- 14 gas plants on a variable cost basis. Like this is rocket
- 15 science? You are not going to get the statue in Stockholm
- 16 or the Nobel Prize for knowing that. However, if you start
- 17 to price these various flows in  $SO_x$ ,  $NO_x$ , Mercury, and  $CO_2$ , at
- 18 some different levels, and I would use some levels that we
- 19 have seen historically, you will see quite a different
- 20 picture begin to emerge. And this is the whole point of CO<sub>2</sub>,
- 21 regulation. Raise your right hand and repeat after me: the
- 22 point of CO<sub>2</sub> regulation is to drive coal to the margin; that
- 23 is the point of it. Does it, though? That is also the
- 24 point of  $SO_x$  regulation, it is also the point of  $NO_x$
- 25 regulation, and it is also the point of Mercury regulation.

1 COMMI	SSIONER	BOYD:	Consequence	or	point?
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- DR. NESBITT: Point. I think it is the point. We
- 3 know that when you burn a ton of coal -- what is coal, aside
- 4 from the Periodic Table of the Elements than the ash? It is
- 5 pure C. What is Methane? CH<sub>4</sub> What is nuclear? This is the
- 6 Periodic Table of the Elements shown in fuel rods. What are
- 7 renewables? It is nothing. We know that the point of this
- 8 regulation, whether it is a consequence, it is the point, I
- 9 believe, is to drive coal over the margin because that is
- 10 the only way you can free up a  $CO_2$  allowance. So we look at
- 11 what happens at historical price levels on the left for
- 12 plants that are not retrofit with an SCR, Selective
- 13 Catalytic Reduction removed  $NO_x$  or limestone scrubbing to
- 14 remove sulfates, or any activated carbon, or similar things
- 15 to remove Mercury. If we price and endogenize those
- 16 pollutants, we get very high generation costs. And the full
- 17 costs are much higher than the gas plant costs. If you go
- 18 over to the right side, where in the last 10 or 12 years
- 19 when we have been retrofitting coal units and some gas units
- 20 to get rid of  $So_x$ ,  $No_x$ , and Mercury, we still have that big
- 21 green area, the big green area is carbon. It is very hard
- 22 to get carbon out of the effluent in coal plants, it is very
- 23 hard to get it out of the effluent at a gas plant. Okay?
- 24 One of the other very important points, information that
- 25 raises your point, emissions cost can easily double or

- 1 triple generation costs. The little secret is they must or
- 2 they do not get the cap. The price of carbon must double or
- 3 triple coal generation costs, or you do not ramp back the
- 4 operation of the coins if you do not hit the carbon cap.
- 5 This is not just monopoly money. To think that the acid
- 6 rain program, or the  $No_x$  control program uses monopoly money
- 7 to play with, no, it is not monopoly money, it is real
- 8 money. Real money. One of the other very very important
- 9 insights is for  $SO_2$ ,  $No_x$ , and Mercury; we do have the
- 10 technology because they are chemically active elements. So<sub>x</sub>
- 11 is chemically active, that is why it makes sulfuric acid.
- 12 No<sub>x</sub> is chemically active. Mercury is chemically active.
- 13 That is why they hurt people and property. You can remove
- 14 those things chemically very easily. We are as a species
- 15 smart enough to do that, but  $CO_2$  is a little tougher. It is
- 16 extremely inert. And I think the comment that CO<sub>2</sub> is going
- 17 to change the world was right, it is a chemically inert
- 18 thing -- it is like water. It is about as inert as you can
- 19 get chemically. It is very very hard chemically to get CO<sub>2</sub>
- 20 out of anything, except for Coca Cola, you just drink it. So
- 21 how do these regulations work? Well, the 18.5 thousand
- 22 power plants in the United States, 18.5 thousand, can you
- 23 imagine that? This big old demand curve for emissions
- 24 allows this, doesn't it? And as those plants run, they
- 25 generate a demand for emission allowances. Those emissions

- 1 allowances are aggregated into a supply function under
- 2 something like Waxman-Markey, or under its predecessors that
- 3 were talked about. And with the EPA, or by law does, is
- 4 they set a supply function for these emissions allowances,
- 5 don't they? That is what the cap under Waxman-Markey is, it
- 6 is supply function for allowances and we will talk about how
- 7 they distribute them in a minute. The market is a demand
- 8 function. And what happens when you have a supply function
- 9 and a demand function? We cross each other. Let's hope
- 10 they cross each other; and where they cross each other,
- 11 there is a lot of the insight there. We want to know where
- 12 the CO<sub>2</sub> supply function and the CO<sub>2</sub> demand function cross
- 13 each other. And I will offer you some thoughts on that. I
- 14 do not think it is all that hard.
- So now days, this is the picture I want you to put
- 16 on your cocktail napkin and talk to your significant other
- 17 or anybody who will listen to you, because this is very
- 18 important. If we look at these emissions allowances, some
- 19 of which are traded, some of which are taxed, down at the
- 20 bottom there is a supply and a demand function sitting down
- 21 there. There is also a supply and a demand function
- 22 regionally interconnected for all the electricity in the
- 23 United States. We here in California, we are connected to
- 24 Pittsburgh Steelers fans. We are connected to Atlanta
- 25 Falcons fans, because we have all got a bid for CO<sub>2</sub>

- 1 allowances. We have all got our bids for  $NO_x$  allowances.
- 2 We have all got a bid for  $SO_x$  allowances. So what we have
- 3 done by putting a CO<sub>2</sub>, a Waxman-Markey type thing in, if
- 4 indeed it does come to pass that we can theorize whether
- 5 that is going to happen, it binds all the generators in the
- 6 U.S. together because the point of it is to find the
- 7 marginal plant and push it out, and thereby hit the
- 8 aggregate cap, whatever that is for  $CO_2$ , whatever it turns
- 9 out to be by law or by regulation -- so important. The
- 10 price of electricity depends on the price of coal -- excuse
- 11 me, the price of fuels -- and allowances, and the price of
- 12 allowances depends on all the prices of all the fuels,
- doesn't it? So we have built that model and we have slipped
- 14 it to the World Gas Trade Model, we have run it a few times.
- 15 So we have all 18.5 thousand power plants in there with
- 16 their little thermal and stoitimetric\* [96:21] balances, and
- 17 we just say, you know, let's look at them altogether and see
- 18 what we get out of it, see if we can get any insight. And
- 19 you be the judge of that. We have been doing this in the
- 20 industry for quite a bit. It is kind of interesting what
- 21 industry wants to know right now, very interesting. If you
- 22 go into the Eastern connect, what is industry thinking right
- 23 now? They would love to have local carbon and  $SO_x$  and  $NO_x$
- 24 and Mercury control. They are local on  $SO_x$ ,  $NO_x$ , and Mercury
- 25 right now. Why is that? Because the Corps vacated CARE.

- 1 There is no federal  $SO_x$  or  $NO_x$  or Mercury regulation right
- 2 now. Big fight, or are we going to have best available
- 3 control technology, which is local? Or are we going to go
- 4 back to a federal or a regional cap? This is a very very
- 5 interesting question. The industry really worries about
- 6 that. What do the utilities want? Local control. They do
- 7 not want federal control, they do not like it; that is why
- 8 they filed suit against CARE. What does the federal
- 9 government want? Federal control. So that one is going to
- 10 play out. It is going to have some interesting
- 11 consequences.
- Okay, so what is this price of CO<sub>2</sub> likely to be?
- 13 The answer will be given at the talk. Unfortunately, this
- 14 is not the one with the results in it. Do we have any other
- 15 slideshow? No. Answer will be given at the talk and if the
- 16 slides have been properly cued up, you would have your
- 17 answer by now. Well, we will talk a little bit. What I
- 18 have done is I have run three scenarios here, one scenario
- 19 was no  $CO_2$  regulation at all, but continue  $SO_x$ ,  $NO_x$  and
- 20 Mercury regulation. The other one, I have run Waxman-Markey
- 21 with the  $CO_2$  offsets that are envisioned in the Bill. A
- 22 third one I have run is Waxman-Markey with no CO2 offsets in
- 23 the Bill. And as you guys know, people are really debating
- 24 whether or not we ought to have CO<sub>2</sub> offsets. And the CO<sub>2</sub>
- 25 offsets that are presently printed in the Bill are big. If

- 1 you look at that Bill, the way it is right now, if you look
- 2 at the year 2005 as your reference year, and you allow the
- 3 CO $_2$  offsets, by 2030 the cap is only down about 15 percent if
- 4 you allow these offsets. If you do not allow these offsets,
- 5 the cap is down by 58 percent. These offsets are huge in
- 6 these Bills. And I always joke, this is the plant, the
- 7 banana trees in the tropics kind of offsets. And the theory
- 8 goes that if  $CO_2$  is easy to sequester -- just talk? Talk
- 9 systematically or talk randomly -- it is like walking and
- 10 chewing gum. I made it hard for you, didn't I? So if you
- 11 allow these offsets -- we will get back to that -- if you
- 12 allow these offsets, you only have to drop carbon by 15
- 13 percent from its 2005 levels out to 2030, that is not a
- 14 whole lot. You certainly can accomplish that kind of thing
- 15 with or without a model by substitution of gas for coal in a
- 16 common fleet. If he puts PowerPoint just up, and then he
- 17 does a share on the WebEx, it will come. I will make one
- 18 other point, too, and I will not waste your time with the
- 19 slide here, and the other point has to do with, so how do
- 20 these carbon emissions allowances get put into circulation.
- 21 Like anything else, I always just tell a joke, there are
- 22 three kinds of people in this world, those that understand
- 23 math and those that do not, well, there are two ways to do
- 24 this and there is sort of a continuum between it, one way to
- 25 put these CO<sub>2</sub> allowances into circulation is the way we

- 1 always did with the SO<sub>2</sub> allowances, drop in the mail, lick
- 2 the envelope, and mail them out to the utilities for free --
- 3 that is called the allocation method, or the assignment
- 4 method. Mail them out. What happens when you mail these
- 5 emissions allowances out to the various utility companies?
- 6 What do they do? AEP is a classic example, they have been
- 7 in the press a lot. They get \$4.5 billion worth of
- 8 emissions allowances in the mail in the form of  $SO_2$  and  $NO_x$
- 9 credits. What do they do with those?
- 10 MEMBER OF AUDIENCE: Sell them?
- DR. NESBITT: No. It is very interesting what
- 12 they do with them, and this is what the fight is. What they
- 13 do is they embed them in their dispatch decision, and then
- 14 they are forced to put them on their books and reduce rates
- 15 to rate payers by \$4.5 billion. That is an easy calculation
- 16 to make. The rate payers say, "Can I have a look at the
- 17 envelope he opened on January 1st? Oh, \$4.5 billion, okay,
- 18 you are going to reduce rates by \$4.5 billion." Period de
- 19 Mundo\* [101:57]. Okay? So what happens is your wholesale
- 20 prices in the AEP service territory are significantly
- 21 affected by the emissions allowance, but your retail prices
- 22 are discounted because the regulators force you to pass what
- 23 you got in the mail back to your rate payers. It is very
- 24 important, though, to state that the wholesale prices are
- 25 significantly elevated by these emissions allowances. You

- 1 have to dispatch more gas and less coal because of these
- 2 allowances. Okay? Now, who thinks that, because you are
- 3 handing these emissions allowance costs to \$4.5 billion back
- 4 to your rate payers, the answer is Congress? Who thinks
- 5 that the net is zero under an allocation scheme? Everybody
- 6 is saying it is zero -- it ain't zero because you changed
- 7 the way the plants are dispatched. But then you rebate the
- 8 value of the allowances back to your rate payers. What is
- 9 the other method? It is what RGGI is doing, the Regional
- 10 Greenhouse Gas Initiative in the Northeast. I believe WGI
- 11 is talking about this, too, and this is what is called
- 12 auction. You do not care if you owe nobody nothing. What
- 13 you do is you put them in a central repository, the
- 14 allowances, and you make the generators buy them, every
- 15 single one that they need to surrender at the end of the
- 16 year, they have to buy. And a market price is established
- 17 that way. If you are an AEP, what does that do to you? You
- 18 do not get anything free in the mail now, you have to pay
- 19 for it. So do you have anything to hand over to your rate
- 20 payers? Do you have anything to hand over to your rate
- 21 payers? No. What do you have to do as a utility company?
- 22 You must transfer the \$4.5 billion that you had to pay over
- 23 to your rate payers in the form of a higher price, so you
- 24 embed the externality in prices at retail. Does everybody
- 25 understand that? Under an assignment method, you do not

- 1 embed the emissions cost in your retail price, so you over-
- 2 consume, but you still do drive up the costs because you
- 3 have changed the dispatch of your plants. You have changed
- 4 the operation of your plants. However, in the auction
- 5 method, you have totally embedded the carbon cost all the
- 6 way through the stress supply chain, all the way out to
- 7 retailer, and you force, in the lexicon of economists,
- 8 efficient decisions.
- 9 Now, it is very important -- I want you guys, when
- 10 you read the trade press, go look at the natural gas daily
- 11 yesterday, they said that the big debate in Congress was,
- 12 "Well, you know, if there are allocations, this is a waste
- 13 of time. Waxman-Markey is not going to work." This is
- 14 wrong. It is not sort of wrong -- it is dead wrong. It is
- 15 dead wrong. Whether you assign these and give them away, or
- 16 whether you option them, you will affect plant dispatch
- 17 because you cannot fit the cap until and unless you affect
- 18 plant dispatch. Does everybody understand why? And the
- 19 other thing is you have to add any new capacity of any kind
- 20 to reduce carbon output. Do you have to? That is a darn
- 21 good question. The answer is no. Why not? Because without
- 22 CO<sub>2</sub> controls, what happens? You run all your coal plants,
- 23 and then you run your gas plants at the margin, just like
- 24 the gentleman suggested this morning. What do you do if you
- 25 have a CO<sub>2</sub> cap? You run all your gas plants and coals at the

- 1 margin. You cannot cycle coal funds, c'mon, Nesbitt, this
- 2 is thermodynamically impossible. Want a bet? Phone
- 3 Germany. Anybody speak German? Why do you think the
- 4 Germans pulled out of the EU carbon trade? Why do you
- 5 think? They were dispatching their coal plants. They were
- 6 cycling these mammoth Volkswagen coal plants. It is very
- 7 clear what happens when you put a  $CO_2$  cap on -- we are not
- 8 talking about whether you should -- you shift your gas
- 9 plants infra marginal, thereby raising your base-load
- 10 generation costs, and you shift your coal plants to the
- 11 margin. You have to. And you do not have to build an iota
- 12 of new capacity to get there. Now, you will build an iota
- 13 of new capacity -- very important.
- Okay, let's talk a little bit about the results
- 15 that came out of this model. I think they are insightful
- 16 and, since I am giving the talk, it is my opinion that
- 17 matters -- no, I am kidding. If you do not do anything,
- 18 this is a picture in a national '66 region bazillion note
- 19 electric model, with 18,000 and a half generators in it.
- 20 How much coal do you burn by type? And keep in mind, I have
- 21 continuation of CARE-like regulation in here, so  $SO_x$  is
- 22 regulated,  $NO_x$  is regulated, Mercury is regulated,  $CO_2$  is
- 23 not. I want to look at the margin at  $CO_2$  regulation because
- 24 the charter is what does CO<sub>2</sub> regulation really do at the
- 25 margin and how is it going to affect things like asthma.

- 1 You burn quite a bit of coal. We are burning about 25
- 2 quads of coal a day minus a little, we do not know what we
- 3 are burning today. We have got a little recession on our
- 4 hands. Power gen is down 10 percent. There is a forecast
- 5 that I did not make, and no one else did. Power gen is way
- 6 lower than we thought it was going to be this year. Anyway,
- 7 and you burn some sub-Bituminous coal -- you are still
- 8 burning a lot of this Bituminous stuff in the Inter-Eastern
- 9 connect. That is interesting. What fraction of the U.S.
- 10 generation fleet is coal? Do you know? A little more than
- 11 half -- it is about 450 gigawatts of coal for an 850
- 12 gigawatt peak. That is a lot of coal. That is a lot of
- 13 coal. Okay, what portion of California's input is coal? It
- 14 is pretty high, actually. We do not like to think so, but
- 15 LADWP brings a little bit of coal in, don't they? That is
- 16 why we have that AB 32 structured the way it is, it has to
- 17 do coal accounting on imports. So we actually -- we do not
- 18 have coal in the state, but we are pretty dependent on coal.
- 19 Okay, next. So this is what happens if we do not do
- 20 anything. Coal goes up over the next -- and I am sorry, the
- 21 horizontal axis goes up to 2030 -- this is how much coal we
- 22 burn in the West -- we do not burn too much more in the near
- 23 term, we have got quite a bit of capacity here, but when you
- 24 go to the long-term, you have to start adding coal or you
- 25 will start adding coal if you do not have coal controls.

- 1 Now, here is a little interesting insight for you on coal.
- 2 If you do not have CO<sub>2</sub> regulation, do you think we are going
- 3 to build a lot of new coal plants? Who thinks we are?
- 4 Notice my hand is not up? Why not? Have any of you kind of
- 5 gone to your little Office Depot catalogue and checked out
- 6 the cost of a coal plant lately? It is \$3,000 a kilowatt.
- 7 So Eric Markal from Puget, I will never forget this, about
- 8 four years ago he stood up and he was teasing me, he was at
- 9 the conference, and he said, "Well, there were about a 4,500
- 10 megawatt utility, we're thinking about building 1,000
- 11 megawatt coal plant, so that will increase our capacity by,
- 12 what, 15 percent, \$3 billion. Hey, Nesbitt, you want to
- 13 take that to our Board? We're worth \$3 billion. That is
- 14 our total market cap. Nesbitt, you want to take that to the
- 15 Board? And if you do, you'll never see their faces again."
- 16 These babies are huge relative to the companies that we are
- 17 asking to invest in them. Coal is not going to happen on a
- 18 pure economic basis. CapEx matters. So gas burn is going
- 19 up anyway, it has to. How about nukes? What is the latest
- 20 cost of a nuclear power plant? I know the latest one I have
- 21 seen. \$9 billion Somalians\* [110:18] for a thousand
- 22 megawatt plant. Now, that is not even in the Office Depot
- 23 catalogue, it is so expensive -- \$9 billion. What utilities
- 24 in this country can support the CWP risk, Construction Work
- 25 in Progress, if it has got a \$9 billion power plant? Not

- 1 too many. That is very interesting. The CapEx on these
- 2 base load plants has gone off the charts. Now, we can
- 3 debate and, certainly in a forecasting sense, we must debate
- 4 whether or not they are going to come back to earth. But
- 5 right now, they are in infinity minus just a little bit.
- 6 MEMBER OF AUDIENCE: There are some in the
- 7 pipeline, nuclear projects.
- 8 DR. NESBITT: Seven billion dollar nuclear project
- 9 in the pipeline in Entergy. If you were at Entergy, would
- 10 you build it if your market cap was \$16 billion?
- 11 MEMBER OF AUDIENCE: I would build coal.
- DR. NESBITT: If you are Entergy, there is another
- 13 -- we will talk about Entergy in a minute. Next slide, I am
- 14 sorry. So here is gas consumption in the WECC, or total
- 15 U.S., and this is very interesting. If you have no CO<sub>2</sub>
- 16 controls, how can gas consumption stay low? Anybody tell me
- 17 a scenario where gas consumption can stay low for power gen?
- 18 And do not say renewables.
- 19 MEMBER OF AUDIENCE: And efficiency.
- DR. NESBITT: Maybe, but do not say renewables.
- 21 Why? What do renewables compete with? Commissioner Boyd,
- 22 the answer has not changed -- they compete with coal, they
- 23 do not compete with gas. That is the point. That is the
- 24 beauty of renewables, they compete with coal. Next. And
- 25 that is the WECC, a little bit of reduction in gas

- 1 consumption and it goes up in the long term. Next. We
- 2 will come back to that. There is the gas prices that come
- 3 out of my gas model, those things are beautiful, you can
- 4 make a book on that. Next. And the basis differentials --
- 5 next slide, please -- oh, I did not put them in here -- next
- 6 slide, please. This just tells you how great the model is,
- 7 everybody knows that. Next slide. What is -- the red line
- 8 is Henry Hub; I have subtracted all those other lines
- 9 through Henry Hub and what do you see? Everything goes up
- 10 compared to Henry Hub. I hate to say this in California, I
- 11 am a life long Californian since I dropped the IQ of both
- 12 states -- California is going to be the most expensive gas
- 13 in the world. Pacific Northwest is going to be the most
- 14 expensive gas in the world long-term -- has to be. I hate
- 15 it when that happens, don't you? Where is our supplies?
- 16 Ain't too close, are they? Where is our demands? They are
- 17 big. We care about clean air. We have to care about clean
- 18 air in California because we have an intrinsically dirty air
- 19 in our air basins. Commissioner Boyd was right, the reason
- 20 we have clean air is, 30 years ago, we decided we wanted it
- 21 and we spent a lot of money getting it. I do not see that
- 22 turning around. I like to look at the San Gabriel
- 23 Mountains, even though I do not like to go to L.A. too
- 24 often. It is very interesting. So the basis differentials
- 25 are climbing relative to Henry Hub. Why is that? What is

- 1 the low water point for gas price in the U.S.? The
- 2 supplies for LNG comes in the long-term. Where is the
- 3 shale? Pretty darn close to Henry Hub economically.
- 4 Fayetteville, Bossier, Barnett, Marcellus, they are
- 5 connected to Henry Hub. They are in the Mid-Continent, they
- 6 are in the Eastern Interconnect, they are in Texas, to
- 7 answer the questions earlier on. Next.
- 8 Power prices. What is going to happen to power
- 9 prices even if you do not have carbon regulation? They have
- 10 got to go up. Why? You have got to build some capacity.
- 11 We have got some power plants that are going to leave the
- 12 system -- 60-year-old power plants are not too safe. You do
- 13 not want to go up on the top of that water cooler when they
- 14 turn on the pump because it might pull it down. Next.
- Okay, now, let's look at Waxman-Markey, it is very
- 16 interesting. We want to overlay Waxman-Markey with offsets
- 17 on this, so next. Here is what happens to natural gas.
- 18 This is an integrated model and it is the lower line. In
- 19 the near term, if you have CO<sub>2</sub> with offsets, you get about a
- 20 \$.30 higher gas price at Henry Hub. But then the difference
- 21 at Henry Hub drops. Why is that? You are going to have a
- 22 lot higher gas consumption here. You are going to have a
- 23 lot higher LNG imports, too. And you are going to have a
- 24 lot higher shale production. If we have the gas, we will
- 25 use it, wouldn't you think? Next.

1 COMMISSIONER BOYD: Is that LNG in California,

- 2 also?
- 3 DR. NESBITT: My own views? You will see LNG in
- 4 Oregon and you will see LNG at Costa Azul. Yeah.
- 5 Commissioner Boyd, we are going to be the highest gas price
- 6 in the world, yeah.
- 7 COMMISSIONER BOYD: I will be retiring and moving
- 8 to Nevada first.
- 9 DR. NESBITT: We do not need it up there, we just
- 10 burn things. Next. Now, if we have the offset -- no, go
- 11 back one, please -- this is very interesting. If we have
- 12 the Waxman-Markey type cap, which is not that severe with
- 13 offsets, we get a dramatic reduction in coal burn. So it is
- 14 true. When you have a CO<sub>2</sub> cap, you will reduce coal. It is
- 15 the biggest producer of CO<sub>2</sub>. It has to leave the system in
- 16 order to comply with the cap -- it has to. You cannot run
- 17 the coal fleet we have today and hit the cap because Waxman
- 18 and Markey and their staff are kind of smart. They kind of
- 19 looked at how much running the coal fleet would imply, and
- 20 they dropped it. That is the whole point of CO<sub>2</sub> regulation
- 21 is to make sure that the aggregate amount of CO<sub>2</sub> goes down.
- 22 Next.  $CO_2$  in the WECC. We see a lot of reduction in  $CO_2$  in
- 23 the WECC, and you see a big discontinuity in the year 2012.
- 24 One of the other things you see in the Waxman-Markey bill,
- 25 and I have not emphasized it here, is it calls for a lot

- 1 more renewables to come in to the system a lot earlier on,
- 2 like in 2012, and we have simulated that here. So the RPS
- 3 is accelerated under the Waxman-Markey Bill relative to the
- 4 no control Bill. And I think that is a reasonable thing to
- 5 assume -- next -- since they say they are going to do it.
- 6 Man oh man, does gas consumption go up. We are
- 7 burning about six quads right now? You are looking at a lot
- 8 of increase in natural gas in the United States if you have
- 9 that. That is what it takes to hit the cap. Next. And in
- 10 the WECC, too. Notice the acceleration does not start for
- 11 three or four years, but it does accelerate. Next. Here is
- 12 the price that comes out of the model endogenously. Jim,
- 13 you are right. Out of my model, it comes out endogenously,
- 14 none of the exogenous stuff. And what is the price of
- 15 carbon? What does it take to clear this market? And the
- 16 answer is about \$30 a ton until 2018, and then it has to get
- 17 to about \$80 a ton after that. You get the low hanging
- 18 fruit early, but there ain't no low hanging fruit long-term.
- 19 Next. Okay, now let's do an even more constraints scenario,
- 20 let's pull off the offsets so that we have to get a 58
- 21 percent reduction in CO<sub>2</sub> output by 2030. The old Leiberman-
- 22 Warner Bill was like this. Next. You do not get that much
- 23 difference in price. This is a very interesting insight.
- 24 Everybody raise your right hand and repeat after me: The
- 25 Earth is an Éclair, and almost everywhere you drill, there

- 1 is natural gas. It just does not happen to be in North
- 2 America. We laugh about that, but if we look around the
- 3 world, there is a lot of methane out there and it is very
- 4 close to the water in a lot of places. In places like
- 5 Russia, it is not, but they are pretty close to Europe. So
- 6 you do not get a huge pop in gas price, if you believe that,
- 7 when you increase gas demand. That is a very profound
- 8 point. We should debate that. There is a lot of gas in the
- 9 world pretty darn close to the water. Next. Next. We will
- 10 pass the price difference. And you get an even more
- 11 precipitous coal drop-off if you eliminate the offsets. Of
- 12 course you do. That is the whole point. Next. And you get
- 13 a much more precipitous coal drop-off in the WECC. Next.
- 14 And you get an even bigger pop in North American natural gas
- 15 consumption. Next. And keep in mind, one of the things I
- 16 have here is I have a federal RPS, which is -- it is not the
- 17 strictest RPS, but it is pretty strict. It gets to 20
- 18 percent on a megawatt hour basis, what, in 10 years. That
- 19 is a lot of renewables. Next. Gas consumption has to
- 20 increase markedly with or without offsets. There is really
- 21 no alternative. The benefits of gas and renewables are
- 22 strongly synergistic, they do go hand in hand, and we will
- 23 talk about this in the risks section. Why? Renewables are
- 24 intermittent. What are you going to back renewables up
- 25 with? Nuclear? No. Coal? No, you cannot buy the offsets.

- 1 Oil? Right. It is gas. It is black start gas.
- 2 Renewables and gas go hand in hand. It is a good thing,
- 3 they are both clean. Next. And how high -- as the rate of
- 4 carbon price goes up, it goes up another ten bucks in the
- 5 intermediate term, and then it goes up another five bucks in
- 6 the long-term, ninety bucks a ton in the long-term. Is this
- 7 reasonable? I think I can convince you that it is. Next.
- 8 Okay, anybody want to do some stoichiometry? Everybody
- 9 knows what it is? One more, quick. We are going to go
- 10 really fast hear. I am running thin on time. Next. Okay,
- 11 if you had yourself a gas plan and you pay \$7 for gas that
- 12 was at 10,000 heat rate plant, \$3.00 per megawatt hour
- operating cost, you would pay \$73.00 if there were no
- 14 environmental costs; if you had a coal steam turbine, you
- 15 would pay \$2.50 for the goals at a 10,000 heat rate unit, \$9
- 16 of operating costs, that is \$34. Next. We put the
- 17 stoichiometry on it, okay, if \$73.00, we know in the top
- 18 line there is about 117 pounds of CO<sub>2</sub> per million Btu of gas,
- 19 that is stoichiometry right off the EIA website. We know in
- 20 the lower one there is about 205 pounds of  $CO_2$  per million
- 21 Btu of coal, that is just stoichiometry. With 10,000 heat
- 22 rate units, these little equations here tell you what the
- 23 dispatch costs of your unit is as a function of your carbon
- 24 price. Go to the next chart. They cross. What do you have
- 25 to do if you are going to hit a carbon cap? It must be the

- 1 case that the carbon price has to rise to the point where
- 2 the coal plant will not dispatch, and the gas plant will,
- 3 i.e., the carbon price has to rise to the crossover point.
- 4 The crossover point is \$88 a ton. That is what it takes if
- 5 all you had doing the work for you was  $CO_2$ , that is what it
- 6 would take to push a coal plant out of the stack and pull a
- 7 gas plan into the stack. Now, you have  $SO_X$ ,  $NO_X$ , and Mercury
- 8 helping you out, and that is why you are only getting \$40 to
- 9 \$50 a ton. These numbers are very reasonable. You are
- 10 looking at \$30-\$50 a ton under Waxman-Markey. Next.
- 11 What if gas price goes to \$8.50? You are looking
- 12 at \$120 a ton. Very sensitive to gas price. And if you
- 13 have a cap, it does not matter how gas price -- how high gas
- 14 price goes. The CO<sub>2</sub> price must rise until you get the trade-
- 15 off, otherwise you do not hit the cap. So the carbon price
- 16 is a function of the gas price. Next. What if gas price
- 17 drops? Next. Gas price drops to \$5.50, we are at \$50 a ton
- 18 carbon price. God, that makes you feel pretty good,
- 19 somewhere between \$50 and \$100 a ton, depending on  $SO_x$ ,  $NO_x$ ,
- 20 and Mercury, that is what we are looking at. That is what
- 21 we are looking at. That is what it takes to push coal to
- 22 the margin. Next. Well, let's talk about this, go back.
- 23 Who among you thinks it is a smart idea -- and my hands are
- 24 both down -- to run scenarios for CO2 price? This is the
- 25 biggest waste of time you can do because the CO2 price is an

- 1 endogenous function of the fuel cost, not exogenous. You
- 2 cannot do that. Boy, that shut down my presentation, that
- 3 statement, didn't it? Next. They are all wrong. Why run
- 4 scenarios you know are wrong? Here is a little example I
- 5 always give my customers. Let's do three Physics
- 6 experiments. We will use the speed of light of 90 miles an
- 7 hour, 900 miles an hour, and 9 million miles an hour. Let's
- 8 do that. Whoa, what's the matter with you guys? Three
- 9 speeds of light and I have got three scenarios. What's the
- 10 matter with you guys? You do not want to be doing that?
- 11 Next. Safety valve just a tax. Next.
- 12 Renewables are very interesting and I will talk --
- 13 how much time do I have left?
- MR. TAVERES: About 20 minutes.
- 15 DR. NESBITT: Twenty minutes left. Oh, I have got
- 16 a lot to say, now. Kidding. Renewables are very
- 17 interesting because they interact very directly with the CO<sub>2</sub>
- 18 tax. When we think about what a  $CO_2$  tax does, or a  $CO_2$  cap
- 19 does, it raises the wholesale and retail price of
- 20 electricity as it internalizes the otherwise external cost
- 21 of carbon, right? What does that do for renewables, or the
- 22 value of renewable energy credits? It renders them more
- 23 economically competitive, doesn't it? Now, that is
- 24 interesting. It is very interesting. So if you say, man,
- 25 if we are going to have \$100 per ton of  $CO_2$  tax, we might not

- have to subsidize renewables. And the value of renewable 1
- 2 energy credits has got to drop. So important. So your
- 3 renewables and your renewable energy credits have to be
- endogenous in your model. God, I hate it when that happens 4
- -- I actually like it when that happens. Next. Let's talk 5
- 6 about that.
- 7 So what have we done with renewables? We cannot
- 8 talk about carbon without renewables. Or renewables is the
- 9 number of renewables that are designated as qualified vis a
- 10 v s the credit. Some debate whether hydroelectric is
- 11 qualified, but certainly the big qualifying types of
- 12 renewables will be wind, the main category, solar of various
- 13 types, biomass of various types, geothermal of various
- 14 types, and others. There are kind of five that I carry in
- my mind. I want to talk a little about wind and I want to 15
- 16 talk a little about solar because they are important ones as
- 17 part of these impending RECS and these impending and perhaps
- 18 renewable portfolio standards, and we have not even gotten
- 19 to conservation yet. Next. A lot of states now have their
- 20 own RPS standards, I do not know that anybody is trading
- 21 RECS very actively, other than voluntarily right now, I
- 22 could be wrong. But the states are mandating, we would like
- 23 to have X amount of megawatts or megawatt hours, generally
- 24 megawatt hours, generated by renewables, and we would like
- 25 to have that be a given fraction of the total number of

- 1 megawatt hours that we generate. This is typically the way
- 2 these are put together. This is about a year old, but these
- 3 are the credits that were out there by about a year ago.
- 4 Next. Let's talk a little bit about how you get there with
- 5 the wind component of that portfolio. It is very very
- 6 interest, wind. Next.
- 7 Now what do we know about wind? We know it ruins
- 8 your golf game -- not my golf game, actually it does not
- 9 affect it very much, the score, at least. We know around
- 10 the world, what is the best load factor on a wind turbine?
- 11 40. You know, if you go up to the Golden Gate Bridge, does
- 12 the wind always blow out there? About 35 percent of the
- 13 time, you just happened to be there when it is blowing.
- 14 Very interesting. So they do nothing 70 percent of the
- 15 time. It is a difficult technology. So what we did is we
- 16 decided to go out and gather wind patterns everywhere around
- 17 the Continent. The other thing we found, and you have seen
- 18 this especially in California in the last summer, the
- 19 generation pattern is fairly random, but there is one
- 20 exception. What is the one exception? It is the one you do
- 21 not want to hear, right? Wind does not blow on the hottest
- 22 day. It actually does blow. It blows up and down. We have
- 23 temperature inversions on the hottest day. Texas found this
- 24 in spades last summer, and it does get hot in Texas. No
- 25 wind. Remember the heat storm we had in California a summer

- 1 and a half ago, it got to 115°? Utilization on the wind
- 2 turbines that day was 3 percent. We know. It is not a
- 3 political statement, it is just a weatherological statement.
- 4 We have got to do something about that. And what is it that
- 5 we have to do? We have to back up the capacity. We want
- 6 the energy that the wind turbines general because it is
- 7 clean, because we paid for it. But unfortunately, we do not
- 8 get them at time of peak. God, I hate it when that happens.
- 9 Next.
- 10 Okay, so how do you model these things? I know
- 11 how everybody models it and I get weary of it, I have to
- 12 reach for the Rolaids. If you have got a megawatt of wind
- 13 turbine and it runs 30 percent of the time, there is a red
- 14 line 30 percent of the time to the top of that chart, and
- 15 there is no red line 70 percent of the time to the top of
- 16 that chart. A lot of people say, well, on average, we are
- 17 going to get .3 megawatts. No you ain't. It is more
- 18 systematic than that. You cannot really de-rate these wind
- 19 turbines and model them. You have to model the stochastic.
- 20 Next. One way to do that is look at these generation
- 21 patterns as you observe chronological patterns by hour,
- 22 really, and run them out across a month and then you want to
- 23 map them in to the time when the loads actually occur. And
- 24 that makes a lot of sense, doesn't it? So you say, all
- 25 right, the wind is blowing various hours in the month of

- 1 January, I am going to map those into the demands for
- 2 January, and they are blowing various hours in February, I
- 3 am going to map them into the February demands, March,
- 4 April, well, if I do that, I can generate what I like to
- 5 call a wind duration generation curve. You ought to do that
- 6 if you are going to get the impact of wind right. And the
- 7 wind generation duration curve in the summer looks kind of
- 8 like that green block over there. You do not get much wind
- 9 at the time of peak, you get quite a bit of time of off-
- 10 peak, and you want it. Everybody see why this is? And all
- 11 the wind that you put in has a different wind generation
- 12 duration curve; you need to stick that into your model and
- 13 offset the load that your thermal clients are going to be
- 14 serving during those hours because that is the function of
- 15 renewables, is to provide energy on a real time basis when
- 16 it occurs, and then the thermal units have to make up the
- 17 difference, the whole point, you are just replacing thermal
- 18 units. The thermal units go to the margin. Next.
- 19 And so the wind duration generation curve for each
- 20 month that we have put this together in the 66 regions, and
- 21 we have posited a wind piece of the portfolio and stuck it
- 22 into the model. And what happens when you do that? It is
- 23 very interesting. Next. Next. You will take -- and this
- 24 is a monthly load duration curve, that will be the red curve
- 25 behind, and the discrete version of that is the blue curve.

- 1 You are going to know off some load because your wind is
- 2 going to be contributing to load, to serving load, to
- 3 different degrees at different points in time, so you end up
- 4 with a grey curve for your thermal plants to serve. Next.
- 5 One other thing that you see with wind, I will not go too
- 6 much farther, you see this everywhere in the United States,
- 7 you see it everywhere in Europe, if you look at the diurnal
- 8 pattern of wind, wind velocity is lowest at 2:00 in the
- 9 afternoon and it is highest in the middle of the night. You
- 10 do not know that because you are sleeping, unless you are
- 11 working graveyard like I used to do as a kid and saw it.
- 12 And so you have to have the diurnal pattern in there, too.
- 13 You do not really want this during the summer. But what you
- 14 see when you put wind into your system is that your load
- 15 duration curve, if you will, in a given month was red
- 16 without wind, it is black with wind. That is not bad. You
- 17 get a more peaky demand that your thermal generators have to
- 18 serve. What does that mean? Less coal. More what? More
- 19 gas. How can it be otherwise? You have got a back-up
- 20 capacity -- what does it do to the value of capacity? It
- 21 raises it. You need that peak-load capacity big time. You
- 22 need thermal capacity that can come on at time of peak, when
- 23 it is 115° here in Sacramento. So you are getting the
- 24 energy contribution from your wind, you are tending to get
- 25 it at time of off-peak during peak months, but you are

- 1 getting it. Next.
- 2 Solar. This is a little better news. Solar costs
- 3 you, what? Five times what wind costs to install? But
- 4 solar energy is correlated pretty strongly with time and
- 5 peak. I do not know about you guys, but when it is 115°
- 6 here and I look up, I generally see the sun. It is true in
- 7 Texas, it is true in California, you have a nice correlation
- 8 between solar PV and solar central station with peak. That
- 9 is an interesting little property. Next. So if you go out
- 10 and look, you have to think seasonally. I do not know about
- 11 you guys, but where I live, when I go out in July, the sun
- 12 is a lot hotter than when I go out in January. So you have
- 13 solar insulation curves that vary by month -- we know what
- 14 those are, this is not political, this is physical, you can
- 15 go out and measure those things. And you have to do that
- 16 and you have to generate -- next page, next, please, sorry
- 17 -- a solar generation duration curve. Now, these are
- 18 interesting. These tend to be much more strongly correlated
- 19 with the need at time of peak. They tend to decrease the
- 20 value of capacity, they tend to contribute at time of peak
- 21 during the peak month. During the off-peak months, they
- 22 still tend to contribute at time of peak. Hey, what the
- 23 heck? So when you craft a renewables portfolio and stick it
- 24 into the system, this is the kind of contribution you get by
- 25 hour, by month. Next. So these are embedded into those

- 1 previous results that I showed you. What does this do for
- 2 gas? It is going to help, right? Unless you have
- 3 thunderstorms. They get those in Texas, right, Ken? They
- 4 get lots of those, and they happen 2:00 or 3:00 in the
- 5 afternoon when it is 250,000° Fahrenheit. It is like the
- 6 center of the sun. So you need back-up because of the
- 7 stochastic of sun. They actually do help gas. You need to
- 8 have black star capability just in case you have localized
- 9 thunderstorms, cloudiness, blah, blah, blah, that tends to
- 10 cut your solar insulation curve at time of peak. Next.
- 11 Biomass is an interesting one. Does Biomass run
- 12 24/7 360, 58760? Where I was born, I grew up right next to
- 13 a meat packing plant, whew, man, we had biomass 365. But
- 14 you know, the alfalfa crop kind of came in, in the summer,
- 15 and the farmers were down at the bar all winter. Biomass
- 16 loads and biomass contribution tends to be seasonal. And so
- 17 they are a lot like hydro guys. They have got to decide
- 18 when to burn the carbonaceous material to make energy. So
- 19 they are kind of quasi-peakers, as well, biomass is, energy
- 20 limited typically. Okay? The generations do have some
- 21 degree of flexibility to dispatch those plants into the peak
- 22 hours and they will, they do, these are not big plants.
- 23 Okay, and when you go survey where the biomass is and so
- 24 forth, you can find, you know, you might generate for 180
- 25 days and then the other 180 days you are down with the

- 1 farmers. Okay? Next.
- 2 Geothermal is very interesting. On a big
- 3 bankruptcy case I did for Calpine on Geothermal, it was a
- 4 big deal. Geothermal tends to be highly site specific, it
- 5 tends to be base loaded, you have got to pump water down the
- 6 hole because the water comes out of the hole and never goes
- 7 back down, so you have got to replenish your resource. But
- 8 it is more of a base load energy source, site limited, you
- 9 have got to understand that, as well. Next. Why do you do
- 10 all this? Because, as you are looking for your thermal
- 11 plants or, more importantly, the profitabilities of your
- 12 renewable plants, which are elevated in a CO<sub>2</sub> world, you are
- 13 getting the retail price of electricity and you do not have
- 14 to buy any credits of any type because you do not make
- 15 anything Gronk-y. This matters to you a lot. You have to
- 16 know when your megawatt hours are going on the grid and how
- 17 much money you are going to get for them; if those megawatt
- 18 hours are bid up in terms of price, you get the money. So
- 19 the interplay between your renewable portfolio standard and
- 20 your CO<sub>2</sub> pricing is very very very strong because your CO<sub>2</sub>
- 21 pricing is going to elevate the price. Now, CO<sub>2</sub> pricing --
- 22 this is a little quiz question for you -- does it elevate
- 23 the price more at time of peak, or time of off-peak? If you
- 24 have CO<sub>2</sub> capping, do you see more price elevation at time of
- 25 peak, or time of off-peak? Who votes for time of peak? You

- 1 guys are not going to vote. Who votes for time of off-
- 2 peak? When do you stop running your coal plants? It ain't
- 3 at time of peak, you need all the megawatts, right? So when
- 4 you start constraining the amount of carbon you can put out,
- 5 when do your coal plants stop running? Easter Sunday, 2:00
- 6 a.m. That is when they do not run. July 17<sup>th</sup>, 2:00 p.m.,
- 7 they run. You have got to have them to meet the peak; the
- 8 system is sized to meet the peak. That is why you do this,
- 9 because this interplay of carbon and renewables really
- 10 interact a lot. And they both interact to drive coal to the
- 11 margin and elevate the gas burn. Next.
- 12 Tradable RECs. What are these crazy things? Who
- 13 came up with this? Tradable RECs are an interesting idea,
- 14 in fact, a great idea. And here is the way they work. If
- 15 we look at the lower right, if we build a renewable -- a
- 16 qualified renewable and generate a megawatt hour with it, it
- 17 generates a megawatt hour of physical electricity and it
- 18 generates a megawatt hour of paper, an allowance. That
- 19 paper then goes over to the thermal generators. And suppose
- 20 we say to the thermal generators, "You must have a quarter
- 21 of a piece of paper for every megawatt hour you generate."
- 22 And that is what this little example shows. "So we will
- 23 force you to surrender .25 megawatt hours of RECs for every
- 24 megawatt hour you generate." If you do that, you will have
- 25 a 20 percent renewable portfolio standard. You must buy the

- 1 piece of paper in order to generate thermally. That is the
- 2 idea. And what does that do? That sets up a market for
- 3 these RECs. These RECs are sold by the owner of the wind
- 4 turbine, or they are sold by the owner of the solar energy
- 5 pv, or whatever, into this exchange. And if the thermal
- 6 generator wants to generate, he or she has to buy them. And
- 7 there is a market established. The money goes back to the
- 8 renewable generator, right? He or she, for that megawatt
- 9 hour, gets money for that REC. There is a market
- 10 established. It is an economically efficient way, on paper,
- 11 to mandate the 20 percent renewable portfolio standard, and
- 12 all you have to do is mandate at the level of the thermal
- 13 plants how many RECs you need per megawatt hour of output.
- 14 So it is not clear to me that, with CO<sub>2</sub> and/or tradable RECs,
- 15 that you need deep subsidies for renewables. That is a
- 16 really interesting -- we have not even talked about
- 17 conservation, which is demand reduction. Next.
- 18 The last thing, I will leave you with a quiz
- 19 question. Keep going about 20 slides deep. I will ask the
- 20 question and then we will answer at the second. Keep going,
- 21 more, more, more, until you get to the part about storage.
- 22 Right there. I will ask the question and we will answer it
- 23 later because I see the hook out here. I feel like an
- 24 Oakland A's starter, pulled too early. No. If you had --
- 25 let's suppose that you could reach up into heaven and you

- 1 could make a perfect capacitor, and what does a capacitor
- 2 do? It charges and it discharges, perfectly, and it is free
- 3 -- a perfect capacitor. What would that do? Oh, infinite
- 4 capacity of perfect -- perfect electric storage. People are
- 5 really spending the money to get this right now, I will tell
- 6 you that. What would it do? Very interesting question.
- 7 Everybody says, "Ah, man, it would be a boon to renewables,
- 8 it would be a boon..." No, it would not. Go down. All the
- 9 way to the very last slide, then I will turn it over to Jim.
- 10 Keep going. This is natural gas. The perfect capacitor
- 11 would eliminate the need for peaking. You would run base
- 12 load and then you would dispatch your entire system through
- 13 your capacitor. It would really hurt renewables because
- 14 where would you put your capacitor if you were an
- 15 entrepreneur? You would put it at end use, wouldn't you?
- 16 You would want 100 percent load factor on your capacitor.
- 17 You would not want a 30 percent load factor on your
- 18 capacitor. This is natural gas -- last thing. Natural gas.
- 19 And we do the same thing with crude oil, we do the same
- 20 thing in products. We have a highly timed varying demand,
- 21 that is the red curve, and what is the production of natural
- 22 gas in the United States? Every single day of the year? It
- 23 is 65 Bcf a day. The peak goes to 90, the off-peak goes to
- 24 45. This is what storage does. It allows you to run your
- 25 facility's base load. This is not rocket science. Storage

- 1 allows you to run your facilities base load. As I leave, I
- 2 will tell you a story about this. This is something to keep
- 3 in the back of your mind. Base load is gold. I grew up in
- 4 a mining town. My dad was a -- he managed a mine. Every
- 5 night he would come home and there was a company phone, it
- 6 was a closed circuit company phone, and he would say, "You
- 7 hear that sound, Dale? You hear that phone?" I would say,
- 8 "No, dad, I don't hear the phone." He said, "Isn't that the
- 9 most beautiful sound in the world? We are at 100 percent
- 10 load factor, my friend. That is what I am paid to do." And
- 11 if you just sit back and think what you want to do with
- 12 capital that is invested in the energy system, you want 100
- 13 percent load factor operation. What is the quintessential
- 14 100 percent load factor thing? Crude oil refinery? That
- 15 shale refinery, if it drops to 90 percent, he is a
- 16 McDonald's employee. The load factor matters. That is it.
- 17 I will end with that. Gas burn is going up.
- 18 MR. TAVARES: Are there any questions for Dale?
- 19 COMMISSIONER BOYD: I am speechless. But Dale and
- 20 I agree that humor is needed in these sorry times once in a
- 21 while. So thank you very much. Folks in the audience,
- 22 questions? Comments? Challenges? Speechless.
- 23 MR. TAVARES: Thank you very much, Dale. Our next
- 24 speaker is Mr. James A. Osten. He is a principal with
- 25 IHSGlobal Insight. Mr. Osten has been a North American

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- 1 energy economist since 1973. He has been involved in
- 2 numerous international consultant assignments in Europe,
- 3 Latin America, Indonesia, and South Africa. He has been
- 4 responsible for forecasts in publications covering natural
- 5 gas and LNG. Some of the publications include Modeling
- 6 Natural Gas for North America, and Natural Gas Markets and
- 7 the Long-Term U.S. Energy Outlook. He has performed
- 8 detailed pricing and marketing analysis for LNG terminals
- 9 use in modeling data for pricing points, supply and demand,
- 10 to illuminate market strategies. He developed Global
- 11 Insight's gas prices forecasting and analysis system used in
- 12 studies of pricing natural gas transportation, testimony on
- 13 behalf of parkland expansions, and detailed analysis of fuel
- 14 cost for major electric utilities. Mr. Osten?
- 15 MR. OSTEN: Thank you, Ruben. I think Dale ran
- 16 over a little bit, leaving me last in line between you and
- 17 lunch, so I will try to be succinct.
- I am here representing some of my HIS colleagues.
- 19 I have had the opportunity to have the same desk for the
- 20 last little while and I had my Zip Code changed, my Area
- 21 Code changed on my phone, my company name changed about five
- 22 times on my business card, and now I am part of IHS, which
- 23 is a great company. It also includes CERA, Cambridge Energy
- 24 Research Associates. ISH, with a wealth of data on wells
- 25 and petroleum information, and Global Insight is where,

- 1 well, it was Herolds and James and a number of other
- 2 companies. The first thing I want to do is tell you a
- 3 little about a study that CERA did called "Rising to the
- 4 Challenge, " a multi-client study on the natural gas market.
- 5 And then I want to give you a very quick tour of Global
- 6 Insight's economic forecast, one comment about the world oil
- 7 market, and then a bit about natural gas. Let me start off
- 8 with "Rising to the Challenge." Do I control these slides
- 9 or -- okay.
- 10 The California Connection -- I do want to
- 11 summarize what "Rising to the Challenge" has said for
- 12 California. This study was led by Robert Ineson, Sr.,
- 13 Director of North American Natural Gas. Now, using the IHS
- 14 supply capabilities, the IHS has well-by-well data,
- 15 representing nearly a million wells, data going back to 1859
- 16 -- I think that is Titusville -- production costs are
- 17 analyzed for over 120 plays. If you look at the Rocky
- 18 Mountains, for example, the Rocky Mountains is represented
- 19 with 60 plays, 12 basins, and 7 sub-regions. And then the
- 20 information on supply is integrated with the demand
- 21 information in the GPCM, or Brooks model. There are over
- 22 4,847 nodes connecting the 118 supply regions and about 120
- 23 demand regions of well. Just a quick tour of the GPCM, its
- 24 objective function is to maximize consumer producer surplus
- 25 minus transportation and storage costs, so it is focused

- 1 more on short-term fundamentals. It does put in capacity
- 2 in an exogenous manner. For example, future California
- 3 pipeline expansions, it does include the Ruby pipeline and
- 4 expansions on Kern River. There is a seven-step process to
- 5 all of this, which I am happy to talk to you about over
- 6 lunch, but I wanted to show you a little of the output from
- 7 the model. Parameters, play level parameters, reserves, the
- 8 decline rates, significant wells, number of wells, some of
- 9 the new plays. New plays are a very interesting area of
- 10 research. We hear about the Haynesville, the Marcellus, and
- 11 other areas where shale plays are expanding. Not much is
- 12 known in terms of actual wells and actual production
- 13 history, and much has to be surmised. You will hear a wide
- 14 range of numbers about these shale plays, and I think IHS
- 15 has a role in the future of trying to sort out the actual
- 16 information from the guesses.
- 17 This slide, the illustration of play to region
- 18 consolidation, you are looking at defining states, regions,
- 19 basins, plays, different shrinkage numbers for each of
- 20 these, different types of production, coal bed methane,
- 21 associated gas, interesting plays, new ones that are
- 22 developing, a way of getting that information. The new
- 23 plays, a great deal of time was spent looking at the
- 24 geology, equivalent geology, old plays that have similar
- 25 geology, old plays that have had similar costs. Costs are

- 1 done in the Que\$or software that IHS has. Supply cost, of
- 2 course, has to be associated with productive capacity to get
- 3 to a supply curve, or an integrated supply analysis. That
- 4 information is integrated within GPCM and adjusted to
- 5 produce the study results. So this presentation was brought
- 6 to you by the GPCM and IHS data. Enough with the
- 7 commercial.
- Rising to the Challenge, California Risks. I do
- 9 want to focus on risks. I felt the main purpose of being
- 10 here today, for me, is to talk a bit about risk and a bit
- 11 about volatility. What we are saying for California is that
- 12 California faces diversion of natural gas supplies to
- 13 premium East Coast regions. It is going to be exacerbated
- 14 by the decline in Canadian exports. The Rex East pipeline
- 15 is example 1. And there is also Southeast demand growth,
- 16 and that has implications for the dynamics of California.
- 17 Within the North American market, most supply growth is west
- 18 of the Mississippi. The demand growth is east of the
- 19 Mississippi. And supply is being diverted away from
- 20 California. But demand centers are around the coast, the
- 21 supply centers are shifting from Gulf to the inland shale
- 22 plays, and therefore the West to East flows are covering
- 23 shorter distances as shale expands. You see a long list of
- 24 pipelines being built from the shale regions, or LNG
- 25 terminals, to Transco Station 85, as an example, and those

- 1 are shorter pipelines than, say, Rex East. Our past
- 2 expectation was that Rockies would lead production growth
- 3 and that is switching towards more of the shale production
- 4 growth and the essence of the future dynamics.
- 5 Within the producing regions, there is a
- 6 competition for market share in consuming regions. And
- 7 many, Alberta, Rocky Mountains, Mid-Continent, the shale
- 8 regions, the Gulf Coast, there is a portion that goes East
- 9 and a portion that goes West, and this is where some of the
- 10 implications are for California. The Rocky Mountains look
- 11 to the East. The demand centers with the premium prices are
- 12 currently on the East Coast. The Rex East Pipeline is going
- 13 to replace declining Canadian exports with Rocky Mountain
- 14 gas. As I mentioned, the Ruby Pipeline, Kern River
- 15 expansions will add some supply to the West. Generally,
- 16 Rockies gas will flow eastward to the extent of pipeline
- 17 capacity, with the residual supply serving the West.
- 18 Canadian supply is declining. We do have in the forecast
- 19 Canadian production falling, while demand rises with the oil
- 20 sands. But the West Coast holds about 2-3 Bcf of supply,
- 21 somewhat higher in the summer. Our net exports from Canada
- 22 fall to 6.1 Bcf per day in 2010. I want to show you
- 23 pictures that illustrate that change. The upper left-hand
- 24 slide, you can see the flow to the East, and that is the
- 25 total East, rising from pre-Rex East of about 2-3 Bcf a day

- 1 to the 4-4.5 Bcf per day post-Rex East, whereas the
- 2 supplies going West, or the Pacific Northwest on the
- 3 Northwest Pipeline, are in Kern River to Nevada and
- 4 California, is running between -- was running about 3-3.5
- 5 Bcf a day, and will be below 3 Bcf a day over the next year.
- 6 Similarly, when we look at the Canadian gas, while it peaked
- 7 over 3 Bcf a day in the past, we have it at just a little
- 8 over 2 Bcf a day with some summer peaks going forward in
- 9 2009 to 2010. So that is illustrating some of the risks
- 10 that California faces from changes in the North American gas
- 11 market.
- In other regions, the Mid-Continent gas will tend
- 13 to flow to the Midwest because of the layout of the pipeline
- 14 grid. The shale plays will move to the Southeast. The
- 15 southern states, with their large local demand, will absorb
- 16 the Gulf Coast supply. The Northbound flow from the
- 17 southern states is about 12 Bcf a day and will not grow.
- 18 And we have slow growth in LNG imports concentrated in the
- 19 East Coast terminals. The Southwest gas, the San Juan,
- 20 Sommel\* [154:29], and the Permian and some LNG will be a
- 21 major source of supply for California going forward.
- Well, in that environment, competing for gas,
- 23 let's look at little at the economic determinants and
- 24 economic outlook. As we know, we are in the worst global
- 25 recession in post-war era. If you are looking at risk,

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- 1 there are certainly many risks that are apparent now, but
- 2 more could arise later. Globalization, the fact that we
- 3 have very pro-cyclical policies, imply that risk will come
- 4 from many different sources. The point I would make on the
- 5 economic outlook, point 1, is that we are in a two-speed
- 6 world; the brick nations, Brazil, Russia, India, and China,
- 7 are a very important part, a growing part, of the world
- 8 economy. The next time you are in one of the airport
- 9 terminals and you look in the bookstore, in the
- 10 international, the editor of Newsweek International, has
- 11 just published a book saying that this century is going to
- 12 belong to the Second World, the brick-type countries, and
- 13 the enormous changes in the way the world will work in the
- 14 future. And there is a lot of truth to that. But in a two-
- 15 speed world economy, a lot of the growth -- most of the
- 16 growth -- and in some respects, commodity growth, commodity
- 17 demand, and commodity pricing, will be driven to a growing
- 18 extent outside of the U.S. So the risk comes from the
- 19 international.
- 20 Oil producers are another area where there has
- 21 been substantial economic growth. And oil producers with
- 22 their high dependence on the oil market, are also a source
- 23 of geo-political risks. And then we have the Euro Block,
- 24 which is a part of this OECD. The Euro Block is using -- is
- 25 pursuing a path of recovery that involves much less fiscal

- 1 and monetary stimulus and has been undertaken in the U.S.
- 2 And there is certainly some experiments going on there that
- 3 could create risk for us, especially in the area of LNG,
- 4 depending on the shape of the economic recovery.
- 5 When we look at the U.S. alone, in terms of the
- 6 economic forecasts and how it may affect demand, we are in
- 7 the midst of five quarters of economic decline. We expect
- 8 GDP to turn positive by the fourth quarter of this year, and
- 9 to get smaller growth in 2010. The recession started in
- 10 December of 2007, it was exacerbated during the banking and
- 11 credit crises of September 2008. The financial crises are
- 12 substantially different. Studies have shown, looking at the
- 13 history, that the extent and depth of the recession is much
- 14 worse when it involves the financial institutions, and
- 15 primarily focused on the financial institutions. When we
- 16 look at what it means for growth for different sectors of
- 17 the U.S. economy, the first point I would make here is that
- 18 we actually have a three-year hiatus of growth, the slow
- 19 growth of 2008, the negative growth of '09, the slow growth
- 20 in 2010, and we actually will have lost more than three
- 21 years of normal growth over this period. Secondly, there
- 22 are tremendous trade pressures developing in terms of the
- 23 declines in exports and imports. This does not show the
- 24 cyclical sectors, but clearly the recovery from the
- 25 recession is going to be timed to the recovery in the

- 1 housing and the auto sectors, which is at least a year and
- 2 a half, or two years away. So we surprisingly still have a
- 3 fairly reasonable demand for natural gas, even in the
- 4 environment where the economy has stopped growing.
- I want to turn now to talk a little bit about the
- 6 oil market. In this two-speed world, two things are
- 7 happening that is related, in part, to the slow growth in
- 8 OECD nations. OECD nations have had negative demand in oil
- 9 for 14 quarters and, up until the last two quarters, that
- 10 centrally have been covered, we had world growth in oil
- 11 demand because of the non-OECD countries. And that is
- 12 something that we will resume again, given this two-speed
- 13 world. So, again, that is putting the commodity pressures
- 14 on the demand side outside of the U.S. But the real point
- 15 of what is happening is the use of subsidies in some of
- 16 these countries. Now, when you add up what consumers would
- 17 pay at market prices with what they actually pay for their
- 18 energy, you get a total of somewhere around \$300 billion of
- 19 effective subsidy of energy purchases worldwide. And when
- 20 you are talking about a commodity like oil, that has
- 21 notoriously low price elasticities. Did anybody in this
- 22 room stop driving when the price of gasoline went to \$4.50 a
- 23 gallon, or \$5.00 a gallon? Anybody? No. No price
- 24 elasticity. Or very little in the U.S. When the price of
- 25 oil went to \$147 and people were paying their \$.10 a gallon

- 1 in Venezuela, or their \$.15 a gallon in Asia, they did not
- 2 stop driving. So the whole effect of price increases and
- 3 bringing the market into balance, to bring supply and demand
- 4 in balance, falls upon the American consumer, the Canadian
- 5 consumer, and some of the European consumers. It means that
- 6 we are much more vulnerable to the price shocks, and we are
- 7 the ones that have to absorb the price shocks. And I would
- 8 submit that this is a very important point that we are
- 9 getting price shocks and volatility in our commodity prices
- 10 because we are the ones in the world who absorb them. If
- 11 you combine that with the fact that we are in the slow
- 12 growing part of the world, and the people with the subsidies
- 13 and the people who are non-absorbers, as it were, are in the
- 14 fast growing part of the world, I would say that the shocks
- 15 are going to get worse rather than be moderated.
- My point on natural gas is that there is a
- 17 somewhat rational explanation for a number of the price
- 18 shocks that we have seen. Let's start off by putting
- 19 together data on supply and demand, and inventories, is to
- 20 look at the 12-month change. I picked the 12-month change
- 21 for demand in inventories. Commonly, people do look at
- 22 year-over-year change in inventories, but looking at demand
- 23 on 12-month moving average. It helps to point a picture of
- 24 what is going on in a cyclical sense, that makes it easier
- 25 to see the pattern of what is happening, what happens when

- 1 demand -- when you have a demand shock. If you are to do a
- 2 study and look at the inventory change in any given time
- 3 period -- a month, a week -- then you are to ask the
- 4 question, is that inventory change due to demand, or is it
- 5 due to supply. Running some regressions and doing some
- 6 tests, I found that 70-80 percent of demand shocks get
- 7 transmitted into inventory. And I think that is an
- 8 important point. If we want to blame price volatility on
- 9 the producer and prices are really explained by inventories,
- 10 and if 80 percent of a demand shock gets put into
- 11 inventories, then it is not the supplier who is shocking the
- 12 market, creating the price volatility, it is the consumer.
- 13 Consumers do not want to hear that. Consumers do not want
- 14 to be told that when they drive a car, they pollute because
- 15 they are emitting  $CO_2$ . We as individuals do not want to be
- 16 told that, when we use electricity, that we are emitting  $SO_x$
- 17 or  $NO_x$ , or  $CO_2$ . We like to be told that it is the auto
- 18 companies' fault, or it is the Utilities' fault. When we
- 19 buy gas, when we drive the price up, we would like to be
- 20 told that it is the supplier's fault, but it is just not
- 21 true.
- 22 Going on, price follows inventories. This is a
- 23 little less than inventory and demand, but there clearly is
- 24 a relationship. When inventories are at an all-time high
- 25 relative to normal, prices tend to be at an all-time low; if

- 1 inventories hold 500 Bcf above Euroco\* [164:00] levels, we
- 2 are going to have low prices for a long time. I do not want
- 3 to give you a lot of numbers, but I would point out a few
- 4 numbers here. On the top of the chart, when a price
- 5 forecast for 2009, most recent one, is \$3.85, that is a huge
- 6 reduction from the 2008 price. For the Rig count, I am
- 7 looking for a Rig count that will average about 700 gas rigs
- 8 for 2009. Now, on the first half of this year, the rig
- 9 count started up well over 1,000. To average 700 through
- 10 the year, we are going to have to get down to the 550-type
- 11 range, which implies a continuing decline. Yesterday's
- 12 number was 685, so we are going on a continuing slide on
- 13 production probably through October or November, if not
- 14 through the winter months. When we look at this lead-lag
- 15 cycles, not only does demand fall -- demand and price have
- 16 leads and lags -- as the price goes down, we see the Rig
- 17 count fall in a much delayed pattern, and we have seen
- 18 production level off, but it still is not clear that
- 19 production has decreased, so there is a certainly a lot of
- 20 lags on how supply is adjusting to this price decline. So
- 21 our bottom line on natural gas is that demand began
- 22 declining mid last year, and production is just starting to
- 23 decline, so we have continued price pressures through 2010.
- 24 The demand decline may continue to the end of 2009, even
- 25 2010. Prices are reacting to the weak economy, the weak

- 1 demand, and to high inventories. The Rig count crash is
- 2 too late to balance the market this year, this summer. And
- 3 the drilling slump may lead to production declines in 2010
- 4 to 2010, just when demand is recovering.
- 5 One final thought, looking at a history of
- 6 forecasts, in the spring of 2007, summer of 2007, we did a
- 7 forecast at Global Insight, and our economic assumption
- 8 about the Manufacturing Production Index is shown here in
- 9 the upper blue line. Taking the Manufacturing Production
- 10 Index that we have at the present time, it is significantly
- 11 lower, and it is almost like a permanent shift down in
- 12 output, that is closure of Ethylene plants, closing steel
- 13 mills, closing other major energy consuming entities, the
- 14 big decline in the auto sector. And it does have the effect
- 15 of lowering natural gas demand. We do see natural gas
- 16 demand in the industrial sector recovering to some extent,
- 17 but it only recovers to about 90 percent of what it was in
- 18 the 2002 base year, which was not a great year to begin
- 19 with. What it does mean to me is that base load demand is
- 20 not going to recover. And natural gas markets are going to
- 21 have much more weather sensitive demand, as Dale mentioned.
- 22 And with the combination of a growing utility use of natural
- 23 gas to generate electricity, which is also highly weather
- 24 sensitive, there certainly are huge risks in the natural gas
- 25 market going forward. We looked at gas going to premium

- 1 markets away from California, and you are looking at a
- 2 two-speed world where the really -- the Brazils, the
- 3 Russias, the Indias, the Chinas -- are running some of the
- 4 commodity prices, the pressures on commodity prices. We
- 5 have seen the subsidies, the \$300 billion that can put the
- 6 absorption of price risk on the OECD. We have seen a lot of
- 7 leads and lags and how markets adjust in putting pressures
- 8 on prices. And we have seen a big increase, potentially
- 9 even bigger increase, in weather sensitivity for natural gas
- 10 and electricity. And I think those are some of the risks
- 11 that you are going to have to deal with. Thank you.
- 12 COMMISSIONER BOYD: Thank you. Any questions,
- 13 comments from folks in the audience? Ruben. Thank you very
- 14 much.
- MR. TAVARES: Okay, Jim, thank you very much. I
- 16 guess we are opened up for public comments. Anybody who
- 17 might have any public comments, either here present, or out
- 18 there, is welcome. Any comments now? I guess we do not
- 19 have any comments from the public.
- 20 COMMISSIONER BOYD: You run a tight ship, Ruben.
- 21 You are right on time.
- MR. TAVARES: Yes, we are. So those are the
- 23 presentations that we have this morning. This afternoon, we
- 24 are going to have another two presentations and a panel
- 25 discussion. So, it is up to you.

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1 COMMISSIONER BO	YD: Okay, it is time to break
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- 2 for lunch. We will break for one hour and be back according
- 3 to that clock, which I do not think is exactly right, well
- 4 anyway, in roughly an hour. Thank you.
- 5 [Off the record at 11:59 a.m.]
- 6 [Back on the record at 1:13 p.m.]
- 7 MR. TAVARES: Okay. Well, we are back. Our next
- 8 speaker is actually going to make a presentation from afar.
- 9 He is David Hoppock. He actually is from the Climate Change
- 10 Policy Partnership at Duke University. David holds a
- 11 Masters in Public Affairs degree from the University of
- 12 Texas of Austin. He received his Bachelors of Science in
- 13 Civil and Environmental Engineering from the University of
- 14 California at Berkeley. So, Commissioner Boyd, you will
- 15 like him. He is a Research Analyst now for the Climate
- 16 Change Policy Partnership at Duke University. His work
- 17 focuses on Energy Efficiency Policy and Natural Gas Markets
- 18 under Federal Climate Policy. He is going to be presenting
- 19 the results of one of the studies that Peter Puglia this
- 20 morning described. So David? Are you there?
- MR. HOPPOCK: Yeah, can you hear us?
- MR. TAVARES: Absolutely. David, go ahead.
- MR. HOPPOCK: Okay. Thank you for having us. I
- 24 am also here with Eric Williams, who is the Co-Director of
- 25 the Climate Change Policy Partnership. I wanted to start

- 1 real quick with a little about who we are and what we do.
- 2 So we work on low carbon economy infrastructure and policy
- 3 issues, so some examples of our work include CTFs\* [1:40],
- 4 efficiency offsets, and transportation. We work with the
- 5 Nicholas School and a couple of other groups at Duke
- 6 University, and we have three corporate partners, Duke
- 7 Energy, Conoco Phillips, and MeadWestvaco. I am not able to
- 8 switch the slide, so could someone go to the next slide for
- 9 me?
- MS. KOROSEC: David, can you try using the up and
- 11 down arrows to switch the slides?
- MR. HOPPOCK: I am. And I did page down, as well.
- MS. KOROSEC: You did page up, page down. Okay,
- 14 can you try exiting out of full screen, and then going back
- 15 into full screen?
- MR. HOPPOCK: Okay. Before it gave me a little
- 17 icon saying full screen.
- 18 MS. KOROSEC: Full screen, there you go, and try
- 19 now.
- 20 MR. HOPPOCK: Okay, let me try again. Okay. It
- 21 is working now. Thanks. All right, so the reason we did
- 22 this modeling project for the other vehicle was to discuss
- 23 concerns that natural gas prices would rise under climate
- 24 change legislation because of increasing natural demand
- 25 primarily from fuel switching, from coal to nature gas in

- 1 the electricity sector as a way for the electricity sector
- 2 to reduce their emissions. This increase in demand would,
- 3 of course, cause natural gas prices to increase which is a
- 4 big concern for a lot of industrial uses who are very
- 5 dependent on natural gas prices, and have a harder time
- 6 passing through prices than utilities do. So our goal was
- 7 to present a range of forecasts given different technology
- 8 development scenarios. And please stop me if you have any
- 9 questions. It was kind of hard to hear people earlier, so
- 10 please state your questions loud.
- 11 The climate policy we used is based on S2191,
- 12 Leiberman-Warner. We chose this one because EIA developed
- 13 this scenario specifically for NEMS\* [4:06] and we begin our
- 14 modeling with the 2008 version of NEMS\*. We had our own
- 15 version. And the point was to include a cap and trade
- 16 mechanism in our modeling effort. We revised certain inputs
- 17 for all [inaudible] [4:25] of our scenarios, and these are
- 18 revisions to the 2008 version of NEMS, again, it has changed
- 19 a bit in 2009. So we increased the unconventional natural
- 20 gas reserves to reflect increasing unconventional natural
- 21 gas reserves, so we were working on this last summer and
- 22 that is when we started to get a lot of reports about the
- 23 Haynesville shale, the Marcellus shale, and others. So we
- 24 basically added the Haynesville shale to the unconventional
- 25 resource base. We restricted LNG imports because of

- 1 uncertainty about the U.S.'s ability to compete with
- 2 countries in East Asia and Europe on cost; on LNG, we did
- 3 not want there to be too much LNG supply available to the
- 4 model. We also added the ability to retrofit existing coal
- 5 plants with post-combustion capture technology, so the
- 6 ability to add TPS doing generation technology. This is
- 7 code from the National Energy Technology Laboratory. I am
- 8 going to let Eric speak a little bit about this.
- 9 MR. WILLIAMS: Yeah, we think that carbon capture
- 10 is the route to post-motion capture technology, it is an
- 11 important technology, especially in modeling, you know,
- 12 capturing scenarios. The ability to maintain, I think,
- 13 whole capacity by using, you know, its retrofit is an
- 14 important option to have available, too. We have another
- 15 project on carbon capture and what, well, the modeling that
- 16 we do on that other project, we need to have this option
- 17 also.
- 18 MR. HOPPOCK: And finally, the medium power plant
- 19 construction costs, the overnight construction costs, better
- 20 reflect what we thought were better numbers representing
- 21 actual prices that we found in the literature, and if people
- 22 want it later on in the presentation, maybe in Q&A, I have a
- 23 slide that shows this.
- 24 So the next slide shows our scenarios. We had a
- 25 total of 10 scenarios, the business as usual scenario, which

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- 1 had the same technology assumptions as the referenced
- 2 scenario, just without carbon gas. So I would like to start
- 3 by looking at the cost going across the natural gas
- 4 extraction scenarios. So we have a high natural gas
- 5 extraction technology scenario, basically meaning we are
- 6 getting better at getting natural gas out of the ground
- 7 quicker than the referenced scenario, and then we have a low
- 8 natural gas extraction technology scenario. So we are still
- 9 improving natural gas extractions, just not at the rate of
- 10 the referenced scenario. And looking at the left column,
- 11 these are the electricity sector technology assumptions, so
- 12 we have high electricity sector technology development, so
- 13 fewer generation technologies developed quicker, meaning
- 14 maybe some cheaper to build, and we have our referenced
- 15 case, and then we have our low electricity sector technology
- 16 development scenario where fewer technologies improve at a
- 17 slower rate than the referenced scenario. We then included
- 18 two additional scenarios, kind of as a "what if," if certain
- 19 key technologies are not available for a time in the future.
- 20 So in Scenario 9, it has the low electricity sector
- 21 technology assumption and it restricts new integrated
- 22 gasification combined cycle coal plant with carbon capture
- 23 storage and new nuclear plants. So it does not allow the
- 24 model to build them until after 2019, so the model's
- 25 historic building of it is 2020, and Scenario 9B is the

- 1 same, except without the retrofit options throughout the
- 2 modeling period, so the retrofit add-on -- unfortunately you
- 3 cannot really turn it on and off in a certain year, so you
- 4 either have to include it, or not include it. Just a
- 5 reminder that, you know, things have changed since we
- 6 conducted our modeling. So, for example, the model assumes
- 7 the real [inaudible] [9:16] at 2.4 percent. Obviously, that
- 8 is not going to happen this year. We also likely
- 9 underestimated unconventional natural gas resources, so the
- 10 2009 version, then, includes both the Haynesville shale and
- 11 the Marcellus shale, our model does not include the
- 12 Marcellus shale. In addition, there have been other reports
- 13 saying basically what everybody has been saying today, that
- 14 there is a lot of shale gas. There was a Navigant report
- 15 that came out last summer, it says we have a lot of shale
- 16 gas, 88 years worth is the current assumption level, and
- 17 then Cambridge Energy Research Associates came out with a
- 18 report a few months ago saying that natural gas supplies are
- 19 no longer supply constrained in the short-term, being that
- 20 the price will largely be determined by how much it costs to
- 21 get it out of the ground, of course that does not cross
- 22 targets\* [10:16]. And then there are other questions about
- 23 how much it costs to build a plant because the prices of
- 24 commodities, things like steel and copper have definitely
- 25 come down since 2008. So to begin with our natural gas

- 1 sold, this figure shows delivered natural gas prices for
- 2 electricity generators, so how much electricity generators
- 3 pay, including the costs of carbon, so looking at the
- 4 figures, the bottom line from about 2010 on, and this is the
- 5 usual case without [inaudible] [10:58], so obviously with a
- 6 cap, prices are higher, and our highest prices are our most
- 7 restricted technology scenarios, so Scenario 9B has the
- 8 highest prices, and our lowest natural gas prices are the
- 9 most optimistic, the electricity sector development
- 10 scenario. The one thing we noted was that the electricity
- 11 sector development seemed to have a greater impact on future
- 12 natural gas prices than natural gas sector technology
- 13 development.
- 14 This table shows the percent change in natural gas
- 15 demand from the referenced scenario and, for the reference
- 16 scenario, it shows economy-wide natural gas demand for this
- 17 peak per year, that is the gray row. So for our scenarios,
- 18 there really is not much of a change in overall natural gas
- 19 demand. And for only one of our scenarios, we have added a
- 20 trade where you find natural gas technology development and
- 21 low electricity sector technology development, is there any
- 22 real increase in overall natural gas demand? Interestingly,
- 23 for our restricted scenarios, so 8, 9, and 9B, where the
- 24 harder to build plant carbon capture storage, you do not see
- 25 a jump in overall natural gas demand. It is more or less

- 1 the same as the reference scenario.
- 2 So to summarize, delivered natural gas prices
- 3 steadily increase with the carbon cap, largely because of
- 4 the price of carbon, and prices are highly dependent on
- 5 electricity sector technology development. So we get good
- 6 at things like IGCC, natural gas prices are lower, and
- 7 natural gas demand is stable for our scenario.
- 8 So next, looking at the electricity sector goals,
- 9 this is the average retail electricity price, so industrial,
- 10 commercial, residential. Again, the bottom line is business
- 11 as usual, with no carbon tax, and including a cap raises the
- 12 price of electricity. So, again, our most restrictive
- 13 technology scenarios may have the highest electricity price
- 14 and the most optimistic electricity sector technology
- 15 development scenarios have the lowest electricity price.
- 16 And these more or less err on the allowance prices, so the
- 17 models determine allowing prices endogenously. For six out
- 18 of nine of our scenarios, the allowance prices are quite
- 19 similar. They generally start at about \$20 in 2012, about
- 20 \$80 in 2030, these are real 2006 dollars. For Scenario 9B
- 21 where there is no ability to retrofit existing capacity, we
- 22 have significantly higher allowance prices, and then, for
- 23 our two high electricity sector technology development, we
- 24 have placed the lower allowance prices which more or less
- 25 mirror, again, average electricity price.

1	So	looking	at	the	change	in	average	retail

- 2 electricity prices in a table form and these are 2006 spent,
- 3 real 2006 spent, per kilowatt hour. You have a pretty big
- 4 increase in electricity prices, so electricity prices
- 5 increase about 50 percent for the referenced scenario, and
- 6 where we restrict technology development, we have even
- 7 larger increases. So Scenarios 8, 9 and 9B, the low
- 8 electricity sector technology development, were 20-25
- 9 percent higher, again, than that. So there are fairly large
- 10 jumps in electricity prices, as to be expected with the
- 11 current gap. This is total electricity generation, so the
- 12 top line, again, is no carbon capture; so I would say the
- 13 take home message from this figure is that consumers respond
- 14 to higher electricity prices and demand either grows very
- 15 little, or grows flat without a carbon tax. So, again, the
- 16 highest electricity sector development scenarios for
- 17 technology has proven quickly that it does increase a bit,
- 18 so we are very conservative on what it should be in the
- 19 sector technology zone, demand stays more or less constant
- 20 for our modeling material in 2030.
- Next, looking at coal electricity generation, the
- 22 top line, again, is business as usual. We see a relative
- 23 uniform decrease for all our scenarios, so [inaudible]
- 24 [16:45], the carbon cap, the [inaudible] [16:48],
- 25 electricity generation, but for none of the scenarios could

- 1 we really see a precipitous drop and it stayed fairly
- 2 consistent across the scenarios, regardless of how well
- 3 technology and GTS developed. Contrasting this with natural
- 4 gas, electricity generation. There is a bit more spread
- 5 here. I would say there are general spreads or a bit of an
- 6 increase. We have one scenario that is pretty significant
- 7 increase relative to other scenarios, and that is where we
- 8 have high natural gas sector technology development and low
- 9 electricity sector technology, and the low scenario is high
- 10 electricity sector technology development and low natural
- 11 gas sector technology development.
- 12 Next, looking at renewables in electricity
- 13 generation, so for six of our nine scenarios with a carbon
- 14 cap, renewable generation increases significantly. It has
- 15 more than doubled, so as compared to gauge without a carbon
- 16 cap, and then for the low electricity sector technology
- 17 development, we [inaudible] [18:09], but not as much. And
- 18 interestingly, for areas where we have the science renewable
- 19 generation [inaudible] [18:19] lower natural gas generation,
- 20 and vice versa. So this is another way of looking at the
- 21 data. So this is electricity generation by source for the
- 22 entire country using 2020 units of terawatt hours for all 10
- 23 scenarios, so I will just explain the different colors. The
- 24 bottom, the light blue kind of aqua is nuclear generation,
- 25 the darker blue kind of purple is coal, the gray is natural

- 1 gas, and the black is coal. The main thing to note about
- 2 this slide is that a carbon cap starts discrete total
- 3 electricity demand relative to -- without a carbon tax. So
- 4 there is not a whole lot of differences between those in
- 5 2020. So looking ahead to 2030, we do see a spare amount,
- 6 more variability. One thing that we thought was interesting
- 7 was that coal generation for the low electricity sector
- 8 technology scenarios, so scenarios 8, 9 and 9B, the three on
- 9 the right, we actually had more coal generation for those
- 10 scenarios than we do for our other scenarios. The other
- 11 thing we noted is the kind of substitution between renewable
- 12 and natural gas generation, depending on technology
- 13 development. So where we have high electricity sector
- 14 technology development, we have more renewables than natural
- 15 gas, and where we have low electricity sector technology
- 16 development, we had more natural gas on those renewables,
- 17 indicating that renewables in natural gas are kind of
- 18 substituting for one another. This draft also shows that.
- 19 So this cumulative natural gas global generation, so
- 20 nationwide, all the generation by natural gas. So summing
- 21 it up from 2008 to 2030, a lot of blue -- the light blue is
- 22 natural gas, purple is billable generation, so the first
- 23 thing I would note is that the sum of the two columns is
- 24 fairly constant across the nine scenarios with the cap, but
- 25 for the different scenarios, sometimes we have more natural

- 1 gas generation than renewables, and vice versa, again
- 2 indicating that, for our scenarios, natural gas and
- 3 renewables are substitutes for one another more so than for
- 4 coal generation.
- 5 So next, looking at the capacity factors, these
- 6 are average national capacity factors for coal and natural
- 7 gas, so our business as usual scenario, the capacity factor
- 8 increases relative to that. I am sorry, I should have said
- 9 this earlier, the solid lines are coal capacity factors, and
- 10 the dash lines are natural gas capacity factors. So we have
- 11 a big sort of increase in coal capacity factors with the
- 12 carbon cap, but for every scenario, coal capacity factors
- 13 are at least double the natural gas capacity factors. So to
- 14 summarize, coal generation increases, with that increase
- 15 relatively constant across all of our scenarios. Taken
- 16 separately, the two scenarios, we have large variability in
- 17 renewable and natural gas generation, but when we throw them
- 18 together, that total is fairly constant across our
- 19 scenarios. For scenarios with high electricity sector
- 20 development, coal generation, natural gas generation, and
- 21 for the opposite, a natural gas generation, we see renewable
- 22 generation. And when we restrict coal generation technology
- 23 to carbon capture and storage, we do not -- we are getting
- 24 at least three full generations together, but we do
- 25 significantly increase prices. So those technologies are

- 1 increasing prices and delivered fuel prices. So on to our
- 2 discussion of our results. So for our modeling period for
- 3 our scenarios, coal remains primary base load generation
- 4 stored, natural gas not a substitute for coal generation
- 5 under a carbon cap for our scenarios. The evidence for this
- 6 are the capacity factors for coal that are approximately
- 7 double that of natural gas, and for all of our scenarios
- 8 through 2030, coal input prices are lower than natural gas,
- 9 and I have a slide that I can show that demonstrates that.
- 10 What are substitutes are renewables and natural gas and the
- 11 ability to retrofit is critical to contain cost. In
- 12 conclusion, all [inaudible] [23:59] are concerned about
- 13 natural gas prices under carbon cap, the ability to
- 14 implement TPS\* is very important, so we would suggest pre-
- 15 funding for research development of pilot scale and full
- 16 scale demonstrations of TPS\* technology and allow the
- 17 pipelines and whatnot to actually be built, and we would
- 18 also suggest the same kind of support for renewable
- 19 generation, specifically improving the technology, because
- 20 renewable generation can increase demand for natural gas for
- 21 electricity generation. So with that, I would like to open
- 22 it up to questions.
- 23 COMMISSIONER BOYD: Thank you. This is
- 24 Commissioner Boyd. A question about carbon captures and the
- 25 storage of 9GCC, I know your conclusion recommends funding

- 1 research, this agency is pretty deep into funding
- 2 research, working with NETL managing one of the seven
- 3 regional carbon capture and storage demonstrations. Since a
- 4 lot of people are highly dependent on carbon capture and
- 5 storage, and yet I know personally that we are still deep in
- 6 the research arena of this, I know it can be a little bit
- 7 tricky to come up with any accurate cost representations of
- 8 IGCC or carbon capture and storage. How do you deal with
- 9 that?
- 10 MR. WILLIAMS: Uhm, we did our best in looking at
- 11 the literature that is out there for, you know, all these
- 12 bottoms are quite speculative, and one of the -- and it is
- 13 certainly an uncertainty, as well as the amount of carbon
- 14 capture and its roots that the NIMS Model chose to develop
- 15 in price signals, you know, there is a question as to
- 16 whether the pipeline storage infrastructure would be in
- 17 place to be able to actually ship and store that  $CO_2$ , so it
- 18 is definitely, you know, there are a lot of uncertainties
- 19 around the cap and, in theory, going back and re-running a
- 20 few of the scenarios with the latest version of the stimulus
- 21 package, and with Waxman-Markey, rather than Leiberman-
- 22 Warner cap, and, you know, in the process we may also do
- 23 scenario review with the different assumptions about the
- 24 cost of IECP and the cost of retrofit to see what -- try to
- 25 do activities around this.

1 COMMISSIONER BOYD: (	Okay, thank yo	ou. I think
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- 2 we appreciate what you have done and hearing about it today,
- 3 and I think we would really be interested in the results of
- 4 any additional work that you outlined that you may carry on.
- 5 Another quick question is just about your assumed cost of
- 6 nuclear. I do not know how much of this morning you were
- 7 able to listen to, and how much you have looked at that, but
- 8 that is one of the things that we studied quite a bit in the
- 9 last several years as to whether there is any future role
- 10 for nuclear in California, and among the issues that arise
- 11 for us are the seemingly really expensive aspects of
- 12 developing a nuclear facility, and I think that was
- 13 emphasized by one of the speakers this morning. Do you
- 14 think that when you did this work that the cost data used
- 15 for nuclear was pretty well in line with what the thinking
- 16 is with regard to cost?
- 17 MR. WILLIAMS: Well, I did not -- I am sorry, I
- 18 was not able to sit in on the study earlier, but we are
- 19 assuming about \$4,900 a kilowatt for the cost and to run
- 20 these scenarios. And that was based on Cambridge Energy
- 21 Research Associates, they have a power plant construction
- 22 cost index and we were able to derive nuclear cost index
- 23 from that, and then apply it to some earlier EIA cost
- 24 assumptions, and so arrived at a considerably higher cost
- 25 assumption than EIA and, you know, based on literature, we

- 1 felt that it was a reasonable cost assumption, and that
- 2 our [inaudible] [29:52] to evaluate any agreement.
- 3 MR. HOPPOCK: That was one of the main differences
- 4 between EIA's analysis of Lieberman-Warner and ours. In
- 5 their model runs, they built new nuclear capacity and, for
- 6 our construction costs, the model chose to not-build any
- 7 nuclear [inaudible] [30:23] 2030, for our runs. So I think
- 8 that cost number makes a big difference on the results you
- 9 end up with.
- 10 COMMISSIONER BOYD: Okay, thank you. Ruben, any
- 11 questions from folks in the audience or on the Web?
- MR. TAVARES: Any more questions, comments to this
- 13 presentation? Okay, I guess we do not have any. David and
- 14 Eric, thank you very much for your presentation. Okay.
- MR. HOPPOCK: Thank you.
- MR. TAVARES: Okay, next we have Dr. Kenneth
- 17 Medlock. He is a Baker Fellow of Energy and Resource
- 18 Economics at the Baker Institute and also an Adjunct
- 19 Professor of Economics at Rice University. He leads Energy
- 20 Forum's National Gas Program and teaches courses in
- 21 Introductory and Advanced Energy Economics. Dr. Medlock has
- 22 most recently worked on the impact of climate change policy
- 23 on the global energy market, the impact of shale in the
- 24 North American and global gas markets, the efficiency of
- 25 national oil companies, the causes or consequences of

- 1 changes in oil prices, and the future of Russian and
- 2 Caspian natural gas and the role of Bolivia and the South
- 3 American energy balance. His research is published in
- 4 academic journals, book chapters, and industry periodicals.
- 5 With Ron Soligo, he won the International Association of
- 6 Energy Economics 2001 Award for best paper in the year of
- 7 the Energy Journal. Dr. Medlock also served as the lead
- 8 modeler and the modelings of [inaudible] [32:43] for the
- 9 National Petroleum Council, a study of the long-term natural
- 10 gas markets in North America. He also contributed to the
- 11 2006 National Petroleum Council Global Oil and Gas Study and
- 12 the title is Facing the Hard Truths. Dr. Medlock.
- DR. MEDLOCK: Let me begin by saying thank you for
- 14 inviting me to talk. I think the day has been fairly
- 15 interesting and it sure gives you a lot to think about.
- 16 What I am going to try to do through the course of this
- 17 presentation, and this was really at the request of Ruben, I
- 18 am not only going to present the reference case of the Rice
- 19 World Gas Trade Model, but I am going to talk about sort of
- 20 how we derive some of the inputs into the model, so you can
- 21 understand some of the uncertainties that we deal with a
- 22 little bit better. And I think that is a good launch point
- 23 for, a) the panel discussion that will follow this, but, b)
- 24 really just coming to grips with, you know, why do ex post
- 25 we typically look back at forecasts and think, "My God, how

- 1 could we have been so wrong?" So I think it is a very
- 2 important thing to really understand. And it really raises
- 3 a broader question, why do we even bother? And I will share
- 4 in a minute thoughts on that, but forecasting is a very
- 5 valuable exercise if for no other reason than going to the
- 6 exercise itself, because it helps you to understand a lot of
- 7 the things that actually influence market outcomes. And, at
- 8 the end of the day, that is really what we are most
- 9 interested in, is variable influences, rather than a point
- 10 estimate.
- 11 So whenever we talk about the Rice World Gas Trade
- 12 Model, it is always fun to show this picture because it kind
- 13 of puts things into perspective. This picture is a
- 14 composite of satellite photographs on clear nights from
- 15 around the world. You can see the continents, you can see
- 16 all the little white dots, those are the places where the
- 17 lights are on. Those are what we think of as demand syncs.
- 18 Those are the major load centers in the world. It is where
- 19 we need power, it is where we ultimately need natural gas.
- 20 You can see the entire eastern half of the United States,
- 21 you can see California pretty well lit, you can see all of
- 22 Western Europe, you can see all of Japan. There is one
- 23 little thing I want to point you to, for those of you who
- 24 know your geography, you can pick out South Korea very
- 25 quickly, it is the big bright spot just above the southern

- 1 tip of Japan. Well, if you look at that map, it looks
- 2 like South Korea is an island, doesn't it? North Korea is
- 3 dark. It really points to a very important reason why we
- 4 actually do what we do. We are primarily engaged in
- 5 understanding the cost of geo-politics, what sort of costs
- 6 do those import on markets. And so what we is we try to
- 7 understand those costs and, in effect, quantify those costs
- 8 through various scenarios that we run with the model. The
- 9 other thing that is on the map are the big bright blobs of
- 10 color. The brighter the color, so as we go all the way to
- 11 red, real bright red, the more intensely endowed the region
- 12 is with natural gas resource. Now, this picture really only
- 13 has conventional gas resources on it, so the shales and
- 14 whatnot that we have heard a lot about are not portrayed
- 15 here, but, even with the very large shale assessments that
- 16 we have heard talked up to roughly 84900 tcf, give or take,
- 17 it still pales in comparison when you look at the big bright
- 18 red spot in the middle of Russia. So what we have to think
- 19 about when we think about modeling a global gas market is
- 20 how do we connect the big bright red spots where all the
- 21 lights are on. That is really, at the end of the day, what
- 22 we are interested in doing. And as you can sort of come to
- 23 understand very quickly by looking at the map, that process
- 24 is going to be riveted with all sorts of interesting geo-
- 25 political type stories, as well as substantial costs, just

- 1 physical costs of developing infrastructure. And just to
- 2 reiterate something, actually, that Darryl mentioned during
- 3 his presentation, there is a lot of resource near the water.
- 4 That is the other thing that should jump out off this map at
- 5 you. Big bright red spots in the Middle East. Look at West
- 6 Africa. Look at North Africa. A lot of those prices are
- 7 already positioned in the export LNG, but given the resource
- 8 endowments in a lot of these regions, they could easily
- 9 expand.
- 10 So we have developed, using the Market Builder
- 11 software from Altos Management Partners, we have an academic
- 12 license to its use to do precisely the kinds of studies that
- 13 have been talked about. We have developed the Rice World
- 14 Gas Trade Model. I am sure a lot of you, if you have heard
- 15 Dale talk, have heard him give his pitch about the model.
- 16 He presented some stuff using the Altos World Gas Trade
- 17 Model and, like I said, they have got it tied to their power
- 18 model, which is a pretty powerful tool. But the model is
- 19 interesting because, just to be blunt, I think it is the
- 20 only software on the market that actually treats the
- 21 development of the depletible resource in a textbook
- 22 fashion. It does not assume supply curves, it actually uses
- 23 the cost of capital. And it forces you to develop resource
- 24 into reserves so they can be extracted in a profitable
- 25 manner. Now, having said that, it does sort of open the

- 1 door for another layer of complexity. How do you cost
- 2 resources when you have perhaps never even drilled a well in
- 3 a particular region? I mean, that is a very difficult thing
- 4 to grapple with. One of the things that we have actually
- 5 done is we started with the National Petroleum Council data
- 6 that came out of the 2003 study, where F&D costs and cost
- 7 curves were developed for resource basins in North America.
- 8 We mapped those costs into geologic characteristics for the
- 9 basins within North America. It created an econometric
- 10 relationship, in effect, and applied that to the basins
- 11 around the world. And the data for the basins around the
- 12 world with regard to technical recoverable resource, and
- 13 field size, and depth distributions, all that good stuff, is
- 14 available from USGS, so it enabled us to construct a cost
- 15 curve for those prices where we have very little
- 16 information. But the model is interesting, it is non-
- 17 stochastic, so it does not allow you to sort of put
- 18 probability distributions around any of the cases that you
- 19 run, in fact, that would be inherently very difficult
- 20 because every bit of data that you load in has its own
- 21 density function associated with it. So, in other words,
- 22 how do I know in which sort of probability distribution
- 23 about a variable I am in? I have no idea. We typically
- 24 center on the means and we run scenarios, it is a sort of
- 25 common practice, if you will.

	1	So	how	do	we	actually	think	about	projection
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- 2 when there is a lot of uncertainty? Well, I already said
- 3 this, but when we think about forecasting, it is no the
- 4 point estimate that is of the most interest, at least it
- 5 should not be; if that is the reason you are forecasting,
- 6 then a) you are always willing to be wrong, and b) you are
- 7 going to make a lot of bad decisions. Really what you want
- 8 to understand is the sensitivity around that particular
- 9 point estimate. If there is a wide range of sensitivities,
- 10 so there is a potentially huge range of outcomes, it tells
- 11 you that any decision you make around that sort of mean
- 12 point estimate is inherently filled with lots of risk. If
- 13 there is not a lot of range around that sort of point
- 14 estimate, that tells you, well, I can sort of take this mean
- 15 at face value and contingency plan around it. And that is a
- 16 very important thing to really understand and to think about
- 17 when you are making policy or you are planning long-term
- 18 capital investments. Corporate planners go through this
- 19 process once a year, at least. And they grapple with all
- 20 the uncertainties and understanding all the uncertainties.
- 21 Policy makers do the same thing. So everybody is sort of
- 22 tackling this issue in a similar fashion. I guess the magic
- 23 is in the interpretation, if you will. So really
- 24 understanding those sources of uncertainty is really what
- 25 the most important aspect of any sort of real modeling

- 1 exercise is. Once you understand those uncertainties, you
- 2 can, like I said, contingency plan. You can sort of
- 3 construct the worst case scenarios and see what sort of
- 4 costs those actually bear. You can construct very
- 5 optimistic scenarios and see what sort of costs they bear.
- 6 I will say this. The one problem with constructing a lot of
- 7 different scenarios is -- especially when you are in sort of
- 8 the arena of policy -- a policy maker might become attached
- 9 to a particular scenario that maybe promotes something that
- 10 he or she is in favor of. It happens in corporate circles,
- 11 as well, quite frankly. I have seen it really influence
- 12 decision makers when a particular project team really likes
- 13 an outcome because it favors their particular project. So
- 14 it can be sort of interesting to try to grapple with those
- 15 things. But at the end of the day, it is more important to
- 16 understand what drives you away from the mean, so to speak.
- 17 The other thing that I want to point out when we
- 18 start thinking about projections is there is a difference
- 19 between the long run and the short run. And a lot of times,
- 20 that difference is not really well understood. Long run
- 21 forecasts are really heavily influenced by technology
- 22 assumptions, assumptions regarding resource assessments and
- 23 long-term costs of recovery, projections regarding economic
- 24 growth, so 20 years ago, if somebody had been able to look
- 25 into their crystal ball and sort of envision what has been

- 1 going on in China, that would have been great. A lot of
- 2 people did not. It almost seemed to hit the market like a
- 3 bang in the late '90s that China was suddenly eight years
- 4 into it, this massive importer of oil and gas resources.
- 5 So, economic growth is a really important thing to really
- 6 understand, as well. Also structural frameworks are
- 7 important when you are doing long-term modeling because they
- 8 give you a way to deal with these uncertainties. In the
- 9 short-run, you are really, in terms of uncertainty, driven
- 10 by demand side factors. You know, weather uncertainties --
- 11 you know, is it going to be really cold this winter, or is
- 12 it going to be mild? Is there going to be a really active
- 13 hurricane season? These sorts of things, you really have no
- 14 way of really predicting, but you can certainly do
- 15 sensitivities around a particular case under varying sets of
- 16 assumptions with regard to these kinds of things.
- I was actually reminded of something when I was
- 18 putting this presentation together. Back in the '70s, I
- 19 quess it was, there was a lot of effort by the U.S.
- 20 Government to really develop long-term macro-economic
- 21 models. And these models have a lot of value when you sort
- 22 of think about the long-term; they perform very very poorly
- 23 when you think about the short-term. And so they came under
- 24 a lot of criticism, most notably in the economics literature
- 25 by Econometricians such as Chris Sims. Basically what was

- 1 shown is that if you move away from the structural
- 2 frameworks when you are looking at short-term modeling, you
- 3 typically do better with pure time series analysis, so
- 4 econometric approaches. But if you sort of venture into the
- 5 long-term, you need those structural models to understand
- 6 how structural aspects of the market, if they change, drive
- 7 the mean, so to speak. So it is kind of important when you
- 8 are thinking about policy, when you are thinking about
- 9 planning, to understand the difference between the short
- 10 term and the long term, and employee the appropriate tool.
- 11 Within the Rice World Gas Trade Model, just real
- 12 quick, I am going to kind of run through these slides very
- 13 quickly because they are available out on the table if
- 14 anybody is interested. And there is a lot of stuff
- 15 available on our website, as well as in a book that was
- 16 published three years ago, now, in a study we did joint with
- 17 a group at Stanford. But there is over 140 regions
- 18 represented globally, so all the big bright red spots you
- 19 saw, some of them are sub-divided, and then some areas that
- 20 are not on that map because they represent unconventional
- 21 resources. And they are divided into various traunches, so
- 22 you have associated and unassociated gas reserves, and this
- 23 is kind of a pet peeve of mine, but people often misuse the
- 24 word "reserve". We actually look at total gas resource when
- 25 we model. A lot of that is speculative. And there is

- 1 generally a distribution built around that parameter
- 2 estimate. But it is not a reserve until it is actually
- 3 demonstrated, or what we call "proved." But we also -- so
- 4 what we do is we break things up into the proved category,
- 5 what is known as growth to known, so that is just growth in
- 6 existing fields, we use estimates from the USGS, actually,
- 7 to obtain those numbers, which are also published on their
- 8 website, and undiscovered resource, which is categorized
- 9 typically as what some people call "yet to find." So it is
- 10 resource that we think geologically should exist, we do not
- 11 necessarily know if it does. Cost of supply estimates, as I
- 12 mentioned earlier, are econometrically derived. We looked a
- 13 the North American data and then extrapolated that data out
- 14 onto the rest of the world. Now, we have gone back through
- 15 the process of trial and error, and where we noticed things
- 16 were happening that we know would never happen, or simply
- 17 are not happening, we have been able to revise our cost
- 18 estimates for some particular basins. And we have been able
- 19 to augment, quite frankly, as time has passed, and we
- 20 started this project in 2004, with data that has become
- 21 available, or as has been published because of what is
- 22 happening in the last five years in the gas markets
- 23 globally. So it really is a process, it is never done. I
- 24 am sure you guys know this.
- 25 We also account for long run sort of depletion

- 1 costs, the idea that there is this rush to drill
- 2 phenomenon, so within a given year, if gas prices are high
- 3 and there is this sort of rush to go out and prove up as
- 4 much resource, and develop as much resource as you possibly
- 5 can, costs will escalate, and we have actually seen this,
- 6 and I have got a slide here I am just going to show you
- 7 that, you know, as price rises, costs tend to follow. And
- 8 well, here, I will just jump to it, but we actually tried to
- 9 account for that in the modeling framework, as well. This
- 10 is actually another huge source of uncertainty when you
- 11 really start thinking about modeling gas markets, is what is
- 12 that sort of F&D cost? What is the appropriate F&D cost for
- 13 any basin? And what is the appropriate benchmark? So if
- 14 you think about the National Petroleum Council Study, which
- 15 is where we started, that was released in '03, looking at
- 16 long-term natural gas markets, the dataset that was used to
- 17 develop F&D costs curves for the basins in North America
- 18 basically span from '96 to roughly '99, okay? Well, if you
- 19 look at this graph, you see that '96 to '99, look at that
- 20 red line and look at that blue line, those are the EIA --
- 21 you know what the EIA is -- it is a well cost index they
- 22 publish; the Bureau of Economic Analysis, the BEA, the CLEMS
- 23 database, that is Capital, Labor, Energy and Materials. It
- 24 is a database they publish and it is industry specific, it
- 25 is broken down by an NAICS code. So you can actually

- 1 extract oil and gas activities in the mining sector, and
- 2 you see those are very similar. The BEA Index is a little
- 3 bit more all-encompassing than the EIN Index focuses on well
- 4 costs, specifically. But you see back between '96 and '99,
- 5 those costs are relatively low, especially when you look at
- 6 where they are today. So if we apply those costs face
- 7 value, we are going to come out with a long-term gas price
- 8 forecast that is probably around \$3.00. So the question to
- 9 ask yourself, well, is that appropriate? It is probably not
- 10 appropriate. Because if I convert these to real, everything
- 11 on this graph is just nominal. You will actually see that
- 12 that course, that period in time corresponds with a trough.
- 13 It is not that surprising. The price of oil dipped to
- 14 \$8.83, I think, in October of '98, so that is not that long
- 15 ago, is it? Hmmm. But costs were very low, price was very
- 16 low, and what we have seen since 2000 is really -- well, up
- 17 until the middle of last summer, an exorable climb both in
- 18 cost and price. So if you start to think about forecasting,
- 19 do I use 2008 costs? Anybody want to hazard a quess? I
- 20 would suggest probably not because you are going to
- 21 overstate the costs of development and then you are going to
- 22 end up with really high gas prices. Do I use 1998 costs?
- 23 Probably not. Right? So what you have to actually come to
- 24 grips with is, what is your view of, say, maybe the oil
- 25 market going forward, if you are just going to focus on the

- 1 gas market? And think about the relationship between F&D
- 2 cost and commodity prices, in general, so you can think
- 3 about what your view of commodity prices are, in general, if
- 4 you would like, and then start to build scenarios in that
- 5 way. What that will allow you to do is actually change your
- 6 F&D costs consistent with a general view of a commodity
- 7 basket. And then that will give you different outcomes, of
- 8 course. When you start thinking about natural gas prices
- 9 and projects that might get developed and sort of the
- 10 regional implications, what are the flows of trade, all
- 11 these sorts of things.
- 12 But this is something that is -- I know it is
- 13 understood. I have actually seen other people talk about
- 14 cost indexes that are similar to this. And it is very
- 15 important to really capture this when you are forecasting
- 16 because, if you do not, you are really missing a very
- 17 important driver of what your long-term forecasts will be,
- 18 right? What is your basis for cost? Very important. Yeah,
- 19 2007 costs roughly two and a half times what they were in
- 20 1998 for the exact same project, and nothing else is
- 21 different. Geologically, it is identical. But it is two
- 22 and a half times more expensive. That well exceeds the rate
- 23 of inflation, just in case you are wondering.
- 24 Within North America, we have a lot of detail,
- 25 largely because, well, Freedom of Information Act is

- 1 beautiful, allows you access to a lot of information that
- 2 you do not necessarily have in other parts of the world.
- 3 But with regard to supplies, we have 56 regions. I have
- 4 sort of aggregated up a little bit here just to show you
- 5 what is in the model, just in the United States. In Canada,
- 6 there are six, and in Mexico there are two. And I was just
- 7 looking at this, I think actually the U.S. has expanded a
- 8 little bit because of the -- and I know Canada is up by two
- 9 because of the introduction of the new shales, which I will
- 10 talk about briefly here in a few minutes. But anyway, there
- 11 is a lot of detail on the supply side. There is actually
- 12 more detail on the demand side. Now, why? Well, when you
- 13 start thinking about modeling long-term markets and you are
- 14 interested in regional trade patterns and the development of
- 15 basis differentials, you really have to have a decent
- 16 representation of pipeline networks. And when you do that,
- 17 it means you have to site sync appropriately, so you need to
- 18 break demand up so that it is located along systems in the
- 19 right way, or you are going to get an aberration, right,
- 20 relative to what really happens with regard to flows on
- 21 pipelines. So we have taken a lot of care to do that. It
- 22 turns out that you have to do this also when you think about
- 23 LNG, in general. I will give you an example. In some of
- 24 the initial iterations of the model, we had a lot less
- 25 detail in Europe than we do today. And it really favored

- 1 Russian gas via pipeline over LNG quite substantially.
- 2 However, once we got more detail, we were able to actually
- 3 identify intra-regional bottlenecks, which really helped
- 4 favor some of the LNG developments that you have seen occur
- 5 over the past five years in Europe. To those of you not
- 6 familiar with the European -- by 2011, just given projects
- 7 that are either opening this year, or under construction,
- 8 European LNG import capacity will be roughly 40 percent of
- 9 European demand. So it is a big number for LNG imports.
- 10 And that is up from -- I think it was 15 percent just five
- 11 years ago. Things have happened very very rapidly there for
- 12 lots of reasons we do not have to discuss, but energy
- 13 security is a primary driver. But these regional
- 14 constraints are really important to understand. So
- 15 incorporating those actually promotes development
- 16 opportunities for alternatives, and so that is where LNG
- 17 really gets a boost, especially in Europe, at least as we
- 18 have noticed it.
- 19 Demand is modeled in the U.S. in a much more
- 20 disaggregated way than it is for the rest of the world
- 21 simply because we have better data. We model it for power
- 22 generation, industrial, residential, and commercial use.
- 23 Industrial use, we have actually -- in the past, we have
- 24 done this, but we ended up rolling it up because we found it
- 25 did not make that much of a difference, but we used to break

- 1 it out a little bit more finely. The rest of the world
- 2 data is not nearly as easy to come by. And in a lot of
- 3 cases it is suspect, especially in the less developed
- 4 countries. We find that aggregated data looks better than
- 5 when they try to break it down by sector, largely because
- 6 definitions change over time, and data collection agencies
- 7 change over time. The IEA does a real good job of trying to
- 8 grapple with this, but it is a difficult thing. But we
- 9 basically model rest of world demand in two broadly defined
- 10 sectors -- power gen and then direct use. And so when we do
- 11 this, we have to really lean on economic literature, you
- 12 know, what is the effect of economic development on energy
- 13 demand? And I am going to go through this, a couple of
- 14 these things, in a minute. What is the effect of relative
- 15 price movements on the share of fuels? So basically the
- 16 idea is, if the gas price is increasing relative to the
- 17 other prices, what should happen to the gas share? You
- 18 might think it should fall and, in general, that is true,
- 19 but the process we use actually allows for a variable of
- 20 elasticity. So if gas share is very very low, the
- 21 elasticity relative to the price elasticity is going to be
- 22 very high, and that reflects -- there is no capital, there
- 23 is no gas using capital installed, right? So it is going to
- 24 be very difficult to sort of get that ball rolling. But if
- 25 gas share is very high, that price elasticity is going to be

- 1 very very low because you are basically wed to using gas
- 2 at that point. We also allow for introduction of new
- 3 technologies in varying ways. We focus primarily on coal
- 4 gasification and alternative technologies. They are allowed
- 5 to phase in. We do not just assume they are available at a
- 6 particular point in time and drop them in, you actually have
- 7 to have significant investments made to bring these new
- 8 technologies online.
- 9 Economic growth. I mention this as a really
- 10 important driver for understanding sort of long-term
- 11 forecasting. And let me explain this picture real quickly.
- 12 All the little blue dots are points specific to the United
- 13 States, going back to 1790. Okay? So you see a per capita
- 14 income along the X axis, so the horizontal axis, and you see
- 15 a per capita GDP growth rate on the vertical axis. And one
- 16 of the things you notice, which should jump out at you
- 17 anyway, is that scatter seems to tighten tremendously around
- 18 \$12-15,000, okay? So this is the historical experience of
- 19 the United States. If you plotted the U.K. experience, it
- 20 looks really similar, and the reason I only use these two
- 21 countries is these are the only two countries that I can get
- 22 data going back to 1790 for. So what we did is we used this
- 23 to construct a reference growth path. The reference growth
- 24 path is the sort of brownish red line that goes through
- 25 there. Before you hit \$6,000 a head, the average growth

- 1 rate is about 1.2 percent a year. So there is this idea
- 2 of a population growth trap. It is hard to sort of get
- 3 going, basically. Once you get going, you really get going.
- 4 You can see there is actually a paucity of data points
- 5 between \$6,000 and \$12,000; that is because growth rates
- 6 tend to accelerate through that range, and you sort of leap
- 7 through that very quickly. And this is all in real terms
- 8 and \$2,000 terms, so you would have to inflation adjust if
- 9 you want to put in 2009 terms. Then, once you sort of get
- 10 past that \$12,000 range, the growth rate tends to settle
- 11 down around 2.1 percent or so -- this is in per capita
- 12 terms, mind you
- 13 -- and they are fairly stable. So why do this? Well, there
- 14 is this whole stream of literature that focuses on what we
- 15 call "convergence." The idea here is that countries will
- 16 converge, and originally it was to a common GDP per capita,
- 17 so a common level of development, and then it sort of
- 18 evolved because the data did not really bear that out, to
- 19 something more like a conditional convergence idea because
- 20 they converged to a common growth rate, which, at the end of
- 21 the day when you look at the literature on economic growth
- 22 models, is roughly the growth rate of innovation. So what
- 23 we decided to do was look at the experience of developed
- 24 countries like the U.S. and the U.K., figure out what this
- 25 referenced growth path would be, and then fit data for -- I

- 1 think it was 70 different countries -- around this
- 2 referenced growth path, their historical experience which
- 3 usually only runs from 1971 to roughly 2006, to see how
- 4 their growth rates actually converged to this line. We
- 5 actually found that growth rates do tend to converge at this
- 6 line, so take China, for example, in PPP terms, they are
- 7 around -- they are on the low side of \$5,000 a head, growth
- 8 rates are very high. What we will actually have in the
- 9 model is a continuance of that growth rate, although it will
- 10 slightly decline until it gets in that \$6-12 window, and
- 11 then it will sort of go up a little bit more, and then, once
- 12 you get to \$15,000 or so, Chinese growth starts to look a
- 13 lot like U.S. growth. It is very hard -- and this is per
- 14 capita -- take \$15,000 and multiply it by 1.3 billion people
- 15 and try to add 10 percent to that. Structurally, that is
- 16 going to be very very difficult to do. So looking at things
- 17 in this fashion really helps us to put a structural
- 18 framework around the idea of economic development. And,
- 19 again, this is really critical when you think about long-
- 20 term forecasting and you think about patterns of trade, and
- 21 you think about what could emerge with regards to
- 22 competition for resources.
- 23 General trends that are apparent in the literature
- 24 that -- and I cite a paper that I was involved in, but there
- 25 are multiple studies looking at this issue -- what is the

- 1 relationship between Energy use and GDP -- you actually
- 2 find across the literature evidence for declining energy
- 3 intensity beyond a certain point. The idea there is that,
- 4 as individuals gain a certain level of wealth, they start to
- 5 demand financial services, things that are a little bit less
- 6 energy intensive, and so those become engines of growth in
- 7 most countries and, to the extent they are less energy
- 8 intensive, is their share of the total economy grows, energy
- 9 intensity follows. Now, this does not mean energy demand
- 10 falls, that is a really important thing to understand, it
- 11 just means that it grows a little bit more slowly relative
- 12 to income. So what you have is an income elasticity that
- 13 declines as the level of development rises. Now, the one
- 14 thing that that highlights, actually, and this is an
- 15 important point, is that for a more developed country where
- 16 the income elasticity tends to be lower, the price effects
- 17 are going to dominate outcomes, because if you just take a
- 18 given price elasticity and you have 3 percent growth, let's
- 19 say, in income in a developed country, that is going to give
- 20 you, oh, roughly if income elasticity is .15, .45 percent
- 21 growth in energy use. A less developed country, same amount
- 22 of growth, say 3 percent growth rate, income elasticity say
- 23 .75, you are going to have 2.25 percent growth in energy
- 24 demand. So energy demand is going to grow faster even
- 25 though GDP growth is identical in the two cases. Now, given

- 1 that, if price were to go up by a particular amount in
- 2 both places and price elasticity, let's just say
- 3 hypothetically, is constant, the price is going to have a
- 4 bigger impact on the outcome in the developed country than
- 5 it will in the less developed country. I think this is a
- 6 point that was made, I think, two presentations ago. It was
- 7 alluded to, anyway.
- 8 Now, it is not so simple because the share of gas
- 9 and primary energy really does influence how responsive you
- 10 can be, because it is an indicator of how capital -- of the
- 11 types of capital that are deployed throughout the economy.
- 12 So if you are 70 percent gas, you have got a lot of gas
- 13 using capital installed and it is going to be very difficult
- 14 to move away from gas if gas prices spike, right? So your
- 15 price elasticity is going to be very low. If you are at 10
- 16 percent gas, it is actually easier to rotate away from gas
- 17 in the generation stack, so you have got a lot of other
- 18 options. And so that is actually captured here, too.
- 19 Just a snapshot of over 300 regions. I already
- 20 said basically '02 bullets. Pipelines, nothing is assumed.
- 21 The only thing we assume is that there is an option to build
- 22 something between two points. There are capital costs
- 23 associated with developing any piece of infrastructure in
- 24 the model. And we have to lay that on top of, of course,
- 25 what exists, right? So there has been a lot of care taken

- 1 in understanding what capacities these are of existing
- 2 pipelines around the world, not just in North America, and
- 3 modeling those appropriately. Coming up with capital costs
- 4 is always challenging, the same issues that I talked about
- 5 with regard to F&D costs face the steel industry, as well,
- 6 therefore they affect pipeline development costs, too. And
- 7 so what we have done is, while we have actually looked at a
- 8 sample of 100 projects over a window of time between 2002
- 9 and 2005, we think that is roughly representative of where
- 10 long-term costs ought to settle. This is a value judgment,
- 11 quite frankly, but it puts you roughly at the mean between
- 12 the '98 low and the 2007-2008 high, if you will. And we
- 13 came up with an algorithm to assign capital costs for
- 14 pipeline projects that do not exist, but possibly could.
- 15 Variable costs in the U.S., we used FERC filed rates
- 16 elsewhere in the world if we do not have published data on a
- 17 particular project, and some data does exist, although it is
- 18 very scant. We actually use rate of return recovery to
- 19 calculate a terraphrate\* [65:35] appropriate for that piece
- 20 of infrastructure.
- 21 So, again, there is a lot that goes into just
- 22 building a model, right? And without a doubt, anyone in
- 23 this room could say, "Well, I don't agree with that
- 24 assumption." Well, that is great. In fact, we revisit our
- 25 assumptions all the time. As more data comes available, it

- 1 really demands that we look at what is loaded into any
- 2 given model, and reassess and reevaluate, and we do that.
- 3 However, you have to start somewhere and that is actually
- 4 part of the beauty of the determinist model like this, is
- 5 you can run various scenarios, you can change inputs, and
- 6 you can understand, well, maybe you do not agree with my
- 7 assessment about the capital costs to build, you know,
- 8 pipeline infrastructure, all right, let's change that to
- 9 what you think it is. What sort of impact does that have?
- 10 If it has very little impact, well, then we could probably
- 11 agree that, all right, we disagree on this input, but it
- 12 probably does not make that big a difference in the grand
- 13 scheme of things. And those are the kinds of things that
- 14 are important to really understand, you know, what are the
- 15 sensitivities of these particular assumptions?
- On the LNG side, and this has been a really fun
- 17 one to follow, we actually use a hub and spoke network, we
- 18 have played around with sort of modeling things on a
- 19 contractual basis, you know, point to point specific with
- 20 some diversion flexibility. And a lot of what we do at the
- 21 Baker Institute, because we have this broad energy forum,
- 22 and it is composed of members from industry -- all walks of
- 23 industry, not just oil and gas, it is also renewables and
- 24 banking industry, consulting industry -- and they actually
- 25 give us feedback regarding our assumptions to try to ground

- 1 what we do. And when we first started this process, a lot
- 2 of people wanted to go the contract route because, back in
- 3 2004, 2005, that was sort of the consensus thinking, that is
- 4 what LNG was, that is what it is going to be. So we
- 5 starting building that in and then we started thinking,
- 6 well, what if there is diversion flexibility? Then you
- 7 really started to move to a different world where, you know,
- 8 spot trading is more of a reality and what do you do then?
- 9 So we started to go to the hub and spoke route. In 2006, we
- 10 had another meeting, our Annual Energy Forum meeting, vetted
- 11 this with industry, and they all agreed the hub and spoke
- 12 approach was best. So it went from contracts to hub and
- 13 spoke, and now we are getting a lot of feedback that we
- 14 ought to have contracts in the model, so it has almost gone
- 15 full circle. It makes you wonder what is going to happen in
- 16 another two years. So maybe the answer is a combination of
- 17 the two. We will certainly take it under advisement, but
- 18 from the preliminary work we did, where we had contracts
- 19 with a little bit of diversion flexibility, say 15 percent
- 20 of volume, that was sufficient, actually, to drive price
- 21 arbitrage across regions, and it does not really make a
- 22 difference how you do it. So, as the market thickens, there
- 23 will be more liquidity, there will be more opportunity to
- 24 trade, and that is really one of the key principal points of
- 25 a lot of what we have done.

l There a	are other	things that	you	have	to	assume
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- 2 You have to assume what is a reasonable required return on
- 3 investments. And this is just a blanket perimeter, this is
- 4 something you have to apply to all investments, so if you
- 5 are talking about pipelines where you get regulated rates of
- 6 return, you are probably going to have a different required
- 7 rate of return to move forward with a pipe than you will
- 8 with an upstream development. So we have to take all that
- 9 under advisement and account for that. You also, since this
- 10 is a global model, you have to account for risk premium in
- 11 doing business across different countries. And that is
- 12 something we have taken a great deal of effort to do, I will
- 13 not really go into all the details here, but there is a lot
- 14 of information. As I have pointed out in this last bullet
- 15 in the book, The Geopolitics of Natural Gas, which is a
- 16 Cambridge University book, press book, and it was the result
- 17 of a joint study that we did with Stanford's Center for
- 18 Sustainable Development. Our reference case, which is what
- 19 I am about to go through here with regard to modeling
- 20 results is not necessarily our view of the world. You have
- 21 to remember why we do this, right? We are academics. So
- 22 you can take the model if you have a different interest, and
- 23 you can change the assumptions and do different things and
- 24 come up with your own view of the world, but basically what
- 25 we do is we let commercial considerations drive all the

- 1 outcomes in our reference case. And then we layer over
- 2 the top of that geopolitical constraints, or other sorts of
- 3 constraints that might arise, and that enables us to, on a
- 4 one-off basis, quantify the effect of that constraint. A
- 5 good example, there is lots of gas resource in East Siberia
- 6 and stretching over to the coast, the Sakhalin Islands, for
- 7 examples. It is not that far from the Korean Peninsula, it
- 8 is also not that far from Japan, it is not that far from
- 9 China, and, quite frankly, all the load in China is on the
- 10 coast. So why don't pipelines get developed? Well, that is
- 11 a good question. If you run this model, commercial
- 12 considerations only, it builds very extensive pipeline that
- 13 works in East Asia. It is sort of like saying, what if
- 14 everybody else in the world goes along the same way that
- 15 U.S. and Canada do? That is another way to think about it,
- 16 right? And then you can go and you can say, all right,
- 17 well, we know that geopolitically this is probably rife with
- 18 all sorts of problems, so let's just restrict it from every
- 19 happening, or we can raise the required rate of return for a
- 20 project, maybe there is some rent seeking by one of the
- 21 parties, or something like that. What happens? Well, it
- 22 turns out it has global implications because if you have a
- 23 lot of pipelines in Asia, you need less LNG, right? And so
- 24 it changes the way gas actually flows globally. But
- 25 definitely, when you introduce that constraint, the price

- 1 effects are largest at the point at which the constraint
- 2 is introduced, so South Korean prices, when you introduce
- 3 that constraint, almost double, for example. So this is
- 4 basically what we use the model for, this sort of an
- 5 exercise.
- 6 So I am going to go through the reference case
- 7 anyway, just because it is fun to talk about. This is a
- 8 real quick example of a lot of the stuff that we have done;
- 9 again, a lot of this has an academic focus, a lot of it has
- 10 been published either in working paper form, currently on
- 11 the Web, or it is actually in press. I will not read them
- 12 all. Oh, I will say one thing, the last two studies we did,
- 13 we looked at options for Russian gas, which had gotten a lot
- 14 of attention, as you might imagine, by a lot of people in
- 15 Europe, in particular, but also the study we did looking at
- 16 potential oil for Turkey to develop an international gas
- 17 hub, one of the things that really came out of that work was
- 18 the importance of Iraq to the energy security long-term of
- 19 Europe, which is not something that many people had really
- 20 thought about before. So we actually presented this paper
- 21 at a conference in Istanbul last summer and there were lots
- 22 of representatives from Botas, which is the Turkish National
- 23 Pipeline Company. They were way ahead of us, as you might
- 24 imagine. Reps from Botas have been actively negotiating
- 25 with the Kurds, in particular, for access to some of the gas

- 1 fields that are in Northern Iraq to export to Europe, at
- 2 the end of the day. This is something that has been going
- 3 on for years, this is not brand new. It just turns out that
- 4 Western companies shy away from Iraq right now, with good
- 5 reason, there is not any really well established rule of law
- 6 with regard to mineral resources yet, and so on and so
- 7 forth; but it sort of opens your eyes that, at the end of
- 8 the day, if things really do sort of get moving in the right
- 9 direction there, the role that Iraq could have actually in
- 10 serving European needs and, for that matter, as you see in
- 11 the first sub-bullet under Options for Russian Gas, really
- 12 offsetting the need for Russian gas in Europe. It is
- 13 actually quite an interesting finding. We have also been
- 14 looking at the effect of carbon constraints. I will comment
- 15 on that at the end of my follow-up, because there has been a
- 16 lot of discussion about it already. One of the really
- 17 interesting things in the study we did is, if you have
- 18 carbon constraints, we do actually find that it drives up
- 19 the gas demand, specifically in the power generation sector.
- 20 There is a little bit of an offset in industry because
- 21 industrial demand dips because you have higher prices and
- 22 basically you have migration of industry offshore, gas using
- 23 industry offshore where carbon constraints are not binding.
- 24 But it encourages shale development, which is happening
- 25 right now anyway, but it also encourages more LNG. The

- 1 U.S., as large as it is, if it gets into the LNG market in
- 2 any sort of similar way that it has gotten into the oil
- 3 market, it really changes the nature of things
- 4 geopolitically. It turns out the biggest winner, and this
- 5 is a very controversial thing to say, but the biggest winner
- 6 as a result of a really binding cap and trade type or
- 7 carbon-type policy, is Iran because they are sitting on a
- 8 massive amount of resource and nowhere to put it.
- 9 So some of the reference case results, you can see
- 10 this is an aggregation of all the demands. You see
- 11 substantial -- or, yeah, this is supply, sorry -- demands
- 12 are next -- you see substantial growth from some of the
- 13 Middle Eastern countries here, so basically all the grays to
- 14 whites are the Middle East, you can see a lot of this. Most
- 15 of that growth is driven by LNG development. And this goes
- 16 out to 2040 in this particular slide. Russia remains very
- 17 very important for the global gas market balance, although
- 18 its share in the global gas market declines, and that is
- 19 just a natural phenomenon resulting from growth in the
- 20 Middle East and other parts of the world. Australia becomes
- 21 increasingly important, especially for Asia, it is not just
- 22 Northwest shelf and northern territory development, so
- 23 Browse basin and Carnarvon basin is all offshore, LNG
- 24 developments. It is also all coal bed methane that they
- 25 found recently in Southeast Australia. It turns out,

- 1 actually, down the road, the question was asked, does
- 2 California get in the LNG business. We actually find, down
- 3 the road, that it does, but just so you know, that
- 4 development does not occur until you get well into the 2030s
- 5 in our reference case runs. The U.S., I mean, it scales,
- 6 sort of hides a lot of what is going on here, there is
- 7 substantial growth in the U.S. supply picture, as well as
- 8 other North America -- especially through about 2030, but
- 9 then things really begin to flatten out because you run into
- 10 resource constraints, especially in your conventional
- 11 resources where things are in pretty steady decline from now
- 12 forward. And shale can only keep up for so long. So at
- 13 some point, the U.S. really does have to turn outward to
- 14 meet its gas needs. The strongest demand growth is in the
- 15 Middle East and, quite frankly, that is driven by the fact
- 16 that it takes a lot of resource to make a lot of resource,
- 17 and I do not know if you guys are aware of this, but the
- 18 mining business is one of the most energy intensive
- 19 businesses in the world, so that is a reflection of a lot of
- 20 what you see there, as well as just general economic
- 21 development in those countries as their resources are
- 22 exported a little bit more widely. The strongest growth,
- 23 though, is in developing Asia, as you might suspect.
- With regard to global gas trade, right now, a
- 25 large majority of gas is traded across international

- 1 borders, is traded via pipeline. That will, however,
- 2 according to reference case, change by 2029, LNG will become
- 3 the dominant form of international trade. I know I told you
- 4 earlier not to focus on point estimates, and then I tell you
- 5 2029, so write that down in your books, right? But again,
- 6 right, this number does move depending on the kind of
- 7 scenario we run. But the general point is, LNG becomes
- 8 increasingly important in the global gas balance, that is
- 9 the takeaway from this. LNG exports -- you can see
- 10 Australia, as I mentioned before, very very strong growth,
- 11 good resource base, small population. Enough said. That is
- 12 why it ends up doing what it does. That is very important
- 13 for the Asian market. You can see here the Middle East,
- 14 which collectively is the largest single region of LNG
- 15 exports, down the road. Other -- Africa actually grows
- 16 quite strongly, but then begins to basically level off. You
- 17 can see out here in the very long run growth from Russia,
- 18 and a lot of that is Barents Sea development, the Arctic
- 19 Russia developments. LNG imports, same thing. I mentioned
- 20 a minute ago, the U.S. eventually has to turn outward and
- 21 you look at this sort of dark blue ledge here in the middle
- 22 -- I am going to blow up the U.S. here in just a minute, but
- 23 you can see here this dark blue ledge really starts to grow
- 24 in the late 2020s. Other regions, you can see the Chinese
- 25 get really big into LNG, and various things in other Asian

- 1 countries, as well. So a lot of the trade in LNG still
- 2 does occur in the Pacific Basin, that does not actually
- 3 change. More trade occurs in the Atlantic than it has in
- 4 the past, but the Pacific, because of the way consumers are
- 5 located around the world, it really has to rely on LNG.
- 6 What is the price outlook? I have actually shown two here,
- 7 this is Henry Hub from 2005 forward, and NBP which is
- 8 National Balancing Point in the U.K. We see longer term,
- 9 basically what happens in the model is a transportation
- 10 differential arises between the two. What happens in the
- 11 modeling framework is, if anything were to drive you away
- 12 from that equilibrium, trade would occur to immediately
- 13 correct it. Now, this is an annual model, so there could be
- 14 seasonal aberrations, if you will, that arise around this.
- 15 But you can see long-term prices at the hub are, you know,
- 16 between \$650 and \$720 or \$730, roughly, in the reference
- 17 case.
- 18 So a little bit of a focus here. This is
- 19 basically what happens with U.S. demand through 2030. You
- 20 can see most of the growth is driven by the power gen
- 21 sector. The reference case does not have any carbon
- 22 constraints layered over the top of it, but that is an
- 23 important thing to remember because, right now, to us, it is
- 24 still a scenario, there is not any legislation that has
- 25 actually been passed, so sort of think of that as a scenario

- 1 on top of the reference case. Now, once the legislation
- 2 is introduced, that will change. But I have a note there,
- 3 you see that the power sector average annual growth is about
- 4 1.3 percent a year, going out to 2030, you layer in that
- 5 carbon constraint and that thing jumps to just over 3
- 6 percent a year. When you have compound growth on top of the
- 7 roughly 6 tcf demand, that number gets really big, okay, by
- 8 2030. So with that in mind, the result is not that
- 9 different from what Dale actually showed you earlier in his
- 10 presentation. It is a little bit lower than what he showed,
- 11 but it is not that different.
- 12 On the supply side, a lot of what drives the
- 13 outcome in North America is shale, a massive resource that
- 14 we have always known was there, we just did not really have
- 15 the technical know-how to develop it in a cost-effective
- 16 manner. I will tell you a little story because this is a
- 17 fun one when you talk about the endogeneity of supply to
- 18 tell, when we did the natural petroleum count study, you
- 19 know, 3, the resource assessment for the Fort Worth Basin,
- 20 which is where the Barnett shale sits, was 6 tcf. Okay?
- 21 Back in the early 2000s, gas prices were creeping up, some
- 22 developers thought, oh, it is a marginal play, but it is one
- 23 that I could get into and it is starting to look like it
- 24 will be profitable, so let's do it. They got in there, they
- 25 realized, wow, there is more here than I thought. And they

- 1 figured out ways to actually go in and fracture rock, and
- 2 increase recoverability from a particular well, and lo and
- 3 behold, you have the Barnett, which is now the largest
- 4 single producing play in North America, it is over 4 tcf a
- 5 year. That is a big number from a single region just west
- 6 of the Fort Worth. So technology has played a huge role in
- 7 really driving -- and price, for that matter. If prices had
- 8 stayed in the \$2 to \$2.50 range like they were in the '90s,
- 9 we would not be talking about shale right now. This is a
- 10 very important thing to remember. And that is why the
- 11 approach is as important as the data you use, right?
- 12 Because if you can go after what is generally deemed to be
- 13 technologically feasible, and there are costs associated
- 14 with those technological developments, you are going to
- 15 typically get a better long-term answer than you will if you
- 16 just load it in supply curves.
- Now, these estimates -- you see this range between
- 18 125 and 840 tcf's, so this is across multiple studies. And
- 19 the low end is dated, admittedly, and the EIA has updated it
- 20 in their 2009 outlook, their shale estimates, so it is
- 21 higher than that now. But that range is fraught with
- 22 uncertainty, too, just to be perfectly blunt. And there
- 23 typically, when we talk about these big ranges, we are
- 24 talking about technically recoverable resources. Those are
- 25 not reserves, right? A lot of this will simply, at a \$7.00

- 1 price, not be recoverable because you are not going to
- 2 make any money on it, you will not even break even.
- 3 Technology can change that, to some extent, by lowering cost
- 4 of development, but talk about uncertainty. There is a lot
- 5 going on in the front of fracturing. A colleague of mine at
- 6 Rice University, Andy Barron, he is doing a lot of work in
- 7 the field of Nanotechnology and Rice does a lot of down hole
- 8 reservoir stuff using nanotech. Propants, which are in the
- 9 fracking fluid, basically hold the spaces open in the rock,
- 10 more or less, they have developed a ceramic-like nanotech
- 11 propant that is lighter than ceramic, and therefore -- and
- 12 harder -- and therefore, when you force all that water down
- 13 under all that pressure, you actually get -- I think it is
- 14 between 50 and 60 percent increase in the fracturing area
- 15 when you actually inject, and so that raises recoverability
- 16 from a particular development. They have actually -- this
- 17 has gone beyond the laboratory phase, they have actually
- 18 recently bought a manufacturing facility and they have got
- 19 venture capital to start producing the stuff, so this could
- 20 have a really big impact down the road on shale in terms of
- 21 lowering its cost. So thinks like that are always going on,
- 22 and that is the one thing that you always have to kind of
- 23 keep your ear to the ground on, what is coming next. Right?
- 24 We like to talk about technology and developments, well,
- 25 there is a lot of down hole technology that has been

- 1 developed over the years that keeps fossil fuels in our
- 2 cars and natural gas running through our pipes. So it is
- 3 important to keep an eye to that, as well.
- 4 COMMISSIONER BOYD: Does that fracking fluid
- 5 ultimately solidify? Or does it remain a solution always?
- DR. MEDLOCK: Well, the water is actually pumped
- 7 back out and that is one of the issues in a lot of cases,
- 8 yeah, with the gas, right. So it is what you do, you know,
- 9 disposal is one of the big issues in terms of water
- 10 contamination because, right now, companies do not have to
- 11 divulge what they are using in their fluids, so if they are
- 12 using a chemical that might be environmentally detrimental,
- 13 that could be bad, well, they do not actually have to tell
- 14 you. My stance and my colleagues' stance at Rice on this
- 15 has always been the industry needs to get out in front of
- 16 this before it becomes a bear that cannot wrestle, and
- 17 actually show that what they are doing does not cause any
- 18 environmental damage.
- 19 COMMISSIONER BOYD: Yeah, I am reading an article
- 20 about the cattlemen and the water supplies.
- 21 DR. MEDLOCK: Exactly. So you know, that is going
- 22 to be interesting to watch. I am going to point that out in
- 23 a few minutes, actually, so good leading question. Other
- 24 shale plays in North America, up in Canada, there has been a
- 25 lot of interest in the Horn River, in particular, which is

- 1 the northern-most in sort of Northeast B.C. That is the
- 2 one that is tied to the potential at the Kitimat facility.
- 3 Just as a data point, no matter what scenario we have run,
- 4 the Kitimat facility never develops as an export facility.
- 5 And I talked to a guy, actually, who used to be involved in
- 6 that, and evidently that has been proposed as an export
- 7 facility before, I think back in the '70s, was it? And then
- 8 it switched to an import, and now it is back to an export,
- 9 so it is this great piece of land and they just do not know
- 10 what to do with it, I think. Anyway....
- 11 This is a picture of the assessments. You can see
- 12 total shale gas from North America, this includes Canada, it
- 13 is 472 cf, this is our mean assessment in our model. These
- 14 have recently increased largely because of new data that has
- 15 become available for Haynesville and Marcellus. Haynesville
- 16 and Marcellus were a little bit lower, but the increase
- 17 added to an incremental 115 tcf's, so that is a big number
- 18 now. It has not all cost the same. That is a very
- 19 important point. These resources typically have what you
- 20 refer to in a lot of cases as core and non-core areas. The
- 21 core areas are sort of like the sweet spots and these are
- 22 the lowest cost areas, the shale is the thickest, most
- 23 thermogenically\* mature, there is a lot of nice sort of
- 24 things about the shales in those areas that may not be true
- 25 if you sort of move to the edges of the play. So you cannot

- 1 just lay a single cost estimate over the top of the whole
- 2 thing, you are going to over-produce, in effect. And,
- 3 again, technology, as I mentioned a minute ago, is a huge ex
- 4 factor in shale because this is a brand new thing. Now,
- 5 when I say "brand new," you are going to have to take it
- 6 with a grain of salt. They have been producing gas from the
- 7 shale formation, which is the Marcellus, for over 100 years,
- 8 they just have been using old vertical well technologies,
- 9 low-flow rates, but the flow rates were very steady, they
- 10 just always came, right? Well, now we are going down there
- 11 with this horizontal drilling technology and fracturing the
- 12 shale, we are increasing the amount we get from a well, and
- 13 that is going to lower the cost because recoverability
- 14 factors go up. So that is just the first step, I think, in
- 15 the technology revolution that is shale. So we will see
- 16 where it goes.
- 17 This is a picture of the U.S. production out to
- 18 2030. The big red bit at the top is shale. You can see
- 19 Alaska there at the bottom coming on, and it actually really
- 20 becomes a commercial venture around 2020, 2021, 2022, so the
- 21 early 2020s. So as that moves forward, and there has been a
- 22 lot of stuff in the press lately about the Alaska pipeline
- 23 with Exxon signing on with TransCanada, and that is going to
- 24 be a fun one to watch, but one of the lessons I have
- 25 learned, and I am still relatively young, but the Alaska gas

- 1 pipeline project has always been the project that is
- 2 always 10 years away, right? So in the 1992 MPC study, the
- 3 powers that be said, oh, we will have Alaska gas in 2001,
- 4 2002. Well, that came and went, right? The '99 study, all
- 5 right, 2010. Came and went. 2003 study, 2014. Well, 2014
- 6 is going to come and go. Right now, a lot of the people
- 7 that are actually involved in the development are talking
- 8 about 2018, 2019. I am pessimistic just because I think
- 9 history has told a pessimistic story, but we will see.
- Now, one of the things I want to point out here,
- 11 that I think is actually an important thing when you talk
- 12 about how modeling can help policy makers grapple with very
- 13 complex issues, is what is the role of the OCS, the role of
- 14 shale, and the role of Alaska in balancing the North
- 15 American gas market? We have actually done a study where we
- 16 opened the OCS for natural gas development, and one of the
- 17 things it did, on top of all of this, is push that Alaskan
- 18 ledge out by a decade. Okay? So it is sort of like a net
- 19 benefit trade, right? You steer away from developing
- 20 Alaska, which appeases some environmentalists who are
- 21 against Alaskan development, and the trade is you develop
- 22 the stuff that is closer to home, which is in the outer
- 23 Continental Shelf region. Now, again, there is a lot of
- 24 uncertainty about how much resource is out there, so it
- 25 could be shorter time period, or it could be much longer,

- 1 hell, we just do not know. A lot of the stated
- 2 assessments for OCS are based on data that is over 30 years
- 3 old, so we have got to actually do an assessment to really
- 4 know.
- 5 COMMISSIONER BOYD: I am surprised to think there
- 6 is a trade-off between the environmental concern about
- 7 pulling that gas back out of the ground in Alaska because of
- 8 ocs.
- 9 DR. MEDLOCK: That is a different issue, but you
- 10 are right.
- 11 COMMISSIONER BOYD: It is the economics of the
- 12 pipeline, more, isn't it?
- DR. MEDLOCK: Well, I would agree with that. As a
- 14 matter of fact, as a position I took when Governor Palin
- 15 actually withdrew the rights that, I quess it was Murkowski
- 16 granted on the pipeline project, well, when gas is \$14 in
- 17 MCF, that looks a lot easier to do, so I think price was in
- 18 her favor. A lot of the developers up there have long
- 19 argued for a subsidy simply because they know that if gas
- 20 prices are in the \$4 to \$5 range, it is going to be
- 21 difficult to make money off that, because it is a very
- 22 expensive project. But those are in the economics in what
- 23 you see here, so as price rises, that begins to become at
- 24 the margin competitive, and so Alaska does actually develop
- 25 in the early 2020s of the model -- unless you do some things

- 1 with the OCS.
- 2 Shale supply, this is just sort of a snapshot in
- 3 the reference case of what is happening with all the shale
- 4 basins that are loaded into the model. You see the
- 5 Barnetts, the big orange one in the middle? It basically,
- 6 according to the reference case model output, it is going to
- 7 basically hold serve from now on, you are not going to see a
- 8 lot more growth out of the Barnett, but it is not really
- 9 going to decline, either. Where you are going to see a lot
- 10 of strong growth is in the Marcellus, and the Haynesville,
- 11 and the Fayetteville, and unfortunately for California,
- 12 those are not real well situated to directly serve
- 13 California's needs; however, it does reduce the need to
- 14 export Rockies gas east. So the market is a continental
- 15 market, and by displacement, these shales do actually serve
- 16 the California market. I am going to show you the
- 17 implications for that because they are actually quite
- 18 different, for basis, quite different than what Dale
- 19 actually showed a bit earlier.
- 20 COMMISSIONER BOYD: I am waiting for the British
- 21 Columbia shale gas and California.
- DR. MEDLOCK: Yeah, that actually comes on
- 23 -- here is -- the Horn River is that purple one right at the
- 24 top. Now, one of the things that happens with Canadian
- 25 shale is it basically comes on to support tar sands

- 1 development and maintain export levels into the lower 48.
- 2 It does not have a lot of market to move into because it is
- 3 a) basis disadvantaged, and b) it is a long way away from
- 4 the major load center. So really all you are doing is
- 5 offsetting declines in the conventional resource base in
- 6 Canada. So, you know, absent some -- I hate to say it, but
- 7 absent some subsidy or some real strong government push to
- 8 move this gas south, it will come on, but it is going to
- 9 come on more slowly than its lower 48 counterparts because
- 10 it is farther from market.
- 11 So what about LNG? All this shale coming on, a
- 12 lot of discussion about, you know, the U.S. becoming the
- 13 market of last resort. Do we go back through the experience
- 14 of the '70s where there was this rush to build these LNG
- 15 facilities, and they ended up mothballing two of them? No.
- 16 This is actually a picture of what happens with U.S. LNG
- 17 imports. You can see 2008 is pretty bad, it was pretty bad
- 18 last year. In 2009, there is a bit of a recovery up through
- 19 2011, but from 2011 to the early 2020s, you actually see
- 20 really really low utilization rates on all this new capacity
- 21 that has been built. Does that mean we mothball facilities?
- 22 No. Because I can tell you, the way a lot of these facility
- 23 owners and capacity holders are thinking about these things
- 24 now; you can see it to some extent in the way they are
- 25 actually filing for certification of re-export gas. It is a

- 1 real option to them. An LNG re-gas facility represents
- 2 roughly 10 percent of the value chain in an LNG development,
- 3 so it is a small percentage of the cost, and it gives you an
- 4 outlet when you do not have one, otherwise. So these are
- 5 sunk costs, they are there, they are going to continue to be
- 6 used, just at really low load factors. A lot of them will
- 7 turn into storage, quite frankly. That will be the primary
- 8 service they serve. Now, you get out past 2020, you really
- 9 start to see this thing creep up. And, again, that speaks
- 10 to declines in conventional resource basins in North
- 11 America, not necessarily shale, right? Shale becomes an
- 12 increasing proportion of total production. It just cannot
- 13 offset the natural decline that we are seeing, especially
- 14 the Gulf of Mexico, with regard to gas production.
- 15 So a quick comment because, you know, I like to
- 16 talk about annual vs. seasonal. This is data straight from
- 17 the Department of Energy. You see 2006, which is the grey,
- 18 2007, 2008 by month. You can see this sort of pattern that
- 19 seemed to emerge in '06 and '07 of an increase in imports of
- 20 LNG to the U.S. in the summertime. Now, the reason that
- 21 happens, typically, is there is no where to put gas, even if
- 22 it is contracted in Europe because you run out of storage
- 23 real fast. That makes the U.S. market vital, the U.S.
- 24 storage market vital for balancing the Atlantic basin.
- 25 Okay? So this gas comes here, ultimately pushes gas into

- 1 storage. Does that mean you would draw from storage and
- 2 serve Europe? No, it is a displacement argument, right?
- 3 You fill up storage more rapidly and I expect that to be
- 4 more the norm, so it sort of calls into question using sort
- 5 of five-year averages, if you will, for storage levels
- 6 anymore because the convenience yield on storage is
- 7 different now. There is a structural change that has
- 8 happened. And so I think that is something a lot of people
- 9 are going to have to re-think, and I think they will over
- 10 the coming years as you see this really emerge more and
- 11 more. 2008 is an aberration. And I say that because, if you
- 12 look at what happened in Asia, a record number of cargos,
- 13 especially in the summer months last year, were pulled out
- 14 of the Atlantic Basin, into the Pacific Basin, you see a lot
- 15 of nukes off in Japan and what do they use when they do not
- 16 have nukes? They use gas. They were paying upwards of \$20
- 17 in mcf for a cargo of LNG on a spot basis in Japan. So
- 18 those nukes are being reactivated. As they are reactivated,
- 19 that displaces that gas that was needed, puts it back in the
- 20 water in the Atlantic Basin, and it has got to go somewhere.
- 21 If there is no load in Europe, it is going to end up in the
- 22 U.S., and it is going to end up in storage, and you are
- 23 going to see patterns that look more like 2007 than 2008
- 24 going forward.
- 25 So some of the basis differentials. And this is a

- 1 point I was alluding to a minute ago. The bottom one may
- 2 be the easiest one to follow. This is just two ways of
- 3 portraying the same picture, basically, what you are looking
- 4 at here. But you can see the green on the bottom is the
- 5 basis at 0 pal, and we actually see it strengthening
- 6 relative to where it was the past couple of years because
- 7 you have got some pipeline capacity that opens. But it
- 8 pretty much holds steady, right? And that number right
- 9 there tells you a lot about what happens to California basis
- 10 on the model. That gas does not get pulled east as heavily
- 11 as it would if shale was not in play. Okay? That means it
- 12 is pushing West. And that means, if you look at this orange
- 13 line, that is the SoCal border basis, if you look at the --
- 14 where is PG&E -- the red line, that is the PG&E basis, all
- 15 right? Now, I cut this off at 2030 because it is just
- 16 easier on the eye. Where this picture gets consistent with
- 17 what Dale showed you earlier is after 2030, okay? Because
- 18 conventional resources decline so heavily, those are
- 19 primarily in the Eastern part of the United -- east of the
- 20 Rockies, right, that you do begin to pull a little bit
- 21 harder on Rockies gas towards the east, and that really does
- 22 put a lot of pressure on basis locations in the West. And
- 23 that is where, as I alluded to earlier, you start to see a
- 24 desire for LNG to come to the West Coast, and that is where
- 25 the model actually begins to develop it, is after 2030, when

- 1 that basis really starts to decline. Again, the reason
- 2 that basis number never stays the way it is, it is not
- 3 necessarily because the Rockies are going bananas, it has
- 4 more to do with -- it is a displacement argument. You have
- 5 got relatively moderate demand growth in the reference case,
- 6 and you have got a lot of shale. It means the Rockies gas
- 7 does not need to move east very hard, and so it does not.
- 8 Uncertainty. How much time do I have, Ruben? Ten
- 9 minutes? Okay. So a lot of this stuff, I have hinted at
- 10 already. But it is fun to talk about because it is the
- 11 basis for scenario analysis, quite frankly. And I hate to
- 12 say it, but when you think about investment behavior, one of
- 13 the biggest uncertainties that faces the market is policy.
- 14 What is going to happen? Right? Arguably, you know, the
- 15 specter of carbon policy has loomed over the coal sector for
- 16 a while now, right? What are we going to do? I think that
- 17 ship has kind of sailed now, but it is just -- and there is
- 18 a huge literature on this, the idea of investment under
- 19 uncertainty -- if you have uncertainty, it puts an option
- 20 value to waiting and so you wait. Right? Try to gain more
- 21 information about what is coming. And this is not unique to
- 22 energy markets, either, it is actually true of any market
- 23 you will look at.
- Climate policy is really important. One of the
- 25 things that is sort of in the latest round of the

- 1 President's new budget is the idea of changing the
- 2 expensing rules for upstream developments, what are known as
- 3 IDC, or Intangible Drilling Costs, typically you are going
- 4 to expense those in the year they are incurred. They are
- 5 talking about removing those. I will tell you something
- 6 interesting -- because I think it is interesting just to let
- 7 you know things always come full circle -- I found a paper
- 8 when I was looking at this, that was written in 1982 about
- 9 the very same thing. So it tells you that, even though it
- 10 may not go through this go-around, you can almost guarantee
- 11 it is going to come back up again at some point. Right now,
- 12 I think the climate is very positive for it actually
- 13 happening because the government is in need of revenue very
- 14 very badly because of all the money that has been flowing
- 15 out. So they are looking for ways to raise tax revenue and
- 16 this is effectively one of those ways. Now, will it just
- 17 crush the independence? That is a question of debate. I
- 18 think it is going to hurt them at the margin, for sure,
- 19 because they do not necessarily have the scale to deal with
- 20 an increased tax burden. How much the majors come in and
- 21 sort of pick up the slack is a question of debate, it really
- 22 has to do with the scale of the projects the independents
- 23 are involved in, and the majors are not interested in doing
- 24 small projects, they just do not do it. Right? They are
- 25 interested in capturing economies of scale and they go for

- 1 the big elephants. There is also an issue of tax
- 2 incidents, so if you actually change an expensing rule, how
- 3 much of the burden actually falls on the producer, and how
- 4 much ultimately gets passed on to the consumer? It is
- 5 probably somewhere between -- well, it is definitely
- 6 somewhere between zero and 100 percent, but it is probably
- 7 more likely somewhere between 25 and 50 from some of the
- 8 preliminary stuff I have seen with regard to how much
- 9 actually gets passed on to consumers. So the majority of
- 10 the burden will actually fall on the producer.
- 11 Other uncertainties which I have talked about,
- 12 upstream costs, uncertainty in assessments, fuel price
- 13 relationships are incredibly important to understand. I
- 14 recently published a paper with some colleagues at the
- 15 Energy Journal looking at this issue, in particular. We
- 16 actually identified technologies, a really crucial
- 17 determinative relationship between crude oil products and
- 18 natural gas. So the introduction of combined cycle
- 19 technology, for example, in the '90s helped really shift the
- 20 way that relationship looks -- long-term relationship looks.
- 21 Economic growth and development -- there are all kinds of
- 22 sector-specific issues we could sort of talk about on the
- 23 demand side, and NIMBY issues also matter. That is where
- 24 policy sort of gets in the way. I have alluded to the
- 25 project where we looked at developments in South Korea and

- 1 Northeast Asia. You can sort of view that as a kind of
- 2 NIMBY issue by proxy, if you will. It prevents the
- 3 development of a piece of infrastructure that has an
- 4 implication for cost. The thing, though, you consider and
- 5 lay all these uncertainties out -- and I am sure I have not
- 6 exhausted the list, right -- the thing that is really
- 7 important is, if you have a framework, a structural
- 8 framework, you can put all of these pieces into, you have a
- 9 way to deal with those uncertainties, and that is the value
- 10 in forecasting, that is the value in generating outlooks
- 11 because you can understand any influences of changes and
- 12 particular variables on an outcome.
- I am kind of out of time. I do not know if I can
- 14 go through some things -- this is all in the packet, so....
- 15 One thing that I just want to point out, there are a lot of
- 16 studies that have been done, we have seen a couple discussed
- 17 here, looking at the effect of carbon constraints on energy
- 18 markets. Talk about uncertainty? This is a collection of
- 19 all the price paths out to 2050 from all those modeling
- 20 efforts for carbon, so you guess where the price is going to
- 21 be. This is what people look at. They say, "My God, any of
- 22 these could happen." It depends on what you assume about
- 23 technology, what you assume about the use of offsets, what
- 24 you assume about how binding constraint might be, whether or
- 25 not you can bank credits, all sorts of things come into

- 1 play, all right? Huge amount of uncertainty about what is
- 2 going to happen.
- 3 COMMISSIONER BOYD: The thing I keep hearing is,
- 4 first, there is what might be the price of carbon, and then
- 5 there is the discussion of what price of carbon does it take
- 6 to influence the change that allegedly is desired by
- 7 legislation, regulation --
- 8 DR. MEDLOCK: Exactly, and we have been involved
- 9 in looking at a study looking at how carbon prices will
- 10 affect gas markets, and in doing so, we have to broaden our
- 11 scope a little bit, the thing about the energy market, more
- 12 generally. And Bill is exactly right, carbon prices need to
- 13 be endogenous and so we are modeling them as such. We
- 14 actually find, given the capital cost assumptions we have
- 15 got embedded in the model which are, at this point, DOE
- 16 assumptions, we have got some input from industry that
- 17 indicate prices are going to be -- costs are going to be
- 18 higher than this, but to encourage the kind of innovation
- 19 and investment, really, in these sort of new innovative
- 20 carbon-free type technology, so things with ccs and so on
- 21 and so forth, you need carbon prices to be between \$100 and
- 22 \$140 a ton. And if it is any lower than that, you are not
- 23 going to get the investment necessary and you are going to
- 24 end up just really, well, having a penchant on the margins.
- 25 So you kind of have to bite the bullet. I mean, if you are

- 1 sitting on Capitol Hill and you see your constituency
- 2 suffering because carbon constraints are becoming really
- 3 binding, you might be tempted to argue for, you know, a new
- 4 allotment of allowances. Well, that is not going to get you
- 5 there because then they keep carbon prices too low and you
- 6 are not going to see the kind of innovation that you need to
- 7 see, and to really affect the kind of change that you need
- 8 to affect. So it is going to be a contentious one, I think,
- 9 to watch. The affect on natural gas demand, when you look
- 10 across these scenarios, is huge. This is just the core
- 11 scenarios, so it is very small subset of what I just showed
- 12 you. There is a 15 tcf difference by 2030 across the
- 13 scenarios regarding natural gas. And as was pointed out in
- 14 the previous presentation, most of that difference is driven
- 15 by your technology assumptions. This is why scenario
- 16 analysis is valuable, right? If you can identify the
- 17 technology that will be most effective in instituting a
- 18 change, if you are going to have policy that is directed at
- 19 really trying to get there, then you can identify that
- 20 technology, you can design the appropriate sort of set of
- 21 subsidies, or incentives, or whatever you want to do to try
- 22 to effect that change; if not, you are just sort of throwing
- 23 darts in the dark. Right? You do not know where you are
- 24 going to be. All right, and I will just end with that. I
- 25 will just open it to questions, I guess?

- 1 COMMISSIONER BOYD: Thank you. Fascinating. 1
- 2 have blurted out my questions during your presentation.
- 3 DR. MEDLOCK: That is okay, it makes it more fun.
- 4 I like the give and take.
- 5 MS. KOROSEC: We have a question online.
- 6 MR. DEAVER: He is not on the phone, so maybe I
- 7 can just read it to you?
- DR. MEDLOCK: Sure, that is fine.
- 9 COMMISSIONER BOYD: This is a question that came
- 10 in online, correct?
- MR. DEAVER: Yes. The question is, what happens
- 12 to the price forecasts if the Alaska pipeline is not built?
- DR. MEDLOCK: Ah. Well, the natural gas price in
- 14 North America does rise, but it is not this catastrophic
- 15 event because, if you constrain the system -- and that is
- 16 effectively what you are doing -- you push on a lot of
- 17 different margins, and so you do see a price increase, but
- in a long-term setting, it is on the order of \$.15 to \$.25.
- 19 It is not a big number. And, again, that is because you
- 20 push on other margins. There are other basins you can
- 21 produce from, there is LNG you can draw from, and this is a
- 22 really important point about modeling gas markets on a
- 23 global setting -- the core analysis that was used in the NPC
- 24 study, the NEMS model, they basically make assumptions
- 25 regarding LNG imports. Right? When you do that, you

- 1 inherently run into a constraint with regard to how the
- 2 system can respond, and you will get much bigger price
- 3 impacts when you have domestic constraints levied on top of
- 4 that, and that can be a little misleading, quite frankly.
- 5 COMMISSIONER BOYD: C'mon forward.
- 6 MR. BRATHWAITE: I am Leon Brathwaite. I work
- 7 here at the Commission. Ken, your presentation really
- 8 touched on my issue here and, anyway, you know, we
- 9 government types, we hear the word "speculation" and we all
- 10 are expecting bad things, okay. I would like, if you can,
- 11 to just if you can elaborate a little bit on the role of
- 12 speculation in markets and especially, in particular, in the
- 13 market that we are asking about, which is natural gas
- 14 markets. I would appreciate if you would give some insights
- 15 on that.
- DR. MEDLOCK: Absolutely. I will begin my answer
- 17 by saying that is a different presentation. The answer to
- 18 that question is sufficiently complex that I am actually
- 19 working on a much longer piece related to that issue. And
- 20 it really centers on understanding what happened to energy
- 21 commodity prices over the last eight years. Speculation, in
- 22 my opinion, undoubtedly played a role in what we saw happen.
- 23 And speculation can take the form -- take a number of
- 24 different forms, but you have to preface everything you say,
- 25 after you say that, with markets have to be tight in the

- 1 first place. If they are not, then if speculation begins
- 2 to drive price up, you will encourage a reduction in demand,
- 3 and an increase in supply, storage will build, and then the
- 4 whole thing -- the bubble pops very quickly. If markets are
- 5 tight, though, so in effect you have a very vertical demand
- 6 curve, and if supply constraints -- so you have a vertical
- 7 supply curve -- you have got an infinite number of price
- 8 realizations at which the market can clear, in effect. And
- 9 so, as you sort of get into that situation where price
- 10 starts to get bid up, because maybe there is speculation
- 11 that, you know, peak oil is here, or Chinese demand is going
- 12 to grow out of control, or we are not going to be able to
- 13 keep up with it on the supply side, or you name it, there
- 14 are lots of things that were sort of bandied about, private
- 15 corporations are not investing enough, you know, all these
- 16 things. Then when you start to see price creek up and you
- 17 do not see that storage build, then that adds fuel to the
- 18 fire. And that is something that we actually saw from 2005
- 19 through roughly 2008. Now, the drop in price coincided --
- 20 there were a number of reasons why it dropped -- the banks
- 21 got in trouble and they started to unwind a lot of the
- 22 positions. As a matter of fact, I have a nice graphic that
- 23 I got from the CFDC, data from the CFDC that shows the
- 24 amount of open interests in WTI contract. It typically was
- 25 a lagging indicator of price up until about 2006. And so,

- 1 if you are looking at that date in 2007, which is when a
- 2 lot of people first started looking at it, you know, open
- 3 interest is a lagging indicator, how can it be driving
- 4 anything? Well, from 2006 to 2008, it was a major leading
- 5 indicator of price, so something structurally was different
- 6 about that period. Now, how much it drove price, I cannot
- 7 answer that question. And the work I am doing is not
- 8 complete yet. But it definitely played a role, and I
- 9 actually believe that some of the rules with regard to
- 10 trading, and trading institutions that were changed in the
- 11 early 2000s played a major role in what we saw in the last
- 12 six years. And hopefully that is something that will be
- 13 addressed by members of Congress in the very short term, or
- 14 else we are going to see some pretty radical spikes because,
- 15 one of the things that happened the last part of 2008, the
- 16 world economy slipped into a recession and you saw flight
- 17 back to the dollar, the dollar strengthened, right? That
- 18 means people were unwinding positions in commodities, and
- 19 they were going to the dollar first as a safe haven, right?
- 20 Well, things started to calm down and what are we seeing
- 21 this year? The dollar has been steadily weakening. Where
- 22 are people going as a hedge against inflation? Oh, right
- 23 back into commodities again. You have got to ask yourself,
- 24 what is really driving? You see price go in April from
- 25 roughly \$45 a barrel, today it is about \$70. Demand is

- 1 lower than it was last year, why -- I mean, the market has
- 2 to balance, right? So do not get me wrong there, but there
- 3 is a huge amount of spare capacity globally right now.
- 4 Saudi Arabia is sitting on roughly 4 million barrels of
- 5 spare capacity. So if they wanted to, they could inflict
- 6 massive change in the global market overnight. Usually when
- 7 you have that much spare capacity sitting on the market,
- 8 that is a buffer, but for some reason that is not doing
- 9 anything right now. So I would not be surprised if, by the
- 10 end of the summer, we did not hit the mid-80's again. It
- 11 would not surprise me in the least. But the bubble will
- 12 pop. I have got some colleagues who actually called it
- 13 "sucker rally." Take it for what you will. But, again,
- 14 that is a lot of presentation. I have a lot of stuff on
- 15 this, but....
- MR. BRATHWAITE: One follow-up question, please.
- 17 I understand your point about the movement in prices that we
- 18 are seeing right now, that we have seen in the last few
- 19 years, but do you think, without speculation, we can have
- 20 properly functioning markets?
- 21 DR. MEDLOCK: Absolutely. We did up until 2002.
- MR. BRATHWAITE: Okay.
- DR. MEDLOCK: One of the accounting rules of
- 24 change was -- and this is largely -- I will say it -- it was
- 25 largely an Enron phenomenon. If you were speculating in

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- 1 over-the-counter markets, you could not go into the NYMEX
- 2 and hedge against those speculative plays ad infinitum; now
- 3 you can. And it is still called a "hedge," therefore there
- 4 is not a position limit put on you. In 2000, you could not
- 5 do that. That is one of the biggest differences. So that
- 6 is one of the accounting rules I am talking about.
- 7 COMMISSIONER BOYD: You could have gone all day
- 8 without saying the word "Enron."
- 9 DR. MEDLOCK: I know. I paused.
- 10 COMMISSIONER BOYD: But, so be it.
- DR. MEDLOCK: But Ken Ley and his friends sort of
- 12 led the charge on that bit of regulations, so -- changing
- 13 it, anyway.
- 14 COMMISSIONER BOYD: Any other questions? Yes.
- 15 MR. MAGALETTI: My name is Mike Magaletti and I
- 16 also work for the Energy Commission. Since we are on the
- 17 topic of speculation, could you give us a short description
- 18 of the United States Gas Fund which is an Exchange traded
- 19 fund, and the United States Oil Fund, and what you know
- 20 about their positions? These are beasts that are just
- 21 showing up on the radar in the last six months.
- DR. MEDLOCK: I am trying to remember, yeah, I do
- 23 not know much about those, to tell you the truth. Somebody
- 24 in the audience might be able to elaborate. I think the Oil
- 25 Fund, didn't that have -- it had an enormous position,

- 1 didn't it. I think I remember reading something about
- 2 that.
- 3 MR. MAGALETTI: I have not been following the Oil
- 4 Fund, but the Gas Fund seems to be acquiring a substantial
- 5 position in the two prompt months. Somebody was telling me
- 6 25 percent; at one time there was a rumor of 75 percent.
- 7 DR. MEDLOCK: That 25 percent is equivalent to the
- 8 share I heard about in the oil market. But I do not know.
- 9 I honestly do not know, so I cannot answer that question.
- 10 Sorry.
- DR. NESBITT: Dale Nesbitt. On that, I know just
- 12 enough to be dangerous, so I will give you a dangerous
- 13 answer. The Gas Fund, if you look at the forward curve
- 14 right now, it is about as contango as it has ever been. And
- 15 if it is me, these funds are very quiet, as I understand it,
- 16 they do not say much, they do not do much, but if you are
- 17 \$3.00 today and \$7.00 next year, you might go long on gas
- 18 and make a lot of money doing that. The oil curve was
- 19 extremely contained going until 60 days ago, and then the
- 20 front end of the curve came up, and so you will see
- 21 investment strategy changes in those two funds. That is the
- 22 dangerous part -- if I am wrong, I am wrong. But I think
- 23 that is what has happened. That is what I understand.
- 24 COMMISSIONER BOYD: Okay, thank you very much.
- DR. MEDLOCK: Sure.

1 MR. TAVARES: Well, thank you, Ken. Are the	1	MR.	TAVARES:	Well,	thank '	you,	Ken.	Are	the	re
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- 2 any more questions? Well, welcome, Commissioner Byron. We
- 3 had a good discussion today, but we are going to continue
- 4 the discussion. Before we proceed, I just wanted to make a
- 5 point here that the written comments to any of the papers
- 6 that we published, or the comments that you heard today, are
- 7 due here at the Commission on July  $8^{\rm th}$ , so if you want to
- 8 provide some comments, please send it to us. Commissioners,
- 9 we are scheduled for a short break here, if you do not mind,
- 10 and then after that we will have a panel discussion.
- 11 COMMISSIONER BOYD: Make it a little shorter than
- 12 your agenda shows up, though. Let's call it a ten-minute
- 13 break. It will be longer, they always are, so that is why I
- 14 am trying to call it a ten-minute break, as you assemble
- 15 your panel.
- MR. TAVARES: Okay, sounds good. Thank you.
- [Off the record at 3:02 p.m.]
- 18 [Back on the record at 3:21 p.m.]
- 19 MR. TAVARES: Our last event here is the panel
- 20 discussion. Ross Miller, staff from the Commission, will be
- 21 moderating this panel. We are going to be talking about,
- 22 you know, different questions that we posed in our notice of
- 23 the workshop. And the panel participants are Dr. Dale
- 24 Nesbitt, Dr. Ken Medlock, and James Osten. So Ross, go
- ahead.

$1 \qquad \qquad MR.$	MILLER:	Good	afternoon.	Just	as	initiating
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- 2 discussion, you will notice on the agenda, when this was
- 3 posted, this was listed as "Handling Uncertainty in a
- 4 Natural Gas Market." I think we have had ample
- 5 demonstration in the presentations today that there is an
- 6 acknowledgement of uncertainty, and there is some pretty
- 7 sophisticated handling of it. With the papers and
- 8 presentations, we have seen many examples. And I think they
- 9 have maybe gone beyond the questions that were posed in the
- 10 workshop notice, which by comparison may seem a trifle
- 11 naïve. The first one was: Do natural gas market
- 12 participants acknowledge uncertainty in the gas price
- 13 forecasts? They certainly do. I think it would have
- 14 probably been an equally important question to ask whether
- 15 the users of these forecasts do because the consequences to
- 16 them of not understanding the uncertainty, especially if
- 17 they are using a single point, date specific forecast, that
- 18 they select, or that is provided for them, can subject them
- 19 to some fairly significant vulnerabilities. So the other
- 20 question we had in the workshop notice was, given the
- 21 tremendous uncertainty associated with trying to quantify
- 22 the major key drivers or input variables that lead to
- 23 resulting price forecasts, is it even feasible or useful to
- 24 attempt to produce single-point forecasts? And that is the
- 25 only question in the bulletin, but I do not want to confine

- 1 the debate to that because the answer, as we already have
- 2 heard, is likely to be, no, or a very conditional yes if, or
- 3 yet, but.... The follow-up of that question was, anticipating
- 4 perhaps that it is not quite feasible, how should
- 5 uncertainties be incorporated into the natural gas market
- 6 assessment?
- 7 I am going to take a little aside right now just
- 8 to paraphrase in very broad terms what I thought we heard
- 9 today. We have heard a lot about the very very complex
- 10 relationships between key drivers and outputs in natural gas
- 11 market assessments, whether it is the demand, the supply, or
- 12 the price; certainly about things as specific as locational
- 13 predictions of where those things are going to occur, and
- 14 certainly date-specific point estimates of any of those
- 15 things. Everyone has been pretty clear about the need to
- 16 have a good understanding of these relationships to really
- 17 gain useful insights from any of these assessments. I think
- 18 they have all admitted that there is a great amount of
- 19 uncertainty about these key drivers, and that necessarily
- 20 makes the outcomes uncertain that we would like to see in
- 21 terms of price, or demand, or supply. And on top of
- 22 everything else, given those assessments, there actually --
- 23 unless you are physically constrained by historical capital
- 24 investments, as some of the presenters have talked about,
- 25 there really are quite a few options available to people to

- 1 deal with these uncertainties, different actions they can
- 2 take to protect themselves against the risks these
- 3 uncertainties pose, or vulnerabilities. And that is what
- 4 makes decision-making so difficult, you have got a very
- 5 complex set of interactions, you have got a lot of
- 6 uncertainty, not all of it, if any of it, very well
- 7 characterized, but you have many different things you can
- 8 do. So that is where, to me, and I think I heard some of
- 9 the presenters say outright, that is really where the
- 10 benefit of modeling comes in, is to help you understand all
- 11 of that and not necessarily make a single prediction of
- 12 where the future is going to be. And I think a follow-up
- 13 for decision-makers, or policy-makers, is if you accept the
- 14 notion that it is not really feasible to make accurate point
- 15 forecasts, but we have to make decisions, and we know we
- 16 have to make policies, so the real question is, how do we
- 17 fashion policies that do not rely on such forecasts since we
- 18 know they are not likely to be accurate? So with that as
- 19 background, I would first ask if any of the panelists would
- 20 like to add something to that, or elaborate from what they
- 21 said earlier today, given those questions, or what they
- 22 heard some of the other panelists say this afternoon? Dale?
- DR. NESBITT: I do not have any elaboration on it.
- 24 MR. OSTEN: Yes, I have two slides that deal with
- 25 the role of future price volatility because it is an

- 1 underlying issue, and I do not necessarily have to handle
- 2 that now, but I would like about two or three minutes to do
- 3 it at some point. Yeah, if you just go to the first slide,
- 4 let me give you a very short background. There was an
- 5 article written in the Financial Times on July 27, 2008, and
- 6 it says, "The usual suspects are financial investors driving
- 7 up the cost of commodities." And there are two questions
- 8 here, the first one is, "Do the futures markets themselves,
- 9 because they allow speculation, result in more price
- 10 volatility?" And the second question is always what to do
- 11 about it. And the two examples that I thought were very
- 12 interesting, both the role of futures market vs. non-futures
- 13 market, was what happened in 2008 with the price of
- 14 commodities without a futures market, which went up a lot,
- 15 vs. the price of commodities with a futures market. Now, in
- 16 this slide on the top are seven commodities, including rice,
- 17 iron, ore, and steel, various alloys, non-Exchange traded
- 18 commodities with very high increases, whereas the ones we
- 19 thought we know, gas, oil, and others, had somewhat smaller
- 20 changes in price. So you could make the case that having a
- 21 futures market and regulating the futures market does not
- 22 necessarily increase price volatility, it could decrease
- 23 price volatility. The second example has to do with the
- 24 onion futures market. In 1958, the Congress of the U.S.
- 25 debated furiously price speculation in onions futures, and

- 1 they passed an act that prohibited the trading of onion
- 2 futures. The act was passed in August of 1958. In November
- 3 of '59, the ban came into effect. And I will let you judge
- 4 for yourself which period had the most price volatility, the
- 5 one where they had a futures market, or the one without. I
- 6 think it is clear that the period without futures market had
- 7 the highest volatility. The second example comes from
- 8 Berlin wheat futures prices, they were very upset with the
- 9 price volatility and they banned the wheat futures in
- 10 January of 1897. A year later, they had a huge price
- 11 [inaudible] [9:37]. After the re-introduced the futures in
- 12 January of 1900, prices seemed a bit more stable. So there
- 13 are three examples comparing the futures market and no
- 14 futures market. So you can make the case that it is really
- 15 more market, the supply and demand, that is creating the
- 16 price volatility, not the speculators or existence of the
- 17 futures market. In some ways, the futures market moderate
- 18 the volatility, then the question is what to do about it,
- 19 and I think you have to address the supply and demand. One
- 20 thing that you are doing here in California, which I admire
- 21 greatly, is the focus on the smart meters, and then being
- 22 able to give the right signals to the market, and being able
- 23 to control the demand side. I think that in and of itself
- 24 is much more effective than it would be regulating the
- 25 futures market.

1	DR.	MEDLOCK:	Can I -	I	just	want	to	make	а
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- 2 couple statements, actually. Having a futures market or the
- 3 absence of a futures market are sort of two ends of the
- 4 spectrum. I do not think that anybody said here really
- 5 suggests there should be no futures market because,
- 6 undoubtedly, there is a huge financial urge from this. The
- 7 role of futures is very valid, it brings a lot of liquidity,
- 8 it brings the ability to deal with risk, and we have lots of
- 9 very positive things associated with the existence of a
- 10 futures market. Really, what we are talking about when we
- 11 talk about the role of speculation is the role of regulation
- 12 within a futures market. So how does the futures market
- 13 function, not whether or not it exists. So those are sort
- 14 of different issues. So to say that you look at a commodity
- 15 price with and without a futures market, and you come to
- 16 some conclusion to say that means speculation does not
- 17 matter, that really does not follow because what really
- 18 matters is how the futures market actually functions with
- 19 regard to kinds of regulations in place, and that is really
- 20 what has drawn a lot of the criticism with regard to the
- 21 role of the speculator, not the existence of futures
- themselves.
- DR. NESBITT: Along those lines, I was dumb enough
- 24 last year to sit around and read some economics and I got to
- 25 the theorems on the economics of uncertainty, and what they

- 1 said was, that we have complete -- and we are going to
- 2 define what "complete" is -- forward markets in everything.
- 3 It is nirvana, it is perfect. Decision-makers and corporate
- 4 decision-makers and personal utility-makers can be risk
- 5 neutral because they can throw off all their risks in the
- 6 perfect complete forward markets, and the frictionless
- 7 forward costs less. So this is very interesting. That is
- 8 the way Enron -- I hate to say "Enron" -- that is what they
- 9 thought they were striving for. You know, they read those
- 10 things and they said, "We have complete frictionless forward
- 11 markets, you can trade anything you want, including your
- 12 children, kidneys, whatever, "they did a little of that.
- 13 Then it is going to be perfect. You can have people that
- 14 are able to be -- all companies can be in a risk neutral
- 15 fashion, they can just look at the mean values, they can put
- 16 some uncertainties on it, and everything is great. Now,
- 17 what is the problem? And this is the one that, when I lie
- 18 down at night, I have to take lots and lots of lots of Pepto
- 19 Bismol. Where are we headed as policy-makers these days?
- 20 We are running markets incomplete. This is cancer on
- 21 [inaudible] [13:15], I think. "We won't let you trade
- 22 certain derivative products because those are bad." "We
- 23 won't let you make certain speculative trades because those
- 24 are bad." I personally do not believe that. I believe more
- 25 trading is better across the board, more speculative

- 1 trading, more stupid trading, more smart trading, more
- 2 every trading is better. And there is one more reason for
- 3 that, too, and that is what is called price discovery. I
- 4 will not tell the oil company, but it was about in 1980, I
- 5 went to an oil company and I said, "What in the world is
- 6 going on here? You guys are setting up a trading business?
- 7 I mean, God, don't you make more money on one oil project in
- 8 Sumatra than you do on this?" He said, "You'd think so.
- 9 The reason we're doing it is not because we want to hedge,
- 10 or speculate, it's because we want to discover the price.
- 11 We want to know what the price is. We want to see it, smell
- 12 it, taste it, touch it. We've gotta know what that price
- is." I go, "Well, why?" "Because every two-bit customer
- 14 comes to us and wants a discount relative to the price. We
- 15 are discounting their confidence away." And the example
- 16 that he used was, well, you know, you go down to buy a gold
- 17 ring, do you have to guess the price? No, you know what it
- 18 is. Just go read the paper. But if you did not know what
- 19 the price was, if it was not discoverable, and
- 20 discoverability comes out of trading and speculation, and
- 21 everything else, you can go buy your wife, your girlfriend,
- 22 or whatever, a gold ring and you know exactly what the price
- 23 of gold is on that day. The price is discoverable. There
- 24 is just a huge amount of economic efficiency benefit in
- 25 that. So I am one who believes in economic fairness -- more

- 1 trading is better, not less. I think we are on the wrong
- 2 policy track when we start restricting trading of certain
- 3 commodities. I think Ken has one really good point, and
- 4 that is the conditions of trading. And I think what you
- 5 said, Ken, and if you did not say this, correct me, is there
- 6 had to be some reserve requirements, that is really what you
- 7 are talking about is reserve requirements so Dale Nesbitt
- 8 cannot go out and trade goldmines in South Africa because I
- 9 really do not have the reserves to deliver. But subject to
- 10 that, I do not --
- DR. MEDLOCK: That is what it amounts to, yeah.
- DR. NESBITT: Yeah, I do not see why -- I just do
- 13 not see all the speculative frenzy that we got into, I just
- 14 do not see it. But trading is good, more trading is better.
- MR. MILLER: Would you go so far as to say trading
- 16 makes discoverable the interactions of all the other
- 17 physical uncertainties?
- DR. NESBITT: Well --
- 19 MR. MILLER: That somehow the market can put a
- 20 price -- can internalize all those aspects and come up with
- 21 the price that, once in the future you actually realize all
- 22 those outcomes, that ends up being the price?
- Dr. NESBITT: No. You know, I do not know the
- 24 answer whether more trading gives you less volatility or
- 25 more. What the theorem says is that, if you have perfect

- 1 frictionless forward markets that are completely free
- 2 entry and exit by everybody, then the decision-makers can be
- 3 expected value decision-makers, they only need to know the
- 4 means, they do not need to know the spreads. Now, it does
- 5 not say whether the spreads are bigger or smaller in these
- 6 probability distributions over pricing, it says they need
- 7 less information to make decisions. Now, that is an
- 8 interesting thought. I do not know whether the existence of
- 9 futures markets renders volatility, smaller or larger. And
- 10 when most people talk about policy, they are just talking
- 11 about the spot pricing, anyway. I do not know the answer.
- 12 Are there theorems on that? I have not seen them.
- DR. MEDLOCK: Yeah, in general, the existence of a
- 14 futures market, it results -- if you just think about the
- 15 probability distribution of the expected price, it is going
- 16 to be wider, because if you have a completely regulated
- 17 market, you know the price. Right? The trouble with that
- 18 is, though, in a completely regulated market, you have
- 19 seven-step changes because you realize that you are on the
- 20 wrong path. And that can lead to huge adjustment costs,
- 21 which is really where the benefits of, you know, liquidity
- 22 come in.
- DR. NESBITT: Absolutely.
- DR. MEDLOCK: The one thing -- the role of price
- 25 discovered, that is exactly right, and you hit on the head

- 1 of what we are talking about when we talk about position
- 2 limits, is basically reserve margins. One interesting
- 3 point, I do not know if many people in this room know, I can
- 4 name five major oil and gas producers that did no hedging
- 5 whatsoever. So that tells you something about the presence
- 6 of the physical in the financial market.
- 7 PROFESSOR BOYD: Is that a good or a bad?
- 8 DR. MEDLOCK: Well, it has worked out really good
- 9 for them. That is why I do not do it. I mean, to think
- 10 about it, trading at the end of the day is a zero sum gain,
- 11 so if I am a major oil producer, and I understand that in
- 12 some periods I am going to make money, in other periods I am
- 13 going to lose money, why do I want to invest a massive
- 14 amount of capital to develop this infrastructure when I know
- 15 it is not going to bear any fruit for me at the end of the
- 16 day? That is the question that they ask themselves, and
- 17 they just decided not to do it.
- 18 DR. NESBITT: To add to that, I think the fruit
- 19 that it bears is the informational fruit, not the physical
- 20 fruit, or not the -- that is what you are saying -- there is
- 21 informational fruit to be borne at low costs, that is the
- 22 price discovery. I think that is what you said.
- DR. MEDLOCK: Well, the -- the five companies I am
- 24 talking about, they are free-riding, basically, without
- 25 regard.

- 1 DR. NESBITT: Yeah.
- 2 PROFESSOR BOYD: That is what I was thinking, let
- 3 somebody else do it.
- 4 DR. MEDLOCK: Exactly.
- 5 PROFESSOR BOYD: All right, Ross, get yourself out
- 6 of that one.
- 7 MR. MILLER: I cannot, really, I do not know how I
- 8 got myself into it.
- 9 PROFESSOR BOYD: Do you want to try your point
- 10 price --
- 11 MR. MILLER: Let me go the opposite direction. I
- 12 could not help but notice in all the opportunities to ask
- 13 questions during the day, no one asked the Energy Commission
- 14 to come up with a point forecast of natural gas prices, so
- 15 one gentleman did during the break, and I do not know if
- 16 that is telling, but just as a matter of history, the
- 17 Commission has in the past adopted a price forecast for
- 18 natural gas to be used by others for various purposes. In
- 19 the last cycle, we did not do that, we took a different
- 20 approach, much more similar to what we have heard here
- 21 today. That is not to say that people would not like to
- 22 have one. Of course, they would like to have one that is
- 23 accurate, and what we would like is for people who might use
- 24 whatever forecasts, or range of forecasts we would come up
- 25 with, is to use it intelligently and, as I added that other

- 1 question earlier, that they understood the uncertainty and
- 2 risks to their purposes inherent in those forecasts. Just
- 3 to make sure that that is not the same as saying we do not
- 4 think the Commission should do anything, quite the contrary.
- 5 The level of sophistication of assessments we have seen here
- 6 today is really a lot of something, a lot of expertise, a
- 7 lot of thinking, and a lot of insight. And I think that is
- 8 what we need more of, and we need -- I will call them the
- 9 "users of the forecasts" -- to also get reflective about the
- 10 limitations in insights from these assessments, and how they
- 11 affect what they are specifically trying to do with it. Dr.
- 12 Nesbitt was talking earlier about providing ranges of
- 13 forecasts, which we have done in the past, how that might be
- 14 done. We have seen examples of -- we can have six or eight
- 15 experts come in and all give us a forecast, and we will end
- 16 up with a range. I did not really notice any of them doing
- 17 that today. We did not ask them here for that purpose, we
- 18 asked them more for the analysis and the insights about the
- 19 relationships and interactions. Nevertheless, I think if we
- 20 were to ask for a range of numbers that users of forecasts
- 21 might have some confidence in using if they understood the
- 22 risks relevant to their specific purpose. We could either
- 23 come up with that, or point people in that general
- 24 direction, or to the people with the expertise.
- 25 DR. NESBITT: Yeah. I like the idea of being

- 1 first order probabilistic. But let me give you two
- 2 caveats. One of them is, it was told, and actually both of
- 3 them were told to me by my thesis advisor, the first one I
- 4 remember I was blabbing about probability one day, and he
- 5 looked at me and he said, "Hey, Dale, what is a
- 6 probabilistic model of ignorance?" That is ignorance, too.
- 7 Do not use probabilities just to cover over your ignorance.
- 8 And boy, is it easy to do that. If you have ever built a
- 9 Monte Carlo model, you have done that, you have just gussied
- 10 up ignorance with fanciness. Okay, so we have got to be
- 11 really careful when we generate these probability
- 12 distributions or high mediums and lows on price and we know
- 13 what we are talking about, maybe it is a 20/50, 80 percent
- 14 like the USGS does. I think that kind of thing is really
- 15 valuable. The second thing he told me, and I have never
- 16 forgotten this, and nobody should ever forget it, please
- 17 raise your right hand and repeat after me, "Information only
- 18 has value if it changes a decision that you would otherwise
- 19 make differently." And the example that I always used is
- 20 cigarette smoking. Tobacco research has zero value to Dale
- 21 Nesbitt. I have never smoked a cigarette in my life, I
- 22 never will smoke a cigarette in my life. It does not really
- 23 matter to me whether they cause cancer because I am not
- 24 going to change any decisions. Now, Starbucks coffee, on
- 25 the other hand. If I learn that stuff is as bad as my mom

- 1 told me it was, I am going to change how much I drink.
- 2 You really think about that, you guys do not have to be
- 3 worried about uncertainty on things that do not matter. You
- 4 ought to be worried about uncertainty on things that do
- 5 matter, things like I think that the briefings today were
- 6 pretty good, they were focusing on things that I think
- 7 matter -- demand, supply, pipe, LNG, what is going on in
- 8 Russia, whether or not you are going to have a lot of
- 9 displacement out of Asia and on to the West Coast.
- 10 Uncertainties in those kind of things, you can think about,
- 11 and I think you can think about those in a focused sort of
- 12 fashion and use a model to glue them together. Just
- 13 uncertainty in price. I will give you one other great great
- 14 -- at least for me -- anecdote that was the lowlight of my
- 15 career. It was 1982, I remember, and that was the Alaska
- 16 gas pipeline and they hired a consultant. I could tell you
- 17 his name, he is still practicing, he came to me and he said,
- 18 "I'm going to do a Delphi survey. I have 35 probability
- 19 distributions from 35 of the most esteemed energy experts in
- 20 the world, and you, Nesbitt. I want your probability
- 21 distribution of oil price, and I want your probability
- 22 distribution over gas price." And when I put 35 of these
- 23 probability distributions on a piece of paper, and then I am
- 24 going to go tell Northwest Pipe whether they should build
- 25 the Alaskan gas pipeline. And I remember, this is 1982,

- 1 remember, real oil price was actually quite high then, it
- 2 was destined for a big fall. I had probably the lowest
- 3 probability distribution on oil price and gas price of
- 4 anybody in the survey. Why? Because I had a model. I did
- 5 not know what it was going to be and I was still a little
- 6 high, but I had a model. This was the most misleading study
- 7 I have ever seen in my life because he told me, "Go ahead."
- 8 One guy had \$120 -- 1981 dollar mean value -- for his oil
- 9 price. So the other thing I would caution you against, I
- 10 saw some of it today, when you see forecasts published on a
- 11 slide, "Here is Altos, here is Rice University, here is
- 12 Woodmac, "throw it in the can. It is worth zip, zero, nada,
- 13 it actually has negative value. You know, if I gave you the
- 14 speeds of light that were calculated through the 19<sup>th</sup>
- 15 Century, plotted on a chart, what good would that be? None.
- 16 That stuff is awful. You have got to get really fundamental
- 17 about thinking about uncertainty. So my thought is, as you
- 18 do this, and I think you are prepared to do that, think
- 19 fundamentally about shale gas, think fundamentally about
- 20 demand the way Ken was talking about, and then your
- 21 probability distributions over price derived with a model
- 22 tend to be pretty good in my experience. You do not get
- 23 stuck with these point forecasts. So that is my long --
- 24 think fundamentally about probability, do not just gloss
- 25 over it.

- 1 MR. OSTEN: We do, uh, incorporate uncertainty
- 2 in various ways in our forecasts. I think I would just
- 3 preface that by saying that our Global Insight and colleague
- 4 companies probably produce several hundred thousand
- 5 different forecast items, everything about any particular
- 6 country in the world, and all of the commodities, cost
- 7 indices, supplies and demands, and with several hundreds of
- 8 people working on forecasts, trying to be consistent, trying
- 9 to have the same time span, is of course a challenge.
- 10 Everything starts with the world oil price and works through
- 11 the U.S. macro, and then to the world macro, and then to the
- 12 other items. And one aspect you get from trying to be
- 13 comprehensive and trying to feed through is a consistency,
- 14 or at least some essence of what the relative price is, and
- 15 the relative values are. And it is not just, say, the price
- 16 of oil vs. the price of gas, and many of the other things
- 17 that go into these decisions. When we look at our gas
- 18 market, we spend a lot of time looking at the coal markets,
- 19 as well. And relative price of gas to coal has historically
- 20 been a very important variable for many of our customers.
- 21 And even in Europe, we have consultants who are doing many
- 22 studies on coal for a continent that is trying to get away
- 23 from coal. On probability distributions, I like what Dale
- 24 and Ken have had to say on these issues. The difficulty I
- 25 have with probability distributions is that, when we start

- 1 looking at the standard deviation and the distribution
- 2 itself, is we tend to go back to historical values. And if
- 3 you did a probability distribution on Henry Hub in 1995 and
- 4 looked at the price and it varied between .98 and perhaps
- 5 \$3.00, and then did a probability distribution of future
- 6 forecasts, and you get a very different answer than if you
- 7 did it now, just because the history has changed. So when
- 8 you look at scenarios, you know, Ken talked a lot about the
- 9 scenarios that he did, but in the sense of, say, what sort
- 10 of scenario is consistent with the low price of natural gas,
- 11 or what type of scenario is consistent with the high price
- 12 of natural gas, or what scenario is consistent with the
- 13 cyclical price of natural gas, you get, I think, a better
- 14 education about what the probability distribution should
- 15 look like. It used to be that everybody did a best case, a
- 16 high case and a low case, and I think we have as an industry
- 17 and a forecasting industry, we have moved more towards
- 18 scenarios and more towards in-depth statistical analysis
- 19 with just a simple high and a low. And I think that is what
- 20 the recommendation -- a focus on relative prices, trying to
- 21 get some -- education yourself with scenarios about what
- 22 high, low and cycles could look like, would really help a
- 23 lot before you get into probability distributions.
- DR. MEDLOCK: Uh, the only thing I have to add
- 25 there is a point that was just made, actually, about

- 1 probability distributions sort of being myopic; they are
- 2 because they do rely on where you have been, not necessarily
- 3 on where you are going, and that is really what I was
- 4 addressing, and this is at its core one of the criticisms of
- 5 all the macro models that evolved in the '70s, they were not
- 6 able to capture some of the short term deviations and macro-
- 7 economic variables that were seen, and so they were poor
- 8 predictors of the near-term. Longer-term, however, you
- 9 really do need a structural model because there are things
- 10 that structurally change about the marketplace. So that was
- 11 my point about understanding what makes the outcome change,
- 12 understanding the sources of uncertainty on long-term
- 13 forecasts. A probability distribution, quite frankly, does
- 14 not mean a lot in a very complex structural model if for no
- 15 other reason that a lot of the variables that you put in, a
- 16 probability distribution would be subjective. And so it is
- 17 really going to be up to you as the user to define that
- 18 distribution. So at the end of the day, what have you told
- 19 yourself? Well, exactly what you thought you would tell
- 20 yourself. So it is more important to focus on the sources
- 21 of uncertainty and understanding what they mean than that,
- 22 when you are looking at things in a long-term setting. For
- 23 short-term analyses, it has been shown time and time again,
- 24 pure time series econometrics is hard to beat, just to be
- 25 blunt, it is hard to beat.

1	MR.	MILLER:	Nobody	wants	to	take	on	accurate
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- 2 point forecasts?
- 3 MR. OSTEN: Well, one thing Global Insight has to
- 4 go through, and it is a good thing, if you look at the Wall
- 5 Street Journal or other periodicals that rate forecasters as
- 6 our macro forecasters go through, I think, about once a
- 7 quarter to get rated on how they have performed against
- 8 other forecasters, and I think there are some people trying
- 9 to do that with price forecasts, as well, we do as a macro
- 10 forecasting shop, we have a very good track record with
- 11 forecast accuracy, it is very interesting to look at the
- 12 track record for the forecasts. And I would recommend we
- 13 are never going to have an accurate point forecast.
- 14 Forecasts are always going to be wrong. But you can always
- 15 have a track record -- track records are sort of [inaudible]
- 16 [32:53] law or the forecaster. I do a track record on my
- 17 forecasts, not for public consumption, not necessarily for
- 18 public consumption, but it is a very useful tool is to try
- 19 and understand why were we wrong, why did we catch this
- 20 uptick or downtick. And it is also a very useful exercise
- 21 to take the models and go back, and we forecast how much can
- 22 we explain of why prices ran up through July of 2008, and
- 23 why they collapsed since. What is it in our models that
- 24 explains this? We have ability to explain. I think Ken hit
- 25 the point, econometric model that is well-defined and

- 1 frequently estimated probably would have a little better
- 2 chance of doing that sort of cycle of prices than a very big
- 3 blocked or structural model, both have the purposes.
- 4 MR. MILLER: I have got one question of --
- 5 DR. NESBITT: Did you want to continue because I
- 6 am going to change the track record in a minute.
- 7 MR. MILLER: No, go ahead.
- 8 DR. NESBITT: There are a couple of very
- 9 interesting stories about track record. I do not believe in
- 10 track record, I think it is largely random. There is a
- 11 famous story, I believe it was Tim Hardaway, he played in
- 12 the NBA, and there has always been people who believed his
- 13 hot streaks and cold streaks shooting three points, right?
- 14 He hit five straight. The next night he comes out, eyes
- 15 closed, misses nine straight, angry, throws the ball to
- 16 sidelines at some event. So they built all kinds of models
- 17 of Tim Hardaway's shooting percentages and, you know what
- 18 the found? Far and away the most descriptive model for
- 19 shooting percentages was a binomial distribution with a P of
- 20 .41. That was the best explanation of his hot streaks, his
- 21 cold streaks, and everything. I do not believe in track
- 22 records because there is too much randomness in track
- 23 records. I believe in due diligence when you are doing the
- 24 work, and thinking when you are doing the work. So if you
- 25 believe that there are no hot streaks in the NBA, there are

- 1 no cold streaks in the NBA, it is just a binomial
- 2 distribution. There is a lot of that in forecasting, too.
- 3 As we sat here today, some still have a high estimate of
- 4 certain things, some of us will have a low estimate of
- 5 certain things. I think you have got to do it exactly the
- 6 way Ken did, debate it out, think it through, come up with a
- 7 partially subjective, maybe an objective, probability
- 8 distribution, although we Bayesians\* do not think there is
- 9 any such thing as objectivity, and run all of them together,
- 10 a model of all of them together, and that will give you a
- 11 pretty good estimate. So if you want another example, like
- 12 track records, do not work, read a random walk down Wall
- 13 Street, you would throw all the random guys out and just
- 14 build models. So it is what you have been doing, you have
- 15 got to work at it, there is no free lunch in this stuff. It
- 16 is hard.
- 17 MR. OSTEN: Well, I believe in track records.
- 18 Listening to a history of philosophy and the part about the
- 19 people who were developing models of the solar system,
- 20 planets circling the sun, there are several iterations of
- 21 that, but it was really a point, I believe, where the idea
- 22 of using models to describe a physical process, or a process
- 23 that could be measured, and then improving upon the models
- 24 to get better measurement. And the purpose of track record
- 25 is that if your model is not tracking, it is not tracking

- 1 the revolution of the earth around the sun, then you start
- 2 looking for variables that might help you to explain better
- 3 that revolution, similar when Christ forecast. There are a
- 4 lot of new variables that have emerged in the last 20 years,
- 5 and from an international perspective, you mentioned the
- 6 earthquake in Japan, a big issue in gas markets is the
- 7 recession in Europe, they are not stimulating their
- 8 economies, their demands are down, they are displacing
- 9 Russian gas at the present time, they may fill up their
- 10 storage early and have a lot of gas to displace to the U.S.
- 11 and the Atlantic Basin, and it is just examples, this
- 12 international arena, how do you incorporate all those
- 13 international aspects into a price forecast for North
- 14 America? At what point do new variables enter the model?
- 15 So just tracking the model and looking at how the world is
- 16 changing can be a very useful exercise.
- 17 COMMISSIONER BOYD: I am looking back at my notes
- 18 and it says, "Why do we even bother?" At first, I wrote
- 19 down, "Because it is there," then I wrote down, "Because
- 20 they pay us to do this." Anyway....
- 21 MR. MILLER: Well, I think that comment was about
- 22 why do we bother to make that point, forecasts. Right? Or
- 23 reveal one once we got it.
- 24 COMMISSIONER BOYD: Well, I remember in 2005, the
- 25 last IEPR that I was deeply engaged in, saying -- and I had

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- 1 bit my tongue when I signed the Hearing Notice here, when
- 2 you put the question in it, being part of the group that
- 3 said, "No, no, never, not ever again." You know?
- 4 Scenarios. But I am also opening to always questioning what
- 5 you just did, and ask the question again, so you asked the
- 6 question and here we are again.
- 7 MR. MILLER: I was just going to make an
- 8 observation about not seeing any mention about coal
- 9 gasification in the presentations as a source of gas. I did
- 10 see IGCC, I think that was excluded from the automatic
- 11 capacity expansion as being too expensive, as nuclear was,
- 12 but what I am not sure is if the subject was outside the
- 13 scope of the studies, or, by consensus, it is not likely to
- 14 happen.
- 15 DR. MEDLOCK: No, I can tell you in both the gas
- 16 modeling work and the trying to understand the effect of
- 17 binding carbon constraints on energy markets, that work,
- 18 IGCC and coal gasification is definitely a very real part of
- 19 what we are doing. And one of the biggest uncertainties
- 20 about that particular technology is cost. And if you use
- 21 the cost that the Office of Fossil Energy at the DOE uses,
- 22 you have a much more favorable view of the world with regard
- 23 to IVCC than if you use an industry vetted cost, which is
- 24 much higher. But, again, you have to ask yourself the
- 25 question, the DOE cost, is that sort of what they think

- 1 costs will converge to? So a long-run cost? And is the
- 2 industry vetted cost sort of a myopic view? Are we at a
- 3 high, and that is what everybody sees right now, so
- 4 therefore they say it is not feasible? So at the end of the
- 5 day, what we do is we run models with both sets of costs so
- 6 you can understand what the influx is. But, yeah, it
- 7 definitely is a part of what we do and it is technology,
- 8 quite frankly, that has been changing at the margin for a
- 9 while, so I fully expect to continue to do so.
- 10 PROFESSOR BOYD: But it is kind of like, "Future
- 11 Gen, where are you?
- DR. NESBITT: And that question is very relevant
- 13 in liquids. I mean, there is a lot of change in coal to
- 14 liquids, gas to liquids, shale -- first job I ever did in
- 15 1974 was to figure out whether Gulf Oil should bid on shale
- 16 tracks in Colorado. They did. Lost a lot of money.
- 17 COMMISSIONER BOYD: Now, you reference gas and
- 18 liquid, and that is the first time today I have heard that.
- 19 DR. NESBITT: Let's chat about that. That is a
- 20 very interesting one. Could I have two minutes to talk
- 21 about that?
- MR. MILLER: Sure.
- DR. NESBITT: I have spent a lot of time looking
- 24 at that in the last year. Think of yourself -- think of the
- 25 trap down in the ground with liquids and gas in it, gas and

- 1 liquids occur together, like Prudhoe Bay. What fraction
- 2 of the total btu's appear in liquid form? Well, 5, 6 about,
- 3 only one-sixth is gas, so there ain't that many btu's in a
- 4 Prudhoe Bay gas cap. And this is one of the big problems
- 5 with gas to liquid, there ain't that many btu's out there
- 6 when you start looking at transportation fuels. Okay, and
- 7 so you take the Prudhoe Bay gas cap, give or take 40 tcf,
- 8 that is give or take 40 quads, and it is going to cost you
- 9 about half of that, and we can debate whether it is half to
- 10 turn it to liquid, so you have got about 20 quads of liquid.
- 11 Well, that is half a year. We are 20 million barrels a day
- 12 -- that is 40 quads a year. Gas to liquids is very
- 13 difficult because of the low btu density and natural gas and
- 14 oil wells have gas. So you have to look for massive massive
- 15 massive concentrations of methane, like Ken was talking
- 16 about. The Uruquay field, the East Siberia field, the
- 17 Arctic fields, the Qatar North field, these kinds of places.
- 18 And even there, 2,000 tcf of gas, there is a lot more oil
- 19 sitting down in the ground, so you lose a little on the
- 20 btu's. And right now, the gas to liquids technologies tend
- 21 to be pretty endothermic. You have got to pour a lot of it
- 22 in it, oh, that means you lose a lot of energy as you move
- 23 from gas to liquids. There are places -- we have got an oil
- 24 to oil model -- where you will make gas to liquids, and that
- 25 is the place where you cannot get the gas out, not near the

- 1 water, no market for it, arctic, East Siberia, and places
- 2 like that. Gas to liquids is fairly tough. And one other
- 3 issue along that -- I have been giving briefings to senior
- 4 management on this -- everybody needs to hear this. If you
- 5 have got yourself a -- I think it is a 4,000 pound vehicle,
- 6 well, a 4,000 pound vehicle, right -- 20 gallon gasoline
- 7 tank -- gasoline -- if you took the gasoline in that tank
- 8 and you used it to raise the vehicle off the ground, how
- 9 high would you get it?
- 10 UNIDENTIFIED SPEAKER: How are you going to raise
- 11 it?
- DR. NESBITT: Just take the thermal energy that is
- in the gasoline and move it MGH, how high do you get it on
- 14 MGH? Very interesting question. Any guesses? It is 91
- 15 miles. Do not sleep with your car in the garage. This is
- 16 why methane powered vehicles have so much trouble, you
- 17 cannot get the btu's on the platform. You cannot get the
- 18 btu's out of the methane and into the liquids very easily.
- 19 The thermodynamics of going from gas to liquids are hard.
- 20 The thermodynamics of going from liquids in the auto sector
- 21 to anything else are really really really hard, they are
- 22 really hard. I hate this when this happens, but it is
- 23 really hard. So gas to liquids is tough.
- 24 COMMISSIONER BOYD: There was a track we did
- 25 several years ago as a substitute for diesel fuel for a lot

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- 1 of environmental reasons in California, but as we looked
- 2 into the economics, they just were not there and the
- 3 economics appeared to be there for the Europeans, so deep
- 4 into diesel, to take some of that Middle East fuel, but it
- 5 does not seem to work anywhere else, from my perspective.
- 6 DR. NESBITT: Let me make one other comment on
- 7 that. That is exactly right. If you look -- the other
- 8 thing that makes the Europeans so attractive, it is very
- 9 interesting, if you look at our distribution costs for
- 10 refinery to tank, we are about \$40 a barrel, so the retail
- 11 price here is about \$40 a barrel than the refinery -- you
- 12 know what it is in Europe? It is \$180 a barrel. And so,
- 13 when you take \$180 a barrel minus \$40 a barrel, so it is
- 14 \$140 a barrel, and you add it to our retail price of
- 15 gasoline, absolutely, gas to liquids and a lot of other
- 16 fuels makes sense in Europe. They have massive distribution
- 17 costs in taxation, we know that.
- 18 COMMISSIONER BOYD: All right, Ross, it is all
- 19 yours again.
- 20 MR. MILLER: I have no other questions. I would
- 21 like to open questions from the audience or the Internet to
- 22 the panel while we have them here.
- 23 COMMISSIONER BOYD: Anyone out there want to take
- 24 advantage of these minds, great minds all sitting together
- 25 at a table in this rare occasion --

- 1 MR. MILLER: Three, at least.
- 2 COMMISSIONER BOYD: And Ross.
- 3 MR. MILLER: Don't say -- "and Ross." [Laughter]
- 4 COMMISSIONER BOYD: You invited that.
- 5 MS. KOROSEC: All right, the lines are unmuted, so
- 6 if anyone out there in the ether would like to take
- 7 advantage of this wonderful opportunity, now is your chance.
- 8 COMMISSIONER BOYD: Is there anyone out there?
- 9 MR. MILLER: We have one over here.
- 10 COMMISSIONER BOYD: Oh, good. I did not see you,
- 11 Marshall, hiding behind the TV for a while, on my line of
- 12 study.
- MR. CLARK: I was just hiding over there.
- 14 Marshall Clark from the Department of General Services. As
- 15 a point of information, I buy natural gas for most of the
- 16 public sector facilities, the large ones here in California.
- 17 I just had a strange point to make, I really appreciated the
- 18 information presented here today, and I speak now just as a
- 19 very practical kind of issue, and that is that the Energy
- 20 Commission gas price forecast has a lot of use, at least to
- 21 my customers, and specifically in the case where they are
- 22 trying to make the decision about whether or not to build an
- 23 energy project, most typically a co-generation project. And
- 24 the thing that was most valuable about the Energy Commission
- 25 forecast, we never really thought that it was accurate as a

- 1 point forecast, that was how we took it; we understood
- 2 that it was not that, but the value. And I submit to you
- 3 something to consider, it was the relationship that there
- 4 was the gas price forecast that exactly matched up with an
- 5 electrical forecast, and when you are trying to do an
- 6 analysis of an energy project, like co-generational
- 7 projects, knowing that the gas price and the electric price
- 8 were on the same basis, even if you just took it as the
- 9 ratio, and you were not talking about \$.50 and \$.15 of kWh,
- 10 but you knew there was a ratio, and therefore, when you did
- 11 your analysis of a prospective energy project, you could do
- 12 the sensitivity, the price sensitivities, but you had the
- 13 ratios right. And we have -- I am bold and crazy enough to
- 14 do gas price forecasts, I have no courage whatsoever to do
- 15 electrical price forecasts, even though theoretically if I
- 16 know one, I should be able to come close to the other. The
- 17 Commission did serve a very useful purpose with that
- 18 particular ratio. There are people out there who need that
- 19 information, who I suspect cannot derive it any other way.
- 20 And it is not so much a question, it is just an observation
- 21 that, while I understand all the constraints with point
- 22 forecasts and these very deceptive and even get you into a
- 23 lot of trouble, that particular ratio in the Commission's
- 24 price forecast was very very useful to at least a certain
- 25 set of customers.

1 COMMISSI	ONER BOYD:	Thank you,	, Marshall.
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- DR. MEDLOCK: Let me just add one thing. I think
- 3 what you just said is actually incredibly true and
- 4 incredibly valuable. Understanding variable relationships,
- 5 this is one of the things I was really trying to highlight,
- 6 is really one of the most beneficial things about
- 7 forecasting exercises. So understanding fuel price
- 8 commodity price relationships is incredibly important
- 9 because it helps you not only, when you are thinking about
- 10 planning for power projects, but upstream oil and gas
- 11 developments, if you are going after an oil field that has
- 12 associated gas that you can actually market, it can actually
- 13 change the economics, depending on what that oil/gas price
- 14 ratio looks like. So it has a lot of value. But, there,
- 15 you are not really restricted to what I would call a "point
- 16 forecast" because that point can move; as long as that
- 17 relationship is stable, there is a lot of value on that.
- 18 And I think that is one of the things you get out of these
- 19 long-term structural models is you have forces that will
- 20 drive some degree of stability in a long-run relationship.
- 21 Yeah, absolutely, I mean, that does not surprise me what you
- 22 just said.
- DR. NESBITT: One question you did not ask is the
- 24 most frequent -- this is one that everybody asks and it has
- 25 not been asked -- so what good is the NYMEX futures pricing?

- 1 What good is the NYMEX futures -- isn't that great,
- 2 shouldn't we all calibrate to it? Well, I will let it go.
- 3 When I did the bankruptcy a couple years ago, there were
- 4 three modelers, two of them just used the NYMEX for the
- 5 first two years, this is right before the big price run-up
- 6 in natural gas, and then they graphed some half-baked
- 7 subjective estimate for gas price on the back end of that,
- 8 and then they ran a power model. This was deplorable. Now,
- 9 all said, I would like to get the other panelists and
- 10 anybody in the audience to talk. My empirical research,
- 11 which is non-scientific, non-academic, and non-publishable,
- 12 suggest in very worst forecast price a year out is NYMEX.
- 13 It has been horrible -- you can bet on it. It has been a
- 14 horrible predictor, and it is not really designed to be a
- 15 predictor. It is today's idea of what tomorrow's price
- 16 might be, but it is not tomorrow's price. So I recommend
- 17 pretty strongly that the NYMEX price is not something to be
- 18 calibrated to, it is not really something to be plotted, it
- 19 is something to be bet on if you were a betting person, but
- 20 policy people are not betting people. You know, to comment
- 21 a little bit on it, I think the NYMEX forecast is badly
- 22 misleading.
- DR. MEDLOCK: Uhm, well, the last thing you said
- 24 is actually part of the problem, it is not a forecast. The
- 25 strip on the NYMEX is a -- it is a price, but it is a price

- 1 of the market for risk, it is not a price in the market
- 2 for a physical commodity, it is tied to the market for the
- 3 physical commodity.
- 4 DR. NESBITT: Right.
- 5 DR. MEDLOCK: But there actually has been some
- 6 work done and the name of the author escapes me, but I think
- 7 it was published in the 2004 -- it was a paper looking at
- 8 whether or not the NYMEX strip was an unbiased predictor of
- 9 spot natural gas prices, and it is a horrible predictor. So
- 10 and this was actually econometrics and I cannot remember the
- 11 name of the author for some reason, right now. But you
- 12 could probably Google it and find it in a Google search, but
- 13 it is out there. And there is evidence to that effect, so....
- 14 MR. OSTEN: I find a little different information
- 15 in the NYMEX. I always like to look at it for its
- 16 seasonality. And seasonality -- I tried the test and I
- 17 said, "Why are these people betting on the seasonality of
- 18 the NYMEX? What does it relate to?" And I tried plotting
- 19 the seasonality against other indicators, and I finally
- 20 plotted it against total degree days, heating and cooling,
- 21 and I got a pretty close match. And it tells me that the
- 22 traders, or those who do any analysis at all, are just
- 23 looking at normal heating and cooling degree days to do the
- 24 seasonality. I was interested in that because I happen to
- 25 have spent a lot of time in Calgary, and when Amaranth was

- 1 -- a fellow at Amaranth was driving around Calgary in his
- 2 Jaguar, or Lamborghini, or whatever, and making his billion
- 3 a year, he bet the bank his company, anything else he could
- 4 bet, that the spread between March and April, I think, 2007,
- 5 NYMEX futures, would be wide. And he lost. And he lost the
- 6 company. And he had court cases and whatever since. I
- 7 looked at the April/March spread, I looked at what the NYMEX
- 8 had said before and what it said after, and I tried to look
- 9 at all the history I could, but what I concluded was that,
- 10 historically, March/April price differential has essentially
- 11 been zero, on average. And there was one point, if you
- 12 remember back when the charts were shown this morning, the
- 13 end of February 2003, I believe it is, there were one or two
- 14 days when the price of gas went up to about \$19, and
- 15 consequently, the March 2003 bid-week\* [53:43] price was
- 16 like \$9.95, and then it fell apart in April and we had
- 17 normal weather, just like a couple-day phenomenon. And if
- 18 you looked at that, you said, "Gee, if I had that \$6 billion
- 19 in the summer of 2002 on the March/April spread, I would
- 20 have made about \$18 billion." So there was a glimmer of
- 21 hope for this trader. But that seasonality is interesting.
- 22 I have tested the seasonality. It bears no resemblance to
- 23 actual historical seasonality of gas prices. So, anyhow,
- 24 that is some useful information, at least what people think
- 25 seasonality is going to be. The other thing I look at is

- 1 the change from month to month and what it has been on
- 2 average, how many ups, how many downs, what creates ups,
- 3 what creates downs, because I have made my living being a
- 4 forecaster for 35 years and I have a lot of things that I
- 5 look at. It is very difficult to explain it as anything
- 6 other than a random lot, but the mean change I see from
- 7 month to month over about the last decade has been about
- 8 \$.20, and that is sort of random whether it is up or down.
- 9 But \$.20 is a fairly substantial amount of money if you are
- 10 looking at today's gas price. So that is interesting. Then
- 11 look at the change month to month as you go further out, and
- 12 you find that it is usually a lot smaller, but people create
- 13 a strip and they sort of work off whatever happens today,
- 14 June 16<sup>th</sup>, 2009, is reflected in the price out in December of
- 15 2018, just because that is the way the futures market works,
- 16 as Ken was saying. When you get to December of 2018, what
- 17 happened today will have no bearing on that price, and that
- 18 is a source of some embarrassment in the futures market. But
- 19 there is information there. I have tested it for
- 20 information and I find information in the futures market,
- 21 not necessarily what you want to hear, but there is some
- 22 there.
- MR. MILLER: Thank you. Anyone else? C'mon up,
- 24 Leon.
- 25 COMMISSIONER BOYD: C'mon, Leon.

- 1 MR. BRATHWAITE: Again, I am Leon Brathwaite.
- 2 You know, Dale, I know that you are supposed to be an expert
- 3 here, so I am going to take issue with you. You have just
- 4 said that NYMEX is a horrible predictor, and that it means
- 5 nothing. Am I quoting you correct?
- DR. NESBITT: Pretty close.
- 7 MR. BRATHWAITE: Okay. Now, so I find it very
- 8 difficult to understand this statement. Then we must be
- 9 looking at some of the greatest amount of irrational
- 10 behavior ever experienced in human nature because people are
- 11 taking their hard-earned money and betting on the direction
- 12 of prices, and you are saying that means nothing? I find
- 13 that hard to believe.
- 14 DR. NESBITT: I did not say it meant nothing, I
- 15 said it meant nothing predictively. I said people bet on
- 16 it. It is something you can bet on. It is something --
- 17 exactly what Ken said -- if you want to take risks, you know
- 18 --
- 19 MR. BRATHWAITE: Well, then you must predict them,
- 20 right?
- 21 DR. NESBITT: It is not a good predictor. What I
- 22 really meant to say was, and I will clarify, was if you look
- 23 at NYMEX today, and let's just take one year forward, and
- 24 you look at the price one year forward that actually occurs,
- 25 and you plot what it said a year out vs. what actually

- 1 happened, it is deplorable. It is almost no information
- 2 at all there. So if we are sitting there with today's NYMEX
- 3 price, which is extremely cantango, it is up around \$7.00, I
- 4 have not looked at it, that is a pretty bad predictor based
- 5 on historical data of what the price will actually be a year
- 6 out. Leon, you can go bet your entire paycheck on it. You
- 7 can go along if you want to, but that is not a predictor of
- 8 what the price is going to be, it is just something that
- 9 everybody in the market is willing to bet with you on.
- MR. BRATHWAITE: Okay, and I truly accept what you
- 11 just said, but the point is here, though, as expectation
- 12 changes, prices change.
- DR. NESBITT: Right.
- MR. BRATHWAITE: Right?
- DR. NESBITT: Right.
- 16 MR. BRATHWAITE: So why is that different from any
- 17 of all forecast that we put out? They are all forecasts
- 18 and, as expectation changes, prices change.
- 19 DR. NESBITT: Yeah, but see, here we are today --
- 20 and this is the important piece, and I think Ken touched on
- 21 it -- you are sitting here today, you have got to lay down
- 22 your bet today, you have got to go home to your wife and
- 23 say, "You know what? I am going to put my entire income
- 24 from next year, that seven figures that I am going to make
- 25 this year, and put it on the red on the roulette wheel. I

- 1 am going to go along with NYMEX." You are done. Your bet
- 2 is in the can, baby. Whatever happens tomorrow has no
- 3 effect on you, the only thing that has an effect on you is
- 4 what happens a year out. And I am saying, there is not very
- 5 much information value in the forward strip today as to what
- 6 really is going to happen a year out. You might as well go
- 7 to Vegas and stick your hard earned money on red.
- 8 DR. MEDLOCK: I will just add something because,
- 9 Leon, you actually make a very good point, you know, what is
- 10 the value? The value to a trader, and this is why there are
- 11 teams of fundamental analysts on any trade floor that are
- 12 looking at medium to long-term market trends. If the trader
- 13 sees a market that is heavily cantango, but the fundamentals
- 14 do not support that, that tells the trader what sort of
- 15 position to take in that particular market. So what they
- 16 are basically doing is betting financial vs. fundamental.
- MR. BRATHWAITE: Right.
- 18 DR. MEDLOCK: And that happens a lot. At the end
- 19 of the day, the NYMEX, on the day that let us say you are
- 20 trying to bring the price to December 31st, so that is the
- 21 Jan. 1 settle, right? So when you get to that time point,
- 22 that NYMEX contract, the price for that contract, has to be
- 23 the same as the price in January, right? Or else there is a
- 24 tremendous amount of arbitrage opportunity.
- MR. BRATHWAITE: Correct.

- 1 DR. MEDLOCK: So that contract price will
- 2 converge to the spot price at the end of the day.
- 3 MR. BRATHWAITE: Yes.
- 4 DR. MEDLOCK: That will happen. But the price a
- 5 year from now? And there has been work done on this -- it
- 6 is not a very good predictor of what the price will actually
- 7 be at any given point in time. That is all.
- 8 MR. BRATHWAITE: I do not doubt what you just
- 9 said, Ken, but I am saying that is no different from any
- 10 other forecast that you produce, I produce, or they produce.
- 11 It is no different.
- DR. MEDLOCK: No, I know. But I guess the
- 13 difference is what the NYMEX strip is representing is a
- 14 collection of prices that people are willing to do business
- 15 with. That is all it is. I mean, because you are talking
- 16 about people trading a January contract, they are going to
- 17 settle on a price, and that is what the price on the strip
- 18 is going to be, but that is really indicative more of the
- 19 risk that that is where the market is going than what people
- 20 fundamentally believe about the market, because the people
- 21 on the speculative side are the people that are willing to
- 22 provide risk, they are actually believing, "Well, hey, I
- 23 think that things are going to move much more in my favor
- 24 than what this price indicates." The guys who are hedging
- 25 risk, so the suppliers of risk, they are actually believing,

- 1 "I believe things are going to move much more in my favor
- 2 if I go ahead and go do this." And so you have got a really
- 3 divergent set of views, and they are willing to transact at
- 4 that price.
- 5 DR. NESBITT: That is exactly right.
- 6 MR. BRATHWAITE: Okay. Thank you.
- 7 DR. NESBITT: One other quick piece of data on
- 8 this and, Ken, you may have some comment on this, it has
- 9 been in the press. Qatarians have a bunch of LNG tankers
- 10 parked at Mallorca and parked at Gibraltar, and parked all
- 11 over the world. And on an LNG tanker, you can hold liquid
- 12 for, what, about ten months or something, you can keep it
- 13 cold, it is easy. And here is the rationale. You know the
- 14 NVP price is what? \$4.50 or \$5.00, really cantango, it is
- 15 \$9.00 in November. The U.S. price is just \$3.50 now, really
- 16 cantango, it is \$7.00 in November. So the Qatarians are
- 17 racing to go. "Okay, I'm going to tie up the boats, throw
- 18 down the anchor, I'm going to hang out in the Greek Seas,
- 19 have a great vacation, and we are going to sell it in
- 20 November. And we have got a \$4.00 profit locked in. "Smart
- 21 decision? We do not know. You know what my dad would have
- 22 done, he would have dumped the tankers now because he made a
- 23 quarter, and then go back and get another load for November
- 24 -- because what you are doing is you are pulling 35 years in
- 25 the future out of the north field. I think it is dumb thing

- 1 to be doing, I think it is supremely dumb. They should
- 2 just be running at 100 percent load factor because they are
- 3 going to have a boatload of LNG in November. And what they
- 4 are doing is they are playing this game, they are saying,
- 5 "Hey, hey, we have got a \$3.50 profit locked up, we are
- 6 going to swim in the Aegean in the summer, take our money in
- 7 November, and we can lock it in. They can contract for it,
- 8 and they have. Okay? But is \$7.00, or whatever it is at
- 9 NVP in November, a good guess what the price is going to be?
- 10 The answer is no, it is not. They have contracted it, but
- 11 just like Ken said, there are a whole bunch of traders out
- 12 there, it is a zero sum gain, some of them are going to take
- 13 big losses and some are going to make money. And he is
- 14 right, that is just the dollars at which people are willing
- 15 to do business, that is all it is. Of course, at NVP in
- 16 November, it could be -- if it is like last year -- \$30 in
- 17 ncf, in which case, if you have contracted for \$7.00, you
- 18 are kicking yourself all the way back to Doha.
- 19 COMMISSIONER BYRON: Maybe it is those Somali
- 20 pirates that are causing the swim.
- 21 DR. NESBITT: Yeah, they did not anchor next to
- 22 those guys.
- MR. TAVARES: Okay, I guess that concludes our
- 24 panel discussion. Are there any comments from the public?
- 25 Well, Commissioners --

1	COMMISSIONER BOYD: Is there much public?
2	MR. TAVARES: A few. Well, I think that is all we
3	have for now. We thank all the presenters today and you for
4	listening. I think we had a good discussion.
5	COMMISSIONER BOYD: I thank all of our presenters,
6	everyone today, including our panel members here. I found it
7	a very interesting day, personally. It beats the heck out
8	of what I do most days of the week around here, and
9	hopefully it helps us with our future on how to deal with
10	gas prices. So thank you all very much. And I guess we
11	will stand adjourned.
12	(Whereupon, at 4:29 p.m., the workshop was
13	adjourned.)
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1	CERTIFICATE OF REPORTER
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